October 22, 2017

The Honorable Mitch McConnell  The Honorable Chuck Schumer
Majority Leader          Minority Leader
U.S. Senate               U.S. Senate
Washington, DC 20510     Washington, DC 20510

The Honorable Paul Ryan  The Honorable Nancy Pelosi
Speaker                  Democratic Leader
U.S. House of Representatives  U.S. House of Representatives
Washington, DC 20515     Washington, DC 20515

RE: Constitutional Concealed Carry Reciprocity Act of 2017 (S. 446) and
Concealed Carry Reciprocity Act of 2017 (H.R. 38)

Dear Congressional Leaders:

We, the undersigned 17 Attorneys General, strongly oppose the Constitutional
Concealed Carry Reciprocity Act of 2017 (S. 446) and Concealed Carry Reciprocity
Act of 2017 (H.R. 38). With the worst shooting in American history fresh in our
memory, we urge you and your colleagues to reject these ill-conceived bills that would
override local public safety decisions and endanger our communities and law
enforcement officers.

Each of our States allows concealed carry—as do all 50 states—but with
carefully considered and long-standing substantive and procedural protections
designed to address public safety concerns in our localities. Under the legislation,
our residents would lose the protections that their legislators and law enforcement
agencies have deemed appropriate, in favor of rules made by States legislating for
very different local conditions. Rather than creating a new national standard for who
may carry concealed firearms, these bills would elevate the lowest state standard
over higher ones and force some States to allow concealed carry by people who do not
This forced acceptance of the most permissive standards would also affect determinations about the proper level of safety training necessary to justify concealed carry and the criteria governing whether a person is too dangerous to carry a gun in a crowded place.

The Constitution and our system of federalism primarily reserve policing and protecting public safety to the States to accommodate the great diversity in geography, population, culture, and tradition among them. We would not mandate that one State honor another’s fishing, liquor, or hunting permits, yet the proposed legislation applies that same flawed approach to the far more serious issue of who may carry a concealed firearm. S. 446 and H.R. 38 would force every State to recognize the concealed carry standards of every other state—and even to allow concealed carry of a firearm by people with no permit, training, or recent background check at all. These bills would also frustrate decisions by state and local authorities about how to best ensure public safety. For example, the bills would weaken local prohibitions on concealed carry by violent misdemeanor offenders, domestic abusers, and others known to be a danger to themselves or others.

The result of the proposed legislation would be a proliferation of potentially dangerous or irresponsible non-residents with concealed weapons in the States, cities, and towns across America that have made local judgments that certain regulations on the carrying of such weapons are necessary to protect public safety. Furthermore, the House bill would override some state laws that prohibit carrying concealed weapons in bars, schools, shopping malls, movie theatres, subways, or parks. States would not be able to enforce those restrictions; nor would local law enforcement officers reacting to specific risks to the public in such locations, which have tragically been the site of mass shootings in recent years.

Indeed, the legislation would endanger our state and local law enforcement officers. Police officers on the beat would have to determine—often in an instant or under duress—whether an armed individual not permitted to carry a concealed weapon under local laws, may legally carry in the state in which he purports to be licensed, with no way to determine if a permit is legitimate or if it is revoked, suspended, forged or otherwise invalid. Even more alarming, officers would be further challenged when they encounter an individual claiming to be from one of the 12 states that allow concealed carry without a permit. A police officer patrolling city streets at 2 A.M. who spots a gun under the shirt of a suspicious person lurking outside a nightclub could (in order to avoid a potential lawsuit under the House bill) be forced to turn his back on any suspect who merely asserts residency a “permitless” state. In short, requiring officers to conduct traffic stops and other police activity with no ability to authenticate every other State’s carry laws would pose an extraordinary and unnecessary risk to our communities and to the men and women who put their lives on the line every day to protect us.
The proposed legislation also would facilitate gun trafficking. As chief law enforcement officers of our States, we know that illegal guns often are trafficked from States with fewer legal restrictions to those with stricter policies. This legislation would worsen the problem, emboldening traffickers to transport guns across state lines for criminal purposes armed with a forged carry permit—or with only a driver’s license from an as-of-right “permitless” State. Indeed, the District Attorney for New York County correctly notes that concealed carry reciprocity may “play into the hands of . . . terrorists” who will be able to move between States with firearms more freely.

This legislation is at odds with constitutional principles of federalism. States that wish to enter into reciprocity agreements with other States can and have already done so. Requiring all States to allow reciprocity without their consent would endanger our communities and our law enforcement officers. We fear that, if enacted, these bills inevitably will lead to the death of police officers and civilians, the proliferation of gun traffickers, and acts of terrorism and other mass violence.

Please do not let concealed carry reciprocity become the next federal loophole lamented in the aftermath of a tragedy. We respectfully ask that you oppose this legislation and continue to allow state and local law enforcement to protect our own residents.

Very truly yours,

Eric T. Schneiderman
New York Attorney General

Maura Healey
Massachusetts Attorney General

Xavier Becerra
California Attorney General

Josh Shapiro
Pennsylvania Attorney General