ATTORNEY GENERAL OF THE STATE OF NEW YORK BUREAU OF INTERNET & TECHNOLOGY

In the Matter of

Assurance No. 21-060

Investigation by LETITIA JAMES, Attorney General of the State of New York, of

EVENT TICKET SALES, LLC d/b/a SECUREBOXOFFICE.COM,

ASSURANCE OF DISCONTINUANCE

The Office of the Attorney General of the State of New York ("NYAG") commenced an investigation pursuant to Executive Law § 63(12) and General Business Law § 349 into the resale of event tickets by respondent Event Ticket Sales, LLC ("ETS"), owner and operator of two ticket resale websites, secureboxoffice.com and box-officetickets.com. This Assurance of Discontinuance ("Assurance") contains the findings of NYAG's investigation and the relief agreed to by NYAG and Respondent, whether acting through its respective directors, officers, employees, representatives, agents, affiliates, or subsidiaries (collectively, the "Parties").

FINDINGS OF NYAG

- 1. Respondent ETS is a Nebraska-based company, which at all relevant periods was engaged in the business of facilitating the resale of tickets to live events through its website, secureboxoffice.com (the "Resale Website").
- 2. Respondent provided marketing services intended to direct internet traffic to the Resale Website, where prospective buyers could search on the secondary market for tickets to events, for example by event type, artist or team name, venue, or date. A search for tickets on

the Resale Website displayed tickets that independent third parties have listed for resale on a platform owned and operated by ETS's third-party vendor, Ticket Fulfillment Services, L.P. ("TFS"), a wholly-owned subsidiary of Vivid Seats LLC.

- 3. ETS displayed the TFS platform on the Resale Website pursuant to a contract with TFS. When a consumer used the Resale Website to purchase a ticket through the TFS platform, TFS managed, verified, and processed the order, and ensured the fulfillment of the order, including delivery of tickets. ETS did not itself offer any tickets for resale through the Resale Website, and did not process or fulfill the orders that customers placed through the Resale Website.
- 4. TFS also handled customer service on behalf of ETS. If a customer called the customer service telephone number displayed on the Resale Website, opened up a live chat through a chat window on the Resale Website, or sent an email through the site or to any customer service email address displayed on the Resale Website, that communication was ultimately received and responded to by TFS. At times, however, TFS would consult with ETS about how to respond to a particular inquiry.
- 5. On a periodic basis, TFS disbursed to ETS the contractual commission it earned for any sales made on the platform through the Resale Website. ETS had the ability to adjust the prices of or add service fees to tickets available on the platform through the Resale Website, which in turn affected the amount of its commission.
- 6. The parties' contract obligated ETS to reimburse TFS for any amounts TFS had previously distributed to it, if the event for which the ticket was previously sold were canceled for any reason. TFS also had the right to deduct any such amounts from future payments to ETS, in lieu of awaiting reimbursement.

- 7. Prior to March 2020, the Terms and Conditions webpage on the Resale Website promised consumers that they would receive "a full refund" if the event for which they were purchasing a ticket was canceled. The Resale Website also promised a "100% Buyer Guarantee," which guaranteed that "If an event is permanently canceled, Secure Box Office will coordinate with the selling broker to provide you with a full refund of the ticket price, including any service fees."
- 8. Over the course of February and March 2020, the threat of the novel coronavirus COVID-19 began to materialize in significant ways. With COVID-19 cases mounting in New York State, on March 12, 2020, New York Governor Andrew Cuomo issued Executive Order 202.1, temporarily prohibiting public gatherings of more than five hundred people. Public ticketed events were canceled en masse both within New York and around the country.
- 9. Beginning no later than April 2020, ETS and TFS began to confer about the extensive dislocation in the secondary market for ticket events, and its impact on ETS's finances. As part of this ongoing discussion, TFS created and provided spreadsheets designed to quantify ETS's financial obligations to TFS arising from mass event cancellations. These documents compared the financial effect of continuing to offer cash refunds for all purchasers with various amounts of store credit.
- 10. As cancellations continued to pile up, ETS and TFS coordinated to limit the companies' exposure to an anticipated wave of refunds. On or about April 17, 2020, ETS's owner wrote to the Chief Executive Officer of TFS acknowledging that he was "aware TFS will provide customers with store credit in the event that TFS is unable to issue them a full refund." Three days later, he followed up with a request to "activate the force majeure clause in the terms of service and issue 120% store credit to customers," adding that he would personally designate

certain orders to be refunded before the company transitioned to the store credit model. In a separate email that day, he also asked that TFS update the terms and conditions of the Resale Website "to replace 'refunds' with 'compensation." TFS revised the website terms in line with this request. The new policy applied to all canceled events, regardless of the location of the venue or the residency of the purchaser, or the date of purchase.

- 11. On May 19, 2020, TFS recommended to ETS that it again revise the terms and conditions on the Resale Website to state that if the event to which a consumer purchases a ticket "is canceled, we will refund the purchase price . . . or will issue a credit for use on a future purchase, as determined in our sole discretion (unless otherwise required by applicable law)." The revision was implemented the following day, May 20, 2020.
- 12. Pursuant to ETS's request to provide store credit instead of refunds, TFS began to send out emails to customers who had purchased tickets to canceled events stating in part that, "Due to this completely unforeseen and unprecedented epidemic, we are no longer able to offer refunds for events that have been cancelled." Despite that statement, ETS did in fact provide refunds to certain customers, but not others.
- 13. Throughout this period, ETS (by and through TFS's direct communications with consumers) continued to deny refunds to numerous purchasers who were entitled to refunds by law. As of August 26, 2020, orders to canceled events placed through ETS by New York residents and purchasers to events in New York accounted for over \$400,000 in gross order volume, comprising over 2,000 tickets.
- 14. These practices harmed consumers by failing to provide refunds they were entitled to by law and deceiving consumers by misrepresenting their ability to offer refunds for canceled events.

Regulatory Framework

- 15. Executive Law § 63(12) and General Business Law §§ 349 and 350 prohibit misrepresentation and deceptive acts or practices in the conduct of any business.
- 16. Executive Law § 63(12) also prohibits illegal practices in the conduct of any business. Arts and Cultural Affairs Law § 25.07 requires any person, firm, or corporation that facilitates the resale of event tickets to guarantee that it will refund to the purchaser the amount paid by the purchaser (including, but not limited to, all fees, regardless of how characterized) if the event for which such ticket has been resold is canceled, notwithstanding any other provision of law.

Respondent's Conduct Violated New York Law

- NYAG finds that Respondent's conduct violated, *inter alia*, Executive Law § 63(12), which authorizes NYAG to pursue repeated fraudulent or illegal acts; GBL §§ 349 and 350, which prohibit deceptive acts and practices and false advertising, and Arts and Cultural Affairs Law § 25.07, which requires any person, firm, or corporation that facilitates the resale of event tickets to guarantee refunds to purchasers if the event for which the purchaser has bought a ticket is canceled.
 - 18. Respondent neither admits nor denies NYAG's Findings, paragraphs 1–14 above.
- 19. NYAG finds the relief and agreements contained in this Assurance appropriate and in the public interest. THEREFORE, NYAG is willing to accept this Assurance pursuant to Executive Law § 63(15), in lieu of commencing a statutory proceeding for violations of Executive Law § 63(12), GBL §§ 349 and 350, and Arts and Cultural Affairs Law § 25.07.

IT IS HEREBY UNDERSTOOD AND AGREED, by and between the Parties:

RELIEF

- 20. Respondent shall not directly or indirectly on its own or through any existing or future firm or other business structure engage, or attempt to engage, in conduct in violation of Executive Law § 63(12), GBL §§ 349 and 350, and Arts and Cultural Affairs Law § 25.07, and expressly agrees and acknowledges that any such conduct is a violation of the Assurance, and that NYAG thereafter may commence the civil action or proceeding contemplated in paragraph 19, *supra*, in addition to any other appropriate investigation, action, or proceeding.
- 21. Within thirty (30) days of the Effective Date of this Assurance, Respondent shall notify or cause to be notified (i) all New York State residents who placed an order on the Resale Website at any time prior to May 20, 2020 for an event to be held in any venue outside of New York State at any time after January 1, 2020, which event was thereafter canceled (the "NY Resident Purchasers"); and (ii) all consumers regardless of residency who placed an order on the Resale Website for an event to be held in any venue within New York State at any time after January 1, 2020, which event was thereafter canceled (the "NY Venue Purchasers," collectively with the NY Resident Purchasers, "Covered Purchasers," and all such orders "Covered Orders"), that they are eligible for a refund of their entire purchase price, and may elect either to claim that refund, notwithstanding any credit the consumer may have already received in lieu of a refund, or in partial satisfaction thereof, or to retain the credit they have previously received.
 - a. Respondent may deduct from the amount of the refund any amount of credit that a Covered Purchaser received for a Covered Order which the Covered Purchaser has redeemed for an event which has already occurred, provided that Respondent so notifies the Covered Purchaser prior to processing any such refund.

- 22. Within fourteen (14) days of the Effective Date of this Assurance, Respondent shall conduct a full review of the statements on the Resale Website concerning refunds for canceled events and shall ensure that any and all such statements disclose that consumers may be entitled to refunds under applicable law.
- 23. In any communication occurring after the Effective Date of this Assurance that is made to a consumer concerning a canceled event, Respondent shall clearly and conspicuously inform the consumer that he or she may be entitled to a refund under applicable law.

MISCELLANEOUS

- 24. Acceptance of this Assurance by NYAG is not an approval or endorsement by NYAG of any of Respondent's policies, practices, or procedures, and Respondent shall make no representation to the contrary.
- 25. Respondent expressly agrees and acknowledges that NYAG may initiate a subsequent investigation, civil action, or proceeding to enforce this Assurance, for violations of the Assurance, or if the Assurance is voided pursuant to paragraph 32, and agrees and acknowledges that in such event:
 - a. any statute of limitations or other time-related defenses are tolled from and after the effective date of this Assurance;
 - b. the NYAG may use statements, documents or other materials produced or provided by Respondent prior to or after the effective date of this Assurance;
 - c. any civil action or proceeding must be adjudicated by the courts of the State of New York, and that Respondent irrevocably and unconditionally waives any objection based upon personal jurisdiction, inconvenient forum, or venue.

- d. evidence of a violation of this Assurance shall constitute prima facie proof of a violation of the applicable law pursuant to Executive Law § 63(15).
- 26. If a court of competent jurisdiction determines that Respondent has violated the Assurance, Respondent shall pay to the NYAG the reasonable cost, if any, of obtaining such determination and of enforcing this Assurance, including without limitation legal fees, expenses, and court costs.
 - 27. This Assurance is not intended for use by any third party in any other proceeding.
- 28. All terms and conditions of this Assurance shall continue in full force and effect on any successor, assignee, or transferee of Respondent. Respondent shall include any such successor, assignment or transfer agreement a provision that binds the successor, assignee or transferee to the terms of the Assurance. No party may assign, delegate, or otherwise transfer any of its rights or obligations under this Assurance without the prior written consent of NYAG.
- 29. Nothing contained herein shall be construed as to deprive any person of any private right under the law, nor to waive any legal argument or defense not expressly waived herein.
- 30. Any failure by the NYAG to insist upon the strict performance by Respondent of any of the provisions of this Assurance shall not be deemed a waiver of any of the provisions hereof, and the NYAG, notwithstanding that failure, shall have the right thereafter to insist upon the strict performance of any and all of the provisions of this Assurance to be performed by Respondent.
- 31. All notices, reports, requests, and other communications pursuant to this Assurance must reference Assurance No. 21-060, and shall be in writing and shall, unless expressly provided otherwise herein, be given by hand delivery; express courier; or electronic

mail at an address designated in writing by the recipient, followed by postage prepaid mail, and shall be addressed as follows:

If to Respondent, to:

Andrew Hilger, Esq. 5170 Leavenworth Street, Suite 3 Omaha, NE 68106

If to NYAG, to:

Bureau Chief Bureau of Internet & Technology New York State Office of the Attorney General 28 Liberty Street New York, NY 10005

- 32. NYAG has agreed to the terms of this Assurance based on, among other things, the representations made to NYAG by Respondent and its counsel and NYAG's own factual investigation as set forth in Findings, paragraphs 1–14 above. Respondent represents and warrants that neither it nor its counsel has made any material representations to NYAG that are inaccurate or misleading. If any material representations by Respondent or its counsel are later found to be inaccurate or misleading, this Assurance is voidable by NYAG in its sole discretion.
- 33. No representation, inducement, promise, understanding, condition, or warranty not set forth in this Assurance has been made to or relied upon by Respondent in agreeing to this Assurance.
- 34. Respondent represents and warrants, through the signatures below, that the terms and conditions of this Assurance are duly approved.
- 35. Unless a term limit for compliance is otherwise specified within this Assurance, the Respondent's obligations under this Assurance are enduring. Nothing in this Agreement

shall relieve Respondent of other obligations imposed by any applicable state or federal law or regulation or other applicable law.

- 36. Respondent agrees not to take any action or to make or permit to be made any public statement denying, directly or indirectly, any finding in the Assurance or creating the impression that the Assurance is without legal or factual basis. Nothing in this paragraph affects Respondent's right to take legal or factual positions in defense of litigation or other legal proceedings to which the NYAG is not a party.
- 37. Nothing contained herein shall be construed to limit the remedies available to NYAG in the event that Respondent violates the Assurance after its effective date.
- 38. This Assurance may not be amended except by an instrument in writing signed on behalf of the Parties to this Assurance.
- 39. In the event that any one or more of the provisions contained in this Assurance shall for any reason be held by a court of competent jurisdiction to be invalid, illegal, or unenforceable in any respect, in the sole discretion of NYAG, such invalidity, illegality, or unenforceability shall not affect any other provision of this Assurance.
- 40. Respondent acknowledges that it has entered this Assurance freely and voluntarily and upon due deliberation with the advice of counsel.
- 41. This Assurance shall be governed by the laws of the State of New York without regard to any conflict of laws principles.
- 42. The Assurance and all its terms shall be construed as if mutually drafted with no presumption of any type against any party that may be found to have been the drafter.
- 43. This Assurance may be executed in multiple counterparts by the Parties hereto.

 All counterparts so executed shall constitute one agreement binding upon all Parties,

notwithstanding that all Parties are not signatories to the original or the same counterpart. Each counterpart shall be deemed an original to this Assurance, all of which shall constitute one agreement to be valid as of the effective date of this Assurance. For purposes of this Assurance, copies of signatures shall be treated the same as originals. Documents executed, scanned and transmitted electronically and electronic signatures shall be deemed original signatures for purposes of this Assurance and all matters related thereto, with such scanned and electronic signatures having the same legal effect as original signatures.

44. The effective date of this Assurance shall be September 20, 2021.

LETITIA JAMES
Attorney General of the State of New York

28 Liberty Street New York, NY 10005

By:

Ezra Sternstein

Assistant Attorney General

Bureau of Internet & Technology

EVENT TICKET SALES, LLC

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