

STATE OF NEW YORK OFFICE OF THE ATTORNEY GENERAL

# SUBPOENA DUCES TECUM THE PEOPLE OF THE STATE OF NEW YORK <u>GREETINGS</u>

#### TO: Alyssa McGrath

c/o Mariann Meier Wang Cuti Hecker Wang LLP 305 Broadway, Suite 607 New York, New York 10007

YOU ARE HEREBY COMMANDED, under Executive Law § 63(8), N.Y. Civil Practice Law and Rules § 2302(a), and/or other statutes, to deliver and turn over to the Special Deputies to the First Deputy Attorney General, on <u>the 1st day of June, 2021, at 9:30 a.m.</u>, or any agreed upon adjourned date or time, at One Liberty Plaza, 38th Floor, New York, New York 10006, all documents and information requested in the attached Schedule in accordance with the instructions and definitions contained therein.

TAKE NOTICE that the Attorney General deems the documents and information commanded by this Subpoena to be relevant and material to an investigation and inquiry undertaken in the public interest.

TAKE FURTHER NOTICE that Your disobedience of this Subpoena, by failing to deliver the documents and information requested in the attached Schedule on the date, time, and place stated above or on any agreed upon adjourned date or time, *may subject You to penalties and* <u>other lawful punishment</u> under Executive Law § 63(8), New York Civil Practice Law and Rules § 2308, and other statutes.



WITNESS, The Honorable Letitia James, Attorney General of the State of New York, this 21st day of May, 2021.

By: /s/ Anne L. Clark By: Joon H. Kim Anne L. Clark Jennifer Kennedy Park Yannick Grant Abena Mainoo Special Deputies to the Special Deputies to the First Deputy Attorney General @ag.ny.gov First Deputy Attorney General @ag.ny.gov @ag.ny.gov @ag.ny.gov @ag.ny.gov

# **SCHEDULE**

## A. General Definitions and Rules of Construction

- 1. "<u>All</u>" means each and every.
- 2. "<u>Any</u>" means any and all.
- 3. "<u>And</u>" and "<u>or</u>" shall be construed either disjunctively or conjunctively as necessary to bring within the scope of the Subpoena all information or Documents that might otherwise be construed to be outside of its scope.
- 4. "<u>Communication</u>" means any conversation, discussion, letter, email, call, text message, instant message, memorandum, meeting, message (or post or comment directed at a specified person, such as a reply to a post or a post tagged with a username) received on or sent from any social media account You control (including but not limited to Facebook, Instagram, and Twitter), note, or other transmittal of information or message, whether transmitted in writing, orally, electronically or by any other means, and shall include any Document that abstracts, digests, transcribes, records, or reflects any of the foregoing.
- 5. "<u>Concerning</u>" means, directly or indirectly, in whole or in part, relating to, referring to, describing, evidencing, or constituting.
- 6. "<u>Custodian</u>" means any Person or Entity that, as of the date of this Subpoena, maintained, possessed, or otherwise kept or controlled such Document.
- 7. "Document" is used herein in the broadest sense of the term and means all records and other tangible media of expression of whatever nature however and wherever created, produced, or stored (manually, mechanically, electronically, or otherwise), including without limitation all versions whether draft or final, all annotated or nonconforming or other copies, electronic mail ("email"), instant messages, text messages, Blackberry or other wireless device messages, posts on any social media account You control (including but not limited to Facebook, Instagram, and Twitter), all other Communications, voicemail, calendars, date books, appointment books, diaries, books, papers, files, notes, confirmations, accounts statements, correspondence, memoranda, reports, records, journals, registers, analyses, code (e.g., C/C++/C#, SQL, JavaScript), algorithms, code repositories (e.g., GitHub), commit messages, audit logs, data or databases (e.g., Oracle, postgres, or other SQL or non-SQL systems), plans, manuals, policies, telegrams, faxes, telexes, wires, telephone logs, telephone messages, message slips, minutes, notes or records or transcriptions of conversations or Communications or meetings, tape recordings, videotapes, disks, and other electronic media, microfilm, microfiche, storage devices, press releases, contracts, agreements, notices, and summaries. Any non-identical version of a Document constitutes a separate Document within this definition, including without limitation drafts or copies bearing any notation, edit, comment, marginalia,

underscoring, highlighting, marking, commit messages, or any other alteration of any kind resulting in any difference between two or more otherwise identical Documents. In the case of Documents bearing any notation or other marking made by highlighting ink, the term Document means the original version bearing the highlighting ink, which original must be produced as opposed to any copy thereof.

- 8. "<u>Entity</u>" means without limitation any corporation, company, limited liability company or corporation, partnership, limited partnership, association, or other firm or similar body, or any unit, division, agency, department, or similar subdivision thereof.
- 9. "<u>Identify</u>" or "<u>Identity</u>," as applied to any Document means the provision in writing of information sufficiently particular to enable the Attorney General to request the Document's production through subpoena or otherwise, including but not limited to: (a) Document type (letter, memo, etc.); (b) Document subject matter; (c) Document date; and (d) Document author(s), addressee(s), and recipient(s). In lieu of identifying a Document, the Attorney General will accept production of the Document, together with designation of the Document's Custodian, and identification of each Person You believe to have received a copy of the Document.
- 10. "<u>Identify</u>" or "<u>Identity</u>," as applied to any Entity, means the provision in writing of such Entity's legal name, any d/b/a, former, or other names, any parent, subsidiary, officers, employees, or agents thereof, and any address(es) and any telephone number(s) thereof.
- 11. "<u>Identify</u>" or "<u>Identity</u>," as applied to any natural person, means and includes the provision in writing of the natural person's name, title(s), position(s), any aliases, place(s) of employment, telephone number(s), email address(es), mailing addresses, and physical address(es).
- 12. "<u>Person</u>" means any natural person, or any Entity.
- 13. "<u>Sent</u>" or "<u>received</u>" as used herein means, in addition to their usual meanings, the transmittal or reception of a Document by physical, electronic, or other delivery, whether by direct or indirect means.
- 14. "Subpoena" means this subpoena and any schedules or attachments thereto.
- 15. The use of the singular form of any word used herein shall include the plural and vice versa. The use of any tense of any verb includes all other tenses of the verb.

## **B.** Particular Definitions

1. "<u>Complainant</u>" means You, Jessica Bakeman, Charlotte Bennett, Lindsey Boylan, Karen Hinton, Ana Liss, Anna Ruch, Sherry Vill, and any other individual who has made any Complaints known to You, any member of the Executive Chamber, or the public, whether anonymously or otherwise. For the avoidance of doubt, to the extent additional allegations come to light following the issuance of this Subpoena, individuals who make such allegations should be included in this definition.

- 2. "<u>Complaint</u>" means any and all complaints, allegations, comments, accusations, or other statements of workplace misconduct, sexual harassment, sex- or genderbased misconduct, or other behavior or comments of a sexual, abusive, or otherwise inappropriate or uncomfortable nature, whether made formally or informally.
- 3. "<u>Executive Chamber</u>" means the Executive Chamber of the State of New York, including but not limited to Governor Andrew M. Cuomo, and all other officers, directors, supervisors, personnel, employees, secretaries, interns, fellows, agents, contractors, consultants, representatives, and attorneys of the Executive Chamber, or any other Persons associated with or acting on behalf of the foregoing, or acting on behalf of any predecessors, successors, or affiliates of the foregoing at any point during the relevant time.
- 4. "<u>Executive Office</u>" means any office within the New York State government in which employees and officers work directly with, work under the control of, answer to, or maintain direct contact with the Governor. This includes offices in Albany, Manhattan, and anywhere else in New York State.
- 5. "<u>Governor</u>" means the New York State Governor Andrew M. Cuomo.
- 6. "<u>Governor's Mansion</u>" means the official residence of the Governor, also known as the New York State Executive Mansion.
- 7. "<u>New York Attorney General</u>" or "<u>Attorney General</u>" means the New York State Office of the Attorney General.
- 8. "<u>Respondent</u>," "<u>You</u>," or "<u>Your</u>" means Alyssa McGrath and any agent, attorney, or other representative associated with or acting on behalf of You at any point during the relevant time.
- 9. "<u>State</u>" or "<u>New York</u>" means the State of New York.

## C. Instructions

1. <u>Preservation of Relevant Documents and Information; Spoliation.</u> You are reminded of Your obligations under law to preserve Documents and information relevant or potentially relevant to this Subpoena from destruction or loss, and of the consequences of, and penalties available for, spoliation of evidence. No agreement, written or otherwise, purporting to modify, limit, or otherwise vary the terms of this Subpoena, shall be construed in any way to narrow, qualify, eliminate, or otherwise diminish Your aforementioned preservation obligations. Nor shall You act, in reliance upon any such agreement or otherwise, in any manner inconsistent with Your preservation obligations under law. No agreement purporting to modify, limit, or otherwise vary Your preservation obligations under law shall be construed as in any way narrowing, qualifying, eliminating, or otherwise diminishing such aforementioned preservation obligations, nor shall You act in reliance upon any such agreement, unless a Special Deputy to the First Deputy Attorney General confirms or acknowledges such agreement in writing, or makes such agreement a matter of record in open court.

- 2. <u>Possession, Custody, and Control.</u> The Subpoena calls for all responsive Documents or information in Your possession, custody, or control. This includes, without limitation, Documents or information possessed or held by You or any of Your officers, employees, staff, agents, representatives, attorneys, consultants, or Persons from whom You could request Documents or information. If Documents or information responsive to a request in this Subpoena are in Your control, but not in Your possession or custody, You shall promptly Identify the Person with possession or custody and notify that Person of the Person's obligation to preserve such Documents and provide them to You for production.
- 3. <u>Documents No Longer in Your Possession.</u> If any Document requested herein was formerly in Your possession, custody, or control but is no longer available, or no longer exists, You shall submit a statement in writing under oath that: (a) describes in detail the nature of such Document and its contents; (b) Identifies the Person(s) who prepared such Document and its contents; (c) Identifies all Persons who have seen or had possession of such Document; (d) specifies the date(s) on which such Document was prepared, transmitted, or received; (e) specifies the date(s) on which such Document became unavailable; (f) specifies the reason why such Document is unavailable, including without limitation whether it was misplaced, lost, destroyed, or transferred; and if such Document has been destroyed or transferred, the conditions of and reasons for such destruction or transfer, and the Identity of the Person(s) requesting and performing such destruction or transfer; and (g) Identifies all Persons with knowledge of any portion of the contents of the Document.
- 4. <u>No Documents Responsive to Subpoena Requests.</u> If there are no Documents responsive to any particular Subpoena request, You shall so state in writing under oath in the Affidavit of Compliance attached hereto, identifying the paragraph number(s) of the Subpoena request concerned.
- 5. <u>Format of Production.</u> You shall produce Documents and information responsive to this Subpoena in the format requested by the Office of the New York State Attorney General, as set out in Attachments 1 and 2 or as otherwise agreed upon.
- 6. <u>Databases.</u> To the extent that any data responsive to the requests herein is maintained in an electronic repository of records, such as a detailed transcription report, such information should be produced by querying the database for

responsive information and generating a report or a reasonably usable and exportable electronic file (for example, \*.csv and/or \*.xls formats) for review. If it is not possible to export data in this format, You must make the database available to the undersigned for meaningful inspection and review of the information.

- 7. <u>Existing Organization of Documents to be Preserved.</u> Regardless of whether a production is in electronic or paper format, each Document shall be produced in the same form, sequence, organization, or other order or layout in which it was maintained before production, including but not limited to production of any Document or other material indicating filing or other organization. Such production shall include without limitation any file folder, file jacket, cover, or similar organizational material, as well as any folder bearing any title or legend that contains no Document. Likewise, all Documents that are physically attached to each other in Your files shall remain so attached in any production; or if such production is electronic, shall be accompanied by notation or information sufficient to indicate clearly such physical attachment.
- 8. <u>Manner of Compliance Custodians/Search Terms/Technology-Assisted Review.</u> Prior consultation with the Special Deputies to the First Deputy Attorney General is required concerning selection of custodians for document searches (whether electronic or otherwise) or for use of search term filters, predictive coding, or other forms of technology-assisted review. The Office of the Attorney General reserves the right to approve, disapprove, modify, or supplement any proposed list of custodians, search terms, and/or review methodology. The selection or use of custodians, search term filters, and/or technology-assisted review in no way relieves You of Your obligation to fully respond to these requests for Documents or information.
- 9. <u>Document Numbering.</u> All Documents responsive to this Subpoena, regardless of whether produced or withheld on ground of privilege or other legal doctrine, and regardless of whether production is in electronic or paper format, shall be numbered in the lower right corner of each page of such Document, without disrupting or altering the form, sequence, organization, or other order or layout in which such Documents were maintained before production. Such number shall comprise a prefix containing the producing Person's name or an abbreviation thereof, followed by a unique, sequential, identifying document control number.
- 10. <u>Privilege Placeholders.</u> For each Document withheld from production on ground of privilege or other legal doctrine, regardless of whether a production is electronic or in hard copy, You shall insert one or more placeholder page(s) in the production bearing the same document control number(s) borne by the Document withheld, in the sequential place(s) originally occupied by the Document before it was removed from the production.
- 11. <u>Privilege</u>. If You withhold or redact any Document responsive to this Subpoena on ground of any privilege or other legal doctrine, You shall submit with the

Documents produced a statement in writing under oath, stating: (a) the document control number(s) of the Document withheld or redacted; (b) the type of Document; (c) the date of the Document; (d) the author(s) and recipient(s) of the Document; (e) the general subject matter of the Document; and (f) the legal ground for withholding or redacting the Document. If the legal ground for withholding or redacting the Document is attorney-client privilege, You shall indicate the name of the attorney(s) whose legal advice is sought or provided in the Document.

- 12. <u>Your Production Instructions to Be Produced.</u> You shall produce a copy of all written or otherwise recorded instructions prepared by You concerning the steps taken to respond to this Subpoena. For any unrecorded instructions given, You shall provide a written statement under oath from the Person(s) who gave such instructions that details the specific content of the instructions and any Person(s) to whom the instructions were given.
- 13. <u>Cover Letter, Index, and Identifying Information.</u> Accompanying any production(s) made pursuant to this Subpoena, You shall include a cover letter that shall at a minimum provide an index containing the following: (a) a description of the type and content of each Document produced therewith; (b) the paragraph number(s) of the Subpoena request(s) to which each such Document is responsive; (c) the Identity of the Custodian(s) of each such Document; and (d) the document control number(s) of each such Document. As further set forth in Attachment 2, information must also be included in the metadata and load files of each production concerning the identity of each Document's custodian, as well as information identifying the particular Document requests and/or information to which each document is responsive.
- 14. <u>Affidavit of Compliance</u>. A copy of the Affidavit of Compliance provided herewith shall be completed and executed by all natural persons supervising or participating in compliance with this Subpoena, and You shall submit such executed Affidavit(s) of Compliance with Your response to this Subpoena.
- 15. Identification of Persons Preparing Production. In a schedule attached to the Affidavit of Compliance provided herewith, You shall Identify the natural person(s) who prepared or assembled any productions or responses to this Subpoena. You shall further Identify the natural person(s) under whose personal supervision the preparation and assembly of productions and responses to this Subpoena occurred. You shall further Identify all other natural person(s) able to competently testify: (a) that such productions and responses are complete and correct to the best of such person's knowledge and belief; and (b) that any Documents produced are authentic, genuine, and what they purport to be.
- 16. <u>Continuing Obligation to Produce.</u> This Subpoena imposes a continuing obligation to produce the Documents and information requested. Documents located or created and information learned, acquired, or created at any time after

Your response is due shall be promptly produced at the place specified in this Subpoena.

- 17. <u>No Oral Modifications.</u> No agreement purporting to modify, limit, or otherwise vary this Subpoena shall be valid or binding, and You shall not act in reliance upon any such agreement, unless a Special Deputy to the First Deputy Attorney General confirms or acknowledges such agreement in writing, or makes such agreement a matter of record in open court.
- 18. <u>Time Period.</u> Unless otherwise specified, the time period covered by this Subpoena shall be from January 1, 2018 forward.

#### **D.** Documents to Be Produced

1. Any and all Documents related to any Complaint concerning the Governor, including any investigation thereof.

2. Any and all Documents concerning Communications with or about a Complainant (other than You).

3. Any and all Communications between You and any current or former member of the Executive Chamber since December 1, 2020 that were received on or sent from any device not issued by the Executive Chamber.

4. Any and all Documents concerning Your or any other Complainant's attendance at an event, appointment, meeting, or assignment at which the Governor was or would be present, including any at the Executive Offices or the Governor's Mansion.

5. Any and all Documents concerning any Communications with the media or public or other public statements about any Complaint concerning the Governor.

Documents sufficient to identify Your employment history in the
Executive Chamber, including but not limited to the time period of Your employment,
Your title(s), Your position(s), and Your compensation.

7. A list of all Your electronic devices used for any Communication related to the Executive Chamber or the Governor, whether personally owned or supplied to you by the Executive Chamber, the State, or otherwise.

8. A list of all Your email addresses or phone numbers used for any

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Communication related to the Governor, the Executive Chamber, or a Complaint concerning the Governor.

## <u>ATTACHMENT 1</u> Electronic Document Production Specifications

Unless otherwise specified and agreed to by the Office of Attorney General, all responsive documents must be produced in LexisNexis® Concordance® format in accordance with the following instructions. Any questions regarding electronic document production should be directed to the Special Deputy to the First Deputy Attorney General whose telephone number appears on the subpoena.

- 1. <u>Concordance Production Components</u>. A Concordance production consists of the following component files, which must be produced in accordance with the specifications set forth below in Section 7.
  - A. *Metadata Load File.* A delimited text file that lists in columnar format the required metadata for each produced document.
  - B. *Extracted or OCR Text Files.* Document-level extracted text for each produced document or document-level optical character recognition ("OCR") text where extracted text is not available.
  - C. *Single-Page Image Files.* Individual petrified page images of the produced documents in tagged image format ("TIF"), with page-level Bates number endorsements.
  - D. *Opticon Load File.* A delimited text file that lists the single-page TIF files for each produced document and defines (i) the relative location of the TIF files on the production media and (ii) each document break.
  - E. *Native Files.* Native format versions of non-printable or non-print friendly produced documents.
- 2. <u>Production Folder Structure</u>. The production must be organized according to the following standard folder structure:
  - data\ (contains production load files)
  - images\ (contains single-page TIF files, with subfolder organization) \0001, \0002, \0003...
  - native\_files\ (contains native files, with subfolder organization) \0001, \0002, \0003...
  - text\ (contains text files, with subfolder organization) \0001, \0002, \0003...
- 3. <u>De-Duplication</u>. You must perform global de-duplication of stand-alone documents and email families against any prior productions pursuant to this or previously related subpoenas.
- 4. <u>Paper or Scanned Documents</u>. Documents that exist only in paper format must be scanned to single-page TIF files and OCR'd. The resulting electronic files should

be pursued in Concordance format pursuant to these instructions. You must contact the Special Deputy to the First Deputy Attorney General whose telephone number appears on the subpoena to discuss (i) any documents that cannot be scanned, and (ii) how information for scanned documents should be represented in the metadata load file.

- 5. <u>Structured Data</u>. Before producing structured data, including but not limited to relational databases, transactional data, and xml pages, you must first speak to the Special Deputy to the First Deputy Attorney General whose telephone number appears on the subpoena. Structured data is data that has a defined length and format and includes, but is not limited to, relational databases, graphical databases, JSON files, or xml/html pages.
  - A. Relational Databases

1. Database tables should be provided in CSV or other delimited machine-readable, non-proprietary format, with each table in a separate data file. The preferred delimiter is a vertical bar "|". If after speaking with the Special Deputy to the First Deputy Attorney General and it is determined that the data cannot be exported from a proprietary database, then the data can be produced in the proprietary format so long as the Office of the Attorney General is given sufficient access to that data.

2. Each database must have an accompanying Data Dictionary.

3. Dates and numbers must be clearly and consistently formatted and, where relevant, units of measure should be explained in the Data Dictionary.

4. Records must contain clear, unique identifiers, and the Data Dictionary must include explanations of how the files and records relate to one another.

5. Each data file must also have an accompanying summary file that provides total row counts for the entire dataset and total row counts.

#### B. Compression

1. If Documents are provided in a compressed archive, only standard lossless compression methods (e.g., gzip, bzip2, and ZIP) shall be used. Media files should be provided in their original file format, with metadata preserved and no additional lossy encoding applied.

6. <u>Media and Encryption</u>. All documents must be produced on CD, DVD, or harddrive media. After consultation with the Special Deputy to the First Deputy Attorney General, Documents may also be produced over a secure file transfer protocol (FTP) or a pre-approved cloud-based platform (*e.g.*, Amazon Web Services S3 bucket). All production media must be protected with a strong, randomly generated password containing at least 16 alphanumeric characters and encrypted using Advanced Encryption Standard with 256-bit key length (AES-256). Passwords for electronic documents, files, compressed archives, and encrypted media must be provided separately from the media.

## 7. <u>Production File Requirements</u>.

## A. *Metadata Load File*

- Required file format:
  - ASCII or UTF-8
  - $\circ$  Windows formatted CR + LF end of line characters, including full CR + LF on last record in file.
  - o .dat file extension
  - Field delimiter: (ASCII decimal character 20)
  - Text Qualifier: b (ASCII decimal character 254). Date and pure numeric value fields do not require qualifiers.
  - Multiple value field delimiter: ; (ASCII decimal character 59)
- The first line of the metadata load file must list all included fields. All required fields are listed in Attachment 2.
- Fields with no values must be represented by empty columns maintaining delimiters and qualifiers.
- *Note:* All documents must have page-level Bates numbering (except documents produced only in native format, which must be assigned a document-level Bates number). The metadata load file must list the beginning and ending Bates numbers (BEGDOC and ENDDOC) for each document. For document families, including but not limited to emails and attachments, compound documents, and uncompressed file containers, the metadata load file must also list the Bates range of the entire document family (ATTACHRANGE), beginning with the first Bates number (BEGDOC) of the "parent" document and ending with the last Bates number (ENDDOC) assigned to the last "child" in the document family.
- Date and Time metadata must be provided in separate columns.
- Accepted date formats:
  - o mm/dd/yyyy
  - o yyyy/mm/dd
  - o yyyymmdd
- Accepted time formats:
  - hh:mm:ss (if not in 24-hour format, you must indicate am/pm)

o hh:mm:ss:mmm

# B. Extracted or OCR Text Files

- You must produce individual document-level text files containing the full extracted text for each produced document.
- When extracted text is not available (for instance, for image-only documents) you must provide individual document-level text files containing the document's full OCR text.
- The filename for each text file must match the document's beginning Bates number (BEGDOC) listed in the metadata load file.
- Text files must be divided into subfolders containing no more than 500 to 1000 files.

# C. Single-Page Image Files (Petrified Page Images)

- Where possible, all produced documents must be converted into single-page tagged image format ("TIF") files. See Section 7.E below for instructions on producing native versions of documents you are unable to convert.
- Image documents that exist only in non-TIF formats must be converted into TIF files. The original image format must be produced as a native file as described in Section 7.E below.
- For documents produced only in native format, you must provide a TIF placeholder that states "Document produced only in native format."
- Each single-page TIF file must be endorsed with a unique Bates number.
- The filename for each single-page TIF file must match the unique page-level Bates number (or document-level Bates number for documents produced only in native format).
- Required image file format:
  - CCITT Group 4 compression
  - 2-Bit black and white
  - o 300 dpi
  - Either .tif or .tiff file extension.
- TIF files must be divided into subfolders containing no more than 500 to 1000 files. Where possible documents should not span multiple subfolders.

# D. Opticon Load File

- Required file format:
  - o ASCII
  - $\circ$  Windows formatted CR + LF end of line characters
  - Field delimiter: , (ASCII decimal character 44)
  - No Text Qualifier
  - $\circ$  .opt file extension

- The comma-delimited Opticon load file must contain the following seven fields (as indicated below, values for certain fields may be left blank):
  - ALIAS or IMAGEKEY the unique Bates number assigned to each page of the production.
  - VOLUME this value is optional and may be left blank.
  - RELATIVE PATH the filepath to each single-page image file on the production media.
  - DOCUMENT BREAK defines the first page of a document. The only possible values for this field are "Y" or blank.
  - FOLDER BREAK defines the first page of a folder. The only possible values for this field are "Y" or blank.
  - BOX BREAK defines the first page of a box. The only possible values for this field are "Y" or blank.
  - PAGE COUNT this value is optional and may be left blank.
- Example:

ABC00001,,IMAGES\0001\ABC00001.tif,Y,,,2 ABC00002,,IMAGES\0001\ABC00002.tif,,, ABC00003,,IMAGES\0002\ABC00003.tif,Y,,,1 ABC00004,,IMAGES\0002\ABC00004.tif,Y,,,1

# E. *Native Files*

- Non-printable or non-print friendly documents (including but not limited to spreadsheets, audio files, video files, and documents for which color has significance to document fidelity) must be produced in their native format.
- The filename of each native file must match the document's beginning Bates number (BEGDOC) in the metadata load file and retain the original file extension.
- For documents produced only in native format, you must assign a single document-level Bates number and provide an image file placeholder that states "Document produced only in native format."
- The relative paths to all native files on the production media must be listed in the NATIVEFILE field of the metadata load file.
- Native files that are password-protected must be decrypted prior to conversion and produced in decrypted form. In cases where this cannot be achieved the document's password must be listed in the metadata load file. The password should be placed in the COMMENTS field with the format Password: <PASSWORD>.
- You may be required to supply a software license for proprietary documents produced only in native format.

FIELD NAME	FIELD DESCRIPTION	FIELD VALUE EXAMPLE <sup>1</sup>
DOCID	Unique document reference (can be used for de-duplication).	ABC0001 or ###.###########
BEGDOC	Bates number assigned to the first page of the document.	ABC0001
ENDDOC	Bates number assigned to the last page of the document.	ABC0002
BEGATTACH	Bates number assigned to the first page of the parent document in a document family ( <i>i.e.</i> , should be the same as BEGDOC of the parent document, or PARENTDOC).	ABC0001
ENDATTACH	Bates number assigned to the last page of the last child document in a family ( <i>i.e.</i> , should be the same as ENDDOC of the last child document).	ABC0008
ATTACHRANGE	Bates range of entire document family.	ABC0001 - ABC0008
PARENTDOC	BEGDOC of parent document.	ABC0001
CHILDDOCS	List of BEGDOCs of all child documents, delimited by ";" when field has multiple values.	ABC0002; ABC0003; ABC0004
DOCREQ	List of particular Requests for Documents to be Produced in the subpoena	1; 2; 3
INTERROG	List of particular Requests for Information or interrogatories in the subpoena	1; 2; 3
COMMENTS	Additional document comments, such as passwords for encrypted files.	

# <u>ATTACHMENT 2</u> Required Fields for Metadata Load File

<sup>&</sup>lt;sup>1</sup> Examples represent possible values and not required format unless the field format is specified in Attachment 1.

NATIVEFILE	Relative file path of the native file on the production media.	.\Native_File\Folder\\BE GDOC.ext
SOURCE	For scanned paper records this should be a description of the physical location of the original paper record. For loose electronic files this should be the name of the file server or workstation where the files were gathered.	Company Name, Department Name, Location, Box Number
CUSTODIAN	Owner of the document or file.	Firstname Lastname, Lastname, Firstname, User Name; Company Name, Department Name
FROM	Sender of the email.	Firstname Lastname < FLastname @domain >
ТО	All to: members or recipients, delimited by ";" when field has multiple values.	Firstname Lastname < FLastname @domain >; Firstname Lastname < FLastname @domain >; 
CC	All cc: members, delimited by ";" when field has multiple values.	Firstname Lastname < FLastname @domain >; Firstname Lastname < FLastname @domain >; 
BCC	All bcc: members, delimited by ";" when field has multiple values	Firstname Lastname < FLastname @domain >; Firstname Lastname < FLastname @domain >; 
SUBJECT	Subject line of the email.	
DATERCVD	Date that an email was received.	mm/dd/yyyy, yyyy/mm/dd, or yyyymmdd
TIMERCVD	Time that an email was received.	hh:mm:ss AM/PM or hh:mm:ss
DATESENT	Date that an email was sent.	mm/dd/yyyy, yyyy/mm/dd, or yyyymmdd

TIMESENT	Time that an email was sent.	hh:mm:ss AM/PM or hh:mm:ss
CALBEGDATE	Date that a meeting begins.	mm/dd/yyyy, yyyy/mm/dd, or yyyymmdd
CALBEGTIME	Time that a meeting begins.	hh:mm:ss AM/PM or hh:mm:ss
CALENDDATE	Date that a meeting ends.	mm/dd/yyyy, yyyy/mm/dd, or yyyymmdd
CALENDTIME	Time that a meeting ends.	hh:mm:ss AM/PM or hh:mm:ss
CALENDARDUR	Duration of a meeting in hours.	0.75, 1.5
ATTACHMENTS	List of filenames of all attachments, delimited by ";" when field has multiple values.	AttachmentFileName.; AttachmentFileName.doc x; AttachmentFileName.pdf; 
NUMATTACH	Number of attachments.	1, 2, 3, 4
RECORDTYPE	General type of record.	IMAGE; LOOSE E- MAIL; E-MAIL; E-DOC; IMAGE ATTACHMENT; LOOSE E-MAIL ATTACHMENT; E- MAIL ATTACHMENT; E-DOC ATTACHMENT
FOLDERLOC	Original folder path of the produced document.	Drive:\Folder\\
FILENAME	Original filename of the produced document.	Filename.ext
DOCEXT	Original file extension.	html, xls, pdf
DOCTYPE	Name of the program that created the produced document.	Adobe Acrobat, Microsoft Word, Microsoft Excel, Corel WordPerfect
TITLE	Document title (if entered).	
AUTHOR	Name of the document author.	Firstname Lastname; Lastname, First Name; FLastname
REVISION	Number of revisions to a document.	18

DATECREATED	Date that a document was created.	mm/dd/yyyy, yyyy/mm/dd, or yyyymmdd
TIMECREATED	Time that a document was created.	hh:mm:ss AM/PM or hh:mm:ss
DATEMOD	Date that a document was last modified.	mm/dd/yyyy, yyyy/mm/dd, or yyyymmdd
TIMEMOD	Time that a document was last modified.	hh:mm:ss AM/PM or hh:mm:ss
FILESIZE	Original file size in bytes.	128, 512, 1024
PGCOUNT	Number of pages per document.	1, 2, 10, 100
IMPORTANCE	Email priority level if set.	Low, Normal, High
TIFFSTATUS	Generated by the Law Pre-discovery production tool (leave blank if inapplicable).	Y, C, E, W, N, P
DUPSTATUS	Generated by the Law Pre-discovery production tool (leave blank if inapplicable).	Р
MD5HASH	MD5 hash value computed from native file (a/k/a file fingerprint).	BC1C5CA6C1945179FE E144F25F51087B
SHA1HASH	SHA1 hash value	B68F4F57223CA7DA358 4BAD7ECF111B8044F86 31
MSGINDEX	Email message ID	

# AFFIDAVIT OF COMPLIANCE WITH SUBPOENA

State of	_ )
County of	_ }

- I, \_\_\_\_\_, being duly sworn, state as follows:
- 1. I am employed by Respondent in the position of \_\_\_\_\_\_;
- 2. Respondent's productions and responses to the Subpoena of the Attorney General of the State of New York, dated \_\_\_\_\_\_, 20\_\_\_\_\_ (the "Subpoena") were prepared and assembled under my personal supervision;
- 3. I made or caused to be made a diligent, complete, and comprehensive search for all Documents and information requested by the Subpoena, in full accordance with the instructions and definitions set forth in the Subpoena;
- 4. Respondent's productions and responses to the Subpoena are complete and correct to the best of my knowledge and belief;
- 5. No Documents or information responsive to the Subpoena have been withheld from Respondent's production and response, other than responsive Documents or information withheld on the basis of a legal privilege or doctrine;
- 6. All responsive Documents or information withheld on the basis of a legal privilege or doctrine have been identified on a privilege log composed and produced in accordance with the instructions in the Subpoena;
- 7. The Documents contained in Respondent's productions and responses to the Subpoena are authentic, genuine, and what they purport to be;
- 8. Attached is a true and accurate record of all persons who prepared and assembled any productions and responses to the Subpoena, all persons under whose personal supervision the preparation and assembly of productions and responses to the Subpoena occurred, and all persons able competently to testify: (a) that such productions and responses are complete and correct to the best of such person's knowledge and belief; and (b) that any Documents produced are authentic, genuine, and what they purport to be; and

9. Attached is a true and accurate statement of those requests under the Subpoena as to which no responsive Documents were located in the course of the aforementioned search.

Date
, 20



STATE OF NEW YORK Office of the Attorney General Subpoena Ad Testificandum The People Of The State Of New York <u>GREETINGS</u>

TO: Alyssa McGrath c/o Mariann Wang Cuti Hecker Wang LLP 305 Broadway, Suite 607 New York, New York 10007

**YOU ARE HEREBY COMMANDED**, pursuant to Executive Law § 63(8) and New York Civil Practice Law and Rules § 2302(a), to appear and attend before the Special Deputies to the First Deputy Attorney General, on May 17, 2021 at 9:30 AM, or any agreed upon adjourned date or time, at One Liberty Plaza, 38th Floor, New York, New York 10006 to testify in connection with an investigation into allegations of and circumstances surrounding sexual harassment claims made against Governor Cuomo, or any matter that the Attorney General deems pertinent thereto.

TAKE NOTICE that the Attorney General deems the testimony commanded by this Subpoena to be relevant and material to an investigation and inquiry undertaken in the public interest.

TAKE NOTICE that the examination may be recorded by stenographic, videographic and/or audio means.

**TAKE FURTHER NOTICE** that Your disobedience of this Subpoena, by failing to appear and attend and testify on the date, time and place stated above or on any agreed upon adjourned date or time, *may subject You to penalties and other lawful punishment* under Executive Law § 63(8), New York Civil Practice Law and Rules § 2308 and/or other statutes. WITNESS, The Honorable Letitia James, Attorney General of the State of New York, this 6th day of May, 2021.

By: Joon H. Kim Jennifer Kennedy Park Abena Mainoo Special Deputies to the First Deputy Attorney General @ag.ny.gov @ag.ny.gov

By: <u>/s/ Anne L. Clark</u> Anne L. Clark Yannick Grant Special Deputies to the First Deputy Attorney General @ag.ny.gov @ag.ny.gov 3/23/2021

RE: Re Letters - Alyssa McGrath

# RE: Re Letters

#### Alyssa McGrath

Mon 12/30/2019 12:48 PM

To:Stephanie Benton @exec.ny.gov>;

Cc Executive Assistant #2 @exec.ny.gov>;

#### Will do. Thank you.

From: Stephanie Bento	n @exec.ny.gov>
Sent: Monday, Decemb	er 30, 2019 12:48 PM
To: Alyssa McGrath	@exec.ny.gov>
Cc: Executive Assistant #2	@exec.ny.gov>
Cubicate Do. Do Lottors	

Subject: Re: Re Letters

No have semd them

Sent from my BlackBerry 10 smartphone on the Verizon Wireless 4G LTE network.

From: Alyssa McGrath Sent: Monday, December 30, 2019 12:45 PM To: Stephanie Benton Cc: Executive Assistant#2 Subject: Re Letters

Stephanie-

I have 4 letters to send out today including the two you sent me on Saturday when I was at the Mansion. Do you want to review them before I give them to **send**?

Letters are addressed to the following:

Karen Hilton



Alyssa McGrath Executive Assistant for General Government & Technology

Office of Governor Andrew M. Cuomo State Capitol, Albany, New York 12224

@<u>exec.ny.gov</u>

www.governor.ny.gov

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# EXECUTIVE DEPARTMENT

STATE OF NEW YORK



EQUAL EMPLOYMENT OPPORTUNITY In New York State

## **RIGHTS AND RESPONSIBILITIES**

A Handbook for Employees of New York State Agencies

Andrew M. Cuomo Governor

December 2018



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# INTRODUCTION

New York State has long been committed to the proposition that all individuals in the State should have an equal opportunity to enjoy a full and productive life, including in their occupational pursuits. Under New York State's Human Rights Law, the first of its kind in the nation, employees are protected from acts of bias, harassment, prejudice and discrimination. Such acts have no place in the workplace, State or otherwise.

All State employees have the right to be free from unlawful discrimination as well as the responsibility to assure that their actions do not contribute to an atmosphere in which the State's policy of promoting a bias-free work environment is frustrated. This also applies to interns. This Handbook is intended to provide employees and interns of the State of New York with information on their rights and responsibilities under state and federal law with respect to equal employment opportunity. Emphasis will be placed on New York State's Human Rights Law because the protections it provides are generally greater than those granted under federal law. In addition, this Handbook will cover related state laws and Executive Orders.

This Handbook does not cover agency-specific policies and procedures related to discrimination. That information is provided to employees by their respective agencies.

# **PROTECTED AREAS**

The Human Rights Law ("Law") applies to all State agencies and employees and provides very broad anti-discrimination coverage. The Law provides, in section 296.1(a), that it is an unlawful discriminatory practice "[f]or an employer or licensing agency, because of the age, race, creed, color, national origin, sexual orientation, military status, sex, disability, predisposing genetic characteristics, familial status, marital status or domestic violence victim status of any individual, to refuse to hire or employ or to bar or to discharge from employment such individual or to discriminate against such individual in compensation or in terms, conditions or privileges of employment. Persons with disabilities, and persons with pregnancy-related conditions, are entitled to reasonable accommodation as provided in section 296.3. Accommodation of sabbath observance or other religious practices is required by section 296.10. The Law further provides, in sections 296.15 and 296.16, protections from employment discrimination for persons with prior conviction records, or prior arrests, youthful offender adjudications or sealed records.

Each of these areas will be discussed in order below, as well as other protections provided by Governor's Executive Orders and other state laws and policies.

# AGE

No decision affecting hiring, promotion, firing or a term, condition or privilege of employment shall discriminate on the basis of a person's age, nor shall employees be harassed or otherwise discriminated against on such basis, or perceived basis.

While most cases of age discrimination concern allegations that an employee was perceived to be "too old" by an employer, under New York State law it is also discriminatory to base an employment decision on a perception that a person is "too young," as long as the person is at least 18. However, basing a decision on lack of experience or ability is not discriminatory.

Decisions about hiring, job assignments or training must never be based on age-related assumptions about an employee's abilities or willingness to learn or undertake new tasks and responsibilities.

All employees must refrain from conduct or language that directly or indirectly expresses a preference for employees of a certain age group. Ageist remarks must be avoided in the workplace.

# Statutory protection.

Age discrimination is made unlawful by Human Rights Law § 296.1, § 296.3-a and § 296-c, and by the federal Age Discrimination in Employment Act ("ADEA").<sup>1</sup> Under New York law, age discrimination in employment is prohibited against all persons eighteen years of age or older. Under the ADEA, age discrimination is prohibited only against persons forty years of age or older.

# Executive Order concerning State workers.

On January 1, 2011, Governor Andrew M. Cuomo issued Executive Order No. 2, reissuing Executive Order No. 96,<sup>2</sup> which prohibits Age Discrimination in the workplace. The Executive Order notes that every State employee is entitled to work in an ageneutral environment with equal opportunity for hiring, promotion and retraining opportunities.

# Retirement.

Mandatory retirement of employees at any specific age is generally prohibited, except as noted below.<sup>3</sup> However, retirement plans may contain an age component for eligibility. Thus, retirement plans may require that persons attain a certain age or have some combination of age and years of service, before being eligible for retirement benefits.<sup>4</sup>

Incentive programs intended to induce employees to retire by granting them greater retirement benefits than those to which they would normally be entitled in order to reduce the size of the work force have generally been found to be lawful. Being eligible for "early retirement" is not coercion based on age. Similarly, that an employee may not be eligible for a retirement benefit or incentive because he or she has not attained a certain age (i.e., "too young") is also not considered discriminatory.

# **Exceptions.**

The Civil Service Law<sup>5</sup> mandates minimum and maximum hiring ages for police officers. Correction Officers must be at least 21 years of age in order to be appointed.<sup>6</sup> These are lawful exceptions to the provisions of the Human Rights Law.

<sup>&</sup>lt;sup>1</sup> 29 U.S.C. § 621 et seq.

<sup>&</sup>lt;sup>2</sup> Issued by Gov. Mario M. Cuomo on April 27, 1987.

<sup>&</sup>lt;sup>3</sup> Human Rights Law § 296.3-a(d) but see exceptions below.

<sup>&</sup>lt;sup>4</sup> Human Rights Law § 296.3-a(g).

<sup>&</sup>lt;sup>5</sup> N.Y. Civil Service Law § 58; see also N.Y. Executive Law § 215.3.

<sup>&</sup>lt;sup>6</sup> N.Y. Correction Law § 7(4).

There are certain limited exceptions to the prohibition on mandatory retirement.<sup>7</sup> For example, officers of the New York State Police are required to retire at age 60,<sup>8</sup> and State park police officers are required to retire at age 62.<sup>9</sup>

In the area of employee benefits, the Human Rights Law does not "preclude the varying of insurance coverage according to an employee's age."<sup>10</sup>

# **RACE and COLOR**

No decision affecting hiring, promotion, firing or a term, condition or privilege of employment shall discriminate on the basis of a person's race or color, nor shall employees be harassed or otherwise discriminated against on such basis, or perceived basis.

Discrimination because of a person's membership in or association with an identifiable class of people based on ancestry or ethnic characteristics can be considered racial discrimination.

There is no objective standard for determining an individual's racial identity. Therefore, the State defers to an employee's self-identification as a member of a particular race.

"Color" can be an independent protected class, based on the color of an individual's skin, irrespective of his or her race.

# Statutory protection.

Race and color discrimination are unlawful pursuant to the Human Rights Law § 296.1 and § 296-c, and the federal Civil Rights Act of 1964, Title VII.<sup>11</sup>

# CREED

No decision affecting hiring, promotion, firing or a term, condition or privilege of employment shall discriminate on the basis of a person's creed, nor shall employees be harassed or otherwise discriminated against on such basis, or perceived basis.

<sup>&</sup>lt;sup>7</sup> Human Rights Law § 296.3-a(g).

<sup>&</sup>lt;sup>8</sup> N.Y. Retirement and Social Security Law § 381-b(e).

<sup>&</sup>lt;sup>9</sup> N.Y. Park, Recreation and Historic Preservation Law § 13.17(4).

<sup>&</sup>lt;sup>10</sup> Human Rights Law § 296.3-a(g).

<sup>&</sup>lt;sup>11</sup> 42 U.S.C. § 2000e et seq.

"Creed" encompasses belief in a supreme being or membership in an organized religion or congregation. Atheism and agnosticism are considered creeds as well. A person is also protected from discrimination because of having no religion or creed. An individual's self-identification with a particular creed or religious tradition is determinative.

# Statutory protection.

Discrimination based on creed is unlawful pursuant to the Human Rights Law § 296.1 and § 296-c, and the federal Civil Rights Act of 1964, Title VII.<sup>12</sup>

# Sabbath or holy day observance.

An employee is entitled to time off for religious observance of a sabbath or holy day or days, in accordance with the requirements of his or her religion, provided it does not impose an undue hardship to his or her employer, as explained below.<sup>13</sup> Time off shall also be granted to provide a reasonable amount of time for travel before and after the observance.

The Human Rights Law provides that any such absence from work shall, wherever practicable in the reasonable judgment of the employer, be made up by an equivalent amount of time and work at a mutually convenient time, or shall be charged against any available personal, vacation or other paid leave, or shall be taken as leave without pay.<sup>14</sup> Agencies are not required to permit such absence to be made up at another time, but may agree that the employee may do so.

Leave that would ordinarily be granted for other non-medical personal reasons shall not be denied because the leave will be used for religious observance.<sup>15</sup> Under no circumstances may time off for religious observance be charged as sick leave.<sup>16</sup>

The employee is not entitled to premium wages or benefits for work performed during hours to which such premium wages or benefits would ordinarily be applicable, if the employee is working during such hours only to make up time taken for religious observance.<sup>17</sup>

<sup>&</sup>lt;sup>12</sup> 42 U.S.C. § 2000e et seq.

<sup>&</sup>lt;sup>13</sup> Human Rights Law § 296.10(a).

<sup>&</sup>lt;sup>14</sup> Human Rights Law § 296.10(b).

<sup>&</sup>lt;sup>15</sup> Human Rights Law § 296.10(c).

<sup>&</sup>lt;sup>16</sup> Human Rights Law § 296.10(b).

<sup>&</sup>lt;sup>17</sup> Human Rights Law § 296.10(a). "Premium wages" include "overtime pay and compensatory time off, and additional remuneration for night, weekend or holiday work, or for standby or irregular duty." § 296.10(d)(2). "Premium benefit" means "an employment benefit, such as seniority, group life insurance, health insurance, disability insurance, sick leave, annual leave, or an educational or pension benefit that is greater than the employment benefit due to the employee for an equivalent period of work performed during the regular work schedule of the employee." § 296.10(d)(3).

Civil Service Law § 50(9) provides that candidates who are unable to attend a civil service examination because of religious observance can request an alternate test date from the Department of Civil Service without additional fee or penalty.

# **Religious observance or practices.**

An employee who, in accordance with his or her religious beliefs, observes a particular manner of dress, hairstyle, beard, or other religious practice, should not be unreasonably required to compromise his or her practice in the workplace. The employer is required by law to make a bona fide effort to accommodate an employee's or prospective employee's religious observance or practice.<sup>18</sup>

# Request for accommodation.

The employee needing time off or other accommodation of religious observance or practice should clearly state the religious nature of the request and should be willing to work with the employer to reach a reasonable accommodation of the need. Supervisors should consult with their human resources and/or legal departments, as necessary, with respect to requests for accommodation of religious observance or practices.

# Conflicts with seniority rights.

In making the effort to accommodate sabbath observance or religious practices, the employer is not obliged to initiate adversarial proceedings against a union when the seniority provisions of a collective bargaining agreement limit its ability to accommodate any employee's religious observance or practice, but may satisfy its duty under this section by seeking volunteers willing to waive their seniority rights in order to accommodate their colleague's religious observance or practice. This waiver must be sought from the union that represents the employees covered by such agreement.

# Undue hardship.

Before the employer can deny a religious accommodation, the employer must be able to show that accommodating the employee's religious observance or practice would result in undue hardship to the employer. The undue hardship standard applies generally to all accommodation requests, not only those for time off for religious observance. "Undue hardship" means an accommodation requiring significant expense or difficulty, including one that would cause significant interference with the safe or efficient operation of the workplace. Factors that are specifically to be considered are the identifiable costs (such as loss of productivity, or the cost to transfer or hire additional personnel), and the number of individuals who will need time off for a particular sabbath or holy day in relation to available personnel.<sup>19</sup>

Furthermore, in positions that require coverage around the clock or during particular hours, being available even on sabbath or holy days *may* be an essential function of the

<sup>&</sup>lt;sup>18</sup> Human Rights Law § 296.10(a).

<sup>&</sup>lt;sup>19</sup> Human Rights Law § 296.10(d)(1).

job. Also, certain uniform appearance standards *may* be essential to some jobs. A requested accommodation will be considered an undue hardship, and therefore not reasonable, if it will result in the inability of an employee to perform an essential function of the job.<sup>20</sup>

# Exceptions.

None with regard to employment decisions. Accommodation is limited by reasonableness, conflicting seniority rights and undue hardship, as set forth above.

# NATIONAL ORIGIN

No decision affecting hiring, promotion, firing or a term, condition or privilege of employment shall discriminate on the basis of a person's national origin, nor shall employees be harassed or otherwise discriminated against on such basis, or perceived basis.

National origin is defined as including ancestry, so an individual born in the United States is nonetheless protected against discrimination based on his or her ancestors' nationality.<sup>21</sup> An individual's self-identification with a particular national or ethnic group is determinative.

# Statutory protection.

National origin discrimination is unlawful pursuant to the Human Rights Law § 296.1 and § 296-c, and the federal Civil Rights Act of 1964, Title VII.<sup>22</sup>

# Language issues.

Fluency in English may be a job requirement. However, requiring that a person speaks English as his or her primary language, or be a "native speaker," may be considered national origin discrimination. In some circumstances, where a particular level of fluency in English is not necessary for job performance, requiring such fluency might also constitute national origin discrimination. The only lawful requirement is for a level of English fluency necessary for the job.

Requiring employees to speak only English, at all times in the workplace, may be national origin discrimination. Any specific workplace rule about language use must be reasonable and necessary to the efficient conduct of State business. Any such

<sup>&</sup>lt;sup>20</sup> Human Rights Law § 296.10(d)(1).

<sup>&</sup>lt;sup>21</sup> Human Rights Law § 292.8.

<sup>&</sup>lt;sup>22</sup> 42 U.S.C. § 2000e et seq.
reasonable rule that prohibits or limits the use of a language other than English in the workplace must be clearly communicated to employees before it can be enforced.<sup>23</sup>

Requiring fluency in a language other than English, such as for employment in bilingual positions, is not discriminatory. However, a job qualification of language fluency must be based on an individual's ability, not on national origin. A requirement that an individual be a "native speaker" of a language other than English is discriminatory.

#### Proof of identity and employment eligibility.

All New York State employees hired after November 6, 1986 must be able to complete a verified federal Form I-9, which establishes the employee's identity and eligibility for employment in the United States. Rescinding an offer of employment or terminating employment based upon lack of current employment authorization is required by federal law and is not unlawful discrimination.<sup>24</sup>

#### Citizenship requirements.

Employees serving in positions designated as "public offices," as well as peace and police officer positions defined in the New York State Criminal Procedure Law, must be United States citizens.<sup>25</sup>

## **SEXUAL ORIENTATION**

No decision affecting hiring, promotion, firing or a term, condition or privilege of employment shall discriminate on the basis of a person's sexual orientation, nor shall employees be harassed or otherwise discriminated against on such basis, or perceived basis.

The term "sexual orientation" means heterosexuality, homosexuality, bisexuality or asexuality, whether actual or perceived.<sup>26</sup>

#### Statutory protection.

Discrimination on the basis of sexual orientation is unlawful pursuant to the Human Rights Law § 296.1 and § 296-c. Sexual orientation is not a protected class under

<sup>&</sup>lt;sup>23</sup> See the federal Equal Employment Opportunity Commission's regulation at 29 CFR § 1606.7.

<sup>&</sup>lt;sup>24</sup> US Immigration and Nationality Act § 274A, as modified by the Immigration Reform and Control Act of 1986, Immigration Act of 1990 and Illegal Immigration Reform and Immigrant Responsibility Act of 1996.

<sup>&</sup>lt;sup>25</sup> Public Officers Law § 3(1); Criminal Procedure Law § 1.20(34) (police officers); Criminal Procedure Law § 2.10 (peace officers).

<sup>&</sup>lt;sup>26</sup> Human Rights Law § 292.27.

federal law. However, sexual orientation discrimination may also be considered sex discrimination under federal law.

#### Same-sex spouses or partners.

The New York State Marriage Equality Act, signed by Governor Cuomo on June 24, 2011, and effective on July 24, 2011, authorizes marriages between same-sex couples in the State of New York. New York State also recognizes marriages between same-sex couples performed in any jurisdiction where such marriages are valid. Spousal benefits will be provided to same-sex spouses in the same manner as to opposite-sex spouses of State employees. Failure to offer equal benefits, or to discriminate against an employee in a marriage with a same-sex spouse, is considered discrimination on the basis of sexual orientation.

#### Domestic partners.

Same-sex partners who are not married may also qualify for benefits. The employer and his or her partner can fill out the *Application for Domestic Partner Benefits and Affidavit of Domestic Partnership and Financial Interdependence*, which is available online from the Department of Civil Service. Opposite-sex domestic partners can also qualify for benefits on the same basis as same-sex partners.

### **MILITARY STATUS**

No decision affecting hiring, promotion, firing or a term, condition or privilege of employment shall discriminate on the basis of a person's military status, nor shall employees be harassed or otherwise discriminated against on such basis, or perceived basis.

"Military status" is defined in the Human Rights Law as a person's participation in the military service of the United States or the military service of the State, including but not limited to, the armed forces of the United States, the Army National Guard, the Air National Guard, the New York Naval Militia, or the New York Guard.<sup>27</sup>

#### Statutory protection.

Discrimination on the basis of military status is unlawful pursuant to the Human Rights Law § 296.1 and § 296-c. The federal Uniformed Services Employment and Reemployment Rights Act (USERRA)<sup>28</sup> provides additional protections.

Military leave provisions for State workers (and all public employees) are contained in N.Y. Military Law § 242 and § 243. Under the 2008 amendments to the federal Family

<sup>&</sup>lt;sup>27</sup> Human Rights Law § 292.28.

<sup>&</sup>lt;sup>28</sup> 38 U.S.C. §§ 4301-35.

and Medical Leave Act (FMLA), employees with a family member who is on active duty or on call to active duty status may be eligible for qualifying exigency leave or military caregiver leave of up to 26 weeks in a 12-month period, based upon the family member's military service.

#### Military leave and job retention rights.

N.Y. Military Law entitles State employees to a leave of absence for "ordered military duty"<sup>29</sup> or "military duty."<sup>30</sup> Both provisions entitle State employees to return to their jobs with the same pay, benefits, and status they would have attained had they remained in their position continuously during the period of military duty. State employees on leave for military duty continue to accrue years of service, increment, and any other rights or privileges. Under both Military Law and the Human Rights Law, those called to military duty, or who may be so called, may not be prejudiced in any way with reference to promotion, transfer, or other term, condition or privilege of employment. Military Law § 243(5) provides: "State employees on leave for military duty shall suffer no loss of time, service, increment, or any other right or privilege, or be prejudiced in any way with reference to promotion, transfer, reinstatement or continuance in office. Employees are entitled to contribute to the retirement system in order to have leave time count toward determining length of service."

Similarly, under USERRA, service members who leave their civilian jobs for military service are entitled to return to their jobs with the same pay, benefits, and status they would have attained had they not been away on duty. USERRA also prohibits employers from discriminating against these individuals in employment because of their military service, or for exercising their rights under USERRA.

## SEX

No decision affecting hiring, promotion, firing or a term, condition or privilege of employment shall discriminate on the basis of a person's sex, nor shall employees be harassed or otherwise discriminated against on such basis, or perceived basis.

#### Statutory protection.

Sex discrimination is unlawful pursuant to the Human Rights Law § 296.1 and § 296-c, and the federal Civil Rights Act of 1964, Title VII.<sup>31</sup>

<sup>&</sup>lt;sup>29</sup> N.Y. Military Law § 242; pertains to members of the militia, the reserve forces, or reserve components of any branch of the military.

<sup>&</sup>lt;sup>30</sup> N.Y. Military Law § 243; pertains to active duty in the armed forces or reservists called to active duty.

<sup>&</sup>lt;sup>31</sup> 42 U.S.C. § 2000e et seq.

#### Sex stereotyping.

Sex stereotyping occurs when conduct or personality traits are considered inappropriate simply because they may not conform to general societal norms or other perceptions about how individuals of either sex should act or look. For example, conduct may be considered "too aggressive" only because the individual is female, a person may be considered to be "too sensitive" only because that person is male, or a person might not look or dress in a manner consistent with another person's views of how a man or woman should look or dress. Making employment decisions based on sex-stereotyped evaluations of conduct, looks or dress can be considered sex discrimination.

Harassment because a person does not conform to gender stereotypes is sexual harassment. Derogatory comments directed at a person who has undergone sex reassignment surgery can be sexual harassment, just as comments about secondary sex characteristics of any person can be sexual harassment.

Non-harassment related sex discrimination can also arise in the context of gender transition issues such as an employer's refusal to recognize an employee's sex after transition. For more information on transgender issues, see below: Gender Identity and Disability.

#### Sexual harassment.

Sexual harassment constitutes sex discrimination. (See below: Sexual Harassment).

#### Pregnancy and childbirth discrimination .

Discrimination on the basis of pregnancy or childbirth constitutes sex discrimination. (See below: Pregnancy, Childbirth and Parental Leave).

#### **Exceptions.**

Both State and federal law permit consideration of sex in employment decisions when it is a bona fide occupational qualification (BFOQ). This is, however, an *extremely narrow* exception to the anti-discrimination provisions of the Human Rights Law. Neither customer preference nor stereotyped and generalized views of ability based on sex can form the basis for a BFOQ. However, proof that employing members of a particular sex would impinge on the legitimate personal privacy expectations of an agency's clients, particularly in a custodial environment, may make out a case for a BFOQ.

# SEXUAL HARASSMENT

Sexual harassment is a form of sex discrimination and is unlawful. Sexual harassment includes harassment on the basis of sex, sexual orientation, self-identified or perceived sex, gender expression, gender identity and the status of being transgender.

#### Statutory protection.

Sexual harassment is prohibited as a form of sex discrimination under the Human Rights Law § 296.1 and § 296-c, and the federal Civil Rights Act of 1964, Title VII.<sup>32</sup>

#### Executive Order concerning State workers.

On January 1, 2011, Governor Andrew M. Cuomo issued Executive Order No. 2 reissuing Executive Order No. 19,<sup>33</sup> which established State policy on sexual harassment in the workplace.

#### Sexual harassment.

Sexual harassment is both offensive and unlawful. Every State employee and intern is entitled to a working environment free from sexual harassment and its negative economic, psychological and physical effects. Allowing sexual harassment to go unchecked in State workplaces would create significant costs to the State in both human and financial terms, including the replacement of personnel who leave their jobs, increased use of health benefit plans due to emotional and physical stress, absenteeism, and decline in individual and workgroup productivity.

Every employer in New York State must have in place a policy on sexual harassment prevention, which includes a procedure for the receipt and investigation of complaints of sexual harassment. This policy and procedure should be distributed to new employees and made available to all staff as needed. Also, each agency must provide appropriate sexual harassment training to its staff.

Sexual harassment includes unwelcome conduct which is either of a sexual nature, or which is directed at an individual because of that individual's sex when:

- Such conduct has the purpose or effect of unreasonably interfering with an individual's work performance or creating an intimidating, hostile or offensive work environment, even if the reporting individual is not the intended target of the sexual harassment;
- Such conduct is made either explicitly or implicitly a term or condition of employment; or

<sup>&</sup>lt;sup>32</sup> 42 U.S.C. § 2000e et seq.

<sup>&</sup>lt;sup>33</sup> Issued by Gov. Mario M. Cuomo on May 31, 1983.

• Submission to or rejection of such conduct is used as the basis for employment decisions affecting an individual's employment.

Hostile environment sexual harassment includes, but is not limited to, words, signs, jokes, pranks, intimidation or physical violence which are of a sexual nature, or which are directed at an individual because of that individual's sex. Sexual harassment also consists of any unwanted verbal or physical advances, sexually explicit derogatory statements or sexually discriminatory remarks made by someone which are offensive or objectionable to the recipient, which cause the recipient discomfort or humiliation, or which interfere with the recipient's job performance.

Sexual harassment also occurs when a person in authority tries to trade job benefits for sexual favors. This can include hiring, promotion, continued employment or any other terms, conditions or privileges of employment. This is also called "quid pro quo" harassment. Only supervisors are deemed to engage in this kind of harassment, because co-workers do not have the authority to grant or withhold benefits.

With respect to inappropriate questions during the hiring process or during employment, see below: Unlawful Inquiries.

Employees should consult their agency's sexual harassment policy for further discussion of what constitutes sexual harassment.

As with all discrimination and harassment, if an employee is a victim of sexual harassment, or observes it in the workplace, the employee should complain promptly to a supervisor, managerial employee, personnel administrator, or equal employment officer. The complaint can be verbal or in writing. If the complaint is verbal, a written complaint may be required in order to assist in the investigation. Any complaint, whether verbal or written, must be investigated by the agency. Furthermore, any supervisory or managerial employee who observes or otherwise becomes aware of conduct of a sexually harassing nature, must report such conduct so that it can be investigated.

If an employee is harassed by a co-worker or a supervisor, it is very important that a complaint be made to a higher authority promptly. An agency cannot stop sexual harassment unless it has knowledge of the harassment. Once informed, the agency is required to initiate an investigation and take prompt and effective remedial action where appropriate.

See below: Harassment.

#### Harassment by a non-employee.

The employing agency has the duty to prevent harassment in the workplace including harassment by non-employees, such as vendors, consultants, clients, customers, visitors or interns.

#### Harassment of non-employees.

Non-employees in the workplace, who are performing work under contract, are explicitly protected from sexual harassment by Human Rights Law § 296-d.

In accord with statewide policy, employees and interns are subject to discipline for harassment of *anyone* in the workplace, including contractors, clients, vendors, or any members of the public.

## DISABILITY

No decision affecting hiring, promotion, firing or a term, condition or privilege of employment shall discriminate on the basis of a person's disability, nor shall employees be harassed or otherwise discriminated against on such basis, or perceived basis.

All employees must be able to perform the essential functions of their jobs in a reasonable manner, with or without a reasonable accommodation. Consideration of requests for accommodation of applicants or employees with disabilities is required and should be granted where reasonable.

#### Statutory protection.

Disability discrimination is unlawful pursuant to Human Rights Law § 296.1 and § 296-c. Reasonable accommodation is required of employers pursuant to Human Rights Law § 296.3(a). New York State law has a very broad definition of disability, and generally protects persons with any disabling condition, including temporary disabilities. Disability discrimination is also unlawful under federal law. However, the scope of disability under the provisions of the Americans with Disability Act (ADA) is not as broad.<sup>34</sup> The Federal Rehabilitation Act of 1973 § 503 and § 504<sup>35</sup> also apply to many State workers. Federal law also requires reasonable accommodation.

Guide dog, hearing dog, and service dog provisions are found in Human Rights Law § 296.14. An employee who uses a guide, hearing or service dog is also protected by Civil Rights Law § 47-a and § 47-b.

#### What is a "disability" under the Human Rights Law?

A "disability" is:

• a physical, mental or medical impairment resulting from anatomical, physiological, genetic or neurological conditions which prevents the exercise of a

<sup>&</sup>lt;sup>34</sup> 42 U.S.C. § 12111 et seq.

<sup>&</sup>lt;sup>35</sup> 29 U.S.C. § 793 and § 794.

normal bodily function or is demonstrable by medically accepted clinical or laboratory diagnostic techniques or

- a record of such an impairment or
- a condition regarded by others as such an impairment.<sup>36</sup>

Because this definition includes any impairment that is demonstrable by clinical or laboratory diagnostic techniques, it includes most disabling conditions.

#### Reasonable performance.

An employee with a disability must be able to achieve "reasonable performance" in order to be protected by the Human Rights Law. Reasonable performance is not perfect performance or performance unaffected by the disability, but job performance reasonably meeting the employing agency's needs to achieve its governmental functions. An employee with a disability is entitled to reasonable accommodation if it will permit the employee to achieve reasonable job performance.

#### **Essential functions.**

A function is essential if not performing it would fundamentally change the job for which the position exists. If a function is not essential to the job, then it can be reassigned to another employee, and the employee with a disability may not be required to perform that function.

Employers may ask applicants with disabilities about their ability to perform specific job functions and tasks, as long as all applicants are asked in the same way about their abilities. Employers may require applicants/employees to demonstrate capacity to perform the physical demands of a particular job, in the same way as applicants are asked to demonstrate competence and qualifications in other areas. Such tests of capacity, agility, endurance, etc. are non-discriminatory as long as they can be demonstrated to be related to the specific duties of the position applied for and are uniformly given to all applicants for a particular job category.

#### Reasonable Accommodation.<sup>37</sup>

A reasonable accommodation is an adjustment or modification made to a job or work environment that enables a person with a disability to perform the essential functions of a job in a reasonable manner. Some examples of reasonable accommodation include:

- A modified work schedule;
- Reassignment of the non-essential functions of the job;
- Acquisition or modification of equipment;

<sup>&</sup>lt;sup>36</sup> Human Rights Law § 292.21.

<sup>&</sup>lt;sup>37</sup> With respect to policy and procedures relative to reasonable accommodation generally, employees should consult the publication Procedures for Implementing Reasonable Accommodation for Applicants and Employees in New York State Agencies.

• Provision of an accessible worksite.

All otherwise qualified applicants and employees are entitled to reasonable accommodation of disability. Accommodation is required if it is reasonable and will assist in overcoming an obstacle caused by the disability that prevents the person from applying for the position, from performing the essential functions of the position, or from receiving equal terms, conditions or privileges of the position.

Unless the disability is obvious (e.g. employee's use of a wheelchair) the applicant or employee must inform the employing agency of the need for accommodation. The employee also must provide reasonable medical documentation as requested by the agency and engage in an interactive process with the agency in order to reach an effective and reasonable accommodation.

Once an accommodation has been requested, the agency has an obligation to verify the need for the accommodation. If the need for accommodation exists, then the employing agency has an obligation to seek an effective solution through an interactive process between the agency and the employee.

While the employee can request a particular accommodation, the obligation to provide a reasonable accommodation is satisfied where the needs of the person with the disability are met. The agency has the right to decide which reasonable accommodation will be granted, so long as it is effective in enabling the employee to perform the job duties in a reasonable manner.

An agency may require a doctor's note to substantiate the request, or a medical examination where appropriate, but must maintain the confidentiality of an employee's medical information. The Human Rights Law requires that the employee cooperate in providing medical or other information needed to verify the disability, or any additional information that is otherwise necessary for consideration of the accommodation.<sup>38</sup>

Information provided for purposes of reasonable accommodation cannot be used by the agency for another purpose such as a basis for referring an employee for a medical examination to determine fitness for duty pursuant to Civil Service Law section 72(1) or placing the employee on an involuntary leave of absence pursuant to Civil Service Law section 72(5) or other personnel actions.

Many common questions about reasonable accommodation are explained in the reasonable accommodation regulations<sup>39</sup> of the New York State Division of Human Rights, which are available on the Division's website. These regulations may be used by applicants, employees, and agency personnel in order to better understand the reasonable accommodation process.

<sup>&</sup>lt;sup>38</sup> Human Rights Law § 296.3.

<sup>&</sup>lt;sup>39</sup> 9 N.Y.C.R.R. § 466.11.

#### Family Medical Leave Act (29 USC sections 2601 to 2654).

The State as an employer cannot take adverse action against employees who exercise their rights to medical leave for the birth, adoption, or foster care placement of a child, for their own serious health condition, or to care for a family member with a serious health condition which qualifies under the Act. The Act entitles eligible employees to take up to a total of 12 weeks of unpaid leave during a 12-month period. (Military caregivers may be entitled to up to 26 weeks of leave. See above: Military Status.)

#### Paid Family Leave.

The New York State Paid Family Leave Law<sup>40</sup> provides for paid leave to bond with a newly born, adopted or fostered child; care for a close relative with a serious health condition; or assist loved ones when a family member is deployed abroad on active military service. The amount of paid leave available increases to a total of 12 weeks by 2021. State employees not represented by a union in bargaining units 06, 18, 46 and 66 are covered by the law. State employees represented by a union may be covered if Paid Family Leave is collectively bargained for.

More information is available on the New York State website at https://www.ny.gov/newyork-state-paid-family-leave/paid-family-leave-information-employees. This includes information on who is eligible, and how to apply.

#### Civil Service Law §§ 71 and 73.

The Civil Service Law allows an agency to terminate an employee after one cumulative year of absence for a disability resulting from an occupational injury or disease as defined in the Workers' Compensation Law.<sup>41</sup> This is extended to two years for an individual injured in an assault that causes such injury or disease. The Civil Service Law also allows an agency to terminate an employee who has been continuously absent for one year for a personal injury or illness.<sup>42</sup>

#### Drug and Alcohol-Free Workplace Policy.

New York State employees are subject to criminal, civil, and disciplinary penalties if they distribute, sell, attempt to sell, possess, or purchase controlled substances while at the workplace or while acting in a work-related capacity. Such illegal acts, even if engaged in while off duty, may result in disciplinary action. In those locations where it is permitted, an employee may possess and use a controlled substance that is properly prescribed for the employee by a physician. Employees are also prohibited from on-the-job use of, or impairment from alcohol. If a supervisor has a reasonable suspicion that an employee is unable to perform job duties due to a disability which may be caused by the use of controlled substances or alcohol, that employee may be required

<sup>&</sup>lt;sup>40</sup> Workers Compensation Law, art. 9, §§ 200, et seq.

<sup>&</sup>lt;sup>41</sup> Civil Service Law § 71.

<sup>&</sup>lt;sup>42</sup> Civil Service Law § 73.

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to undergo medical testing.<sup>43</sup> If the cause of the disability is found to be drug- or alcohol-related, the employee may be referred to voluntary and confidential participation in the statewide Employee Assistance Program. Other available options include pursuing disability leave procedures or disciplinary measures. On-line supervisory training regarding a drug and alcohol free workplace is available through the GOER's Online Learning Center at https://nyslearn.ny.gov/.

The Federal Drug-Free Workplace Act of 1988, amended in 1994, requires that all agencies that have contracts with the United States Government that exceed \$100,000, and all agencies that receive Federal grants, maintain a drug-free workplace. If an employee is involved in work on a contract or grant covered by this law, they are required to notify their employer of any criminal drug statute conviction, for a violation occurring in the workplace, not less than five days after the conviction. Agencies covered by this law must notify the Federal government of the conviction and must take personnel action against an employee convicted of a drug abuse violation.

#### Drug Addiction and Alcoholism under the Human Rights Law and Regulations.<sup>44</sup>

An individual who is currently using drugs illegally is not protected under the disability provisions of the Human Rights Law. The law protects individuals who are recovered or recovering drug addicts or alcoholics and may protect alcoholics if the alcoholism does not interfere with job performance.

Intoxication or use of alcohol on the job is not protected. A test to determine the illegal use of drugs is not considered a medical test that is governed by the Human Rights Law. Agencies have differing requirements and policies with regard to drug testing.

If an individual is protected by the Human Rights Law, adjustment to work schedules, where needed to allow for ongoing treatment, is allowed as an accommodation where reasonable, if the individual is still able to reasonably perform the essential functions of the job, including predictable and regular attendance.

See above: Drug and Alcohol-Free Workplace Policy.

#### Guide dogs, hearing dogs, and service dogs.

Users of guide dogs, hearing dogs, or service dogs that are trained as provided in the Human Rights Law are given protection by the Human Rights Law.<sup>45</sup>

The use of such a dog is not considered a "reasonable accommodation," but a right protected separately under the Human Rights Law, and the dog owner need not specifically request permission to bring the dog into the workplace. This specific

<sup>&</sup>lt;sup>43</sup> For agencies that do not have their own drug/alcohol testing procedures, this test must be done pursuant to Civil Service Law § 72.

<sup>&</sup>lt;sup>44</sup> See generally 9 N.Y.C.R.R. § 466.11(h).

<sup>&</sup>lt;sup>45</sup> Human Rights Law § 296.14.

#### EMPLOYEE RIGHTS AND RESPONSIBILITIES

provision has no parallel in the federal ADA, under which the matter would instead be analyzed to determine whether a reasonable accommodation is appropriate.

This right to be accompanied by such dogs in the workplace applies only to dogs that meet the definitions found in the Human Rights Law.

A "guide dog" or "hearing dog" is a dog that is trained to aid a person who is blind, deaf of hard of hearing, is actually used to provide such aid, and was trained by a guide or hearing dog training center or professional guide or hearing dog trainer.<sup>46</sup>

A "service dog" may perform a variety of assistive services for its owner. However, to meet the definition, the dog must be trained by a service dog training center or professional service dog trainer. <sup>47</sup>

Dogs that are considered therapy, companion or other types of assistance dogs, but who have not been professionally trained as stated in the definitions above, are not covered by this provision.<sup>48</sup>

The provision also does not apply to animals other than dogs, regardless of training.

Dogs not meeting one of the definitions, or animals other than dogs, may provide assistance or companionship to a person with a disability. However, they are generally *not* permitted into the workplace as a reasonable accommodation, because the workplace and other employees can be adversely impacted by animals that are not professionally trained by guide, hearing or service dog trainers, as provided above. The New York State Civil Service Law provides qualified employees with special leave benefits for the purposes of obtaining service animals or guide dogs and acquiring necessary training.<sup>49</sup>

#### **Exceptions.**

The Human Rights Law does not require accommodation of behaviors that do not meet the employer's workplace behavior standards that are consistently applied to all similarly situated employees, even if these behaviors are caused by a disability.<sup>50</sup>

Reasonable accommodation is not required where the disability or the accommodation itself poses a direct threat, which means a significant risk of substantial harm to the

<sup>&</sup>lt;sup>46</sup> Human Rights Law §§ 292.31-32.

<sup>&</sup>lt;sup>47</sup> Human Rights Law § 292.33.

<sup>&</sup>lt;sup>48</sup> A dog may be licensed as a "service" dog, and nevertheless not meet the definition of service dog for purposes of the Human Rights Law. N.Y. Agriculture & Markets Law § 110, which requires the licensing of dogs, permits municipalities to exempt from licensing fees various categories of dogs, including "service" and "therapy" dogs, but the section provides no definitions of those categories.

<sup>&</sup>lt;sup>49</sup> Civil Service Law § 6(1).

<sup>&</sup>lt;sup>50</sup> 9 N.Y.C.R.R. § 466.11(g)(1).

health or safety of the employee or others that cannot be eliminated or reduced by reasonable accommodation.<sup>51</sup>

## PREDISPOSING GENETIC CHARACTERISTICS

No decision affecting hiring, promotion, firing or a term, condition or privilege of employment shall discriminate on the basis of the applicant or employee having a predisposing genetic characteristic, nor shall employees be harassed or otherwise discriminated against on such basis, or perceived basis.

Testing for such genetic characteristics is prohibited in most circumstances.

#### Statutory protection.

Discrimination on the basis of a genetic characteristic is unlawful pursuant to Human Rights Law § 296.1, § 296.19, and § 296-c. It is also covered by the federal Genetic Information Nondiscrimination Act (GINA).<sup>52</sup>

#### What is a predisposing genetic characteristic?

A predisposing genetic characteristic is defined as "any inherited gene or chromosome, or alteration thereof, . . . determined by a genetic test or inferred from information derived from an individual or family member that is scientifically or medically believed to predispose an individual or the offspring of that individual to a disease or disability, or to be associated with a statistically significant increased risk of development of a physical or mental disease or disability."<sup>53</sup>

#### How is the employee or applicant protected?

It is an unlawful discriminatory practice for any employer to directly or indirectly solicit, require, or administer a genetic test to a person, or solicit or require information from which a predisposing genetic characteristic can be inferred as a condition of employment or pre-employment application.<sup>54</sup> It is also unlawful for an employer to buy or otherwise acquire the results or interpretation of an individual's genetic test results or information from which a predisposing genetic characteristic can be inferred or to make

<sup>&</sup>lt;sup>51</sup> 9 N.Y.C.R.R. § 466.11(g)(2).

<sup>&</sup>lt;sup>52</sup> As with Title VII, the ADA and the ADEA, the Genetic Information Nondiscrimination Act is enforced by the federal Equal Employment Opportunity Commission. When codified, GINA was distributed throughout various sections of Titles 29 and 42 of the United States Code. For more details on GINA, see http://www.eeoc.gov/laws/types/genetic.cfm.

<sup>&</sup>lt;sup>53</sup> Human Rights Law § 292.21-a.

<sup>&</sup>lt;sup>54</sup> Human Rights Law § 296.19(a)(1).

an agreement with an individual to take a genetic test or provide genetic test results or such information.<sup>55</sup>

An employee may give written consent to have a genetic test performed, for purposes of a worker's compensation claim, pursuant to civil litigation, or to determine the employee's susceptibility to potentially carcinogenic, toxic, or otherwise hazardous chemicals or substances found in the workplace environment. The employer may not take any adverse action against an employee on the basis of such voluntary test.<sup>56</sup>

#### **Exceptions.**

An employer may require a specified genetic test as a condition of employment where such a test is shown to be directly related to the occupational environment, such that the employee or applicant with a particular genetic anomaly might be at an increased risk of disease as a result of working in that environment.<sup>57</sup> However, the employer may not take adverse action against the employee as a result of such testing.

### FAMILIAL STATUS

No decision affecting hiring, promotion, firing or a term, condition or privilege of employment shall discriminate on the basis of a person's familial status, nor shall employees be harassed or otherwise discriminated against on such basis, or perceived basis.

"Familial status" includes being pregnant, having a child under the age of 18, having legal custody of any person under the age of 18, or having a person under the age of 18 residing in the home of the designee of the parent, or being in the process of securing custody, adoption or foster care placement of any person under 18.

#### Statutory protection.

Discrimination on the basis of familial status is unlawful pursuant to Human Rights Law § 296.1. Familial status is not a protected class under federal law.

#### Familial status does not include the identity of the children.

Parents or guardians of children are protected from discrimination on the basis of the **status** of being a parent or guardian, not with regard to who their children are. Therefore, actions taken against an employee because of who their child is, or what that child has done, do not implicate familial status discrimination.

<sup>&</sup>lt;sup>55</sup> Human Rights Law § 296.19(a)(2).

<sup>&</sup>lt;sup>56</sup> Human Rights Law § 296.19(c) and (d).

<sup>&</sup>lt;sup>57</sup> Human Rights Law § 296.19(b).

#### Nepotism.

Nepotism means hiring, granting employment benefits, or giving other favoritism based on the identity of a person's family member. Anti-nepotism rules do not implicate familial status discrimination, because anti-nepotism rules involve the *identity* of the employees as relatives, not their *status* as parent, child, or spouse. The Public Officers Law provides that a State employee may not control or influence decisions to hire, fire, supervise or discipline a family member.<sup>58</sup> Moreover, other acts of nepotism not specifically governed by this provision may violate more general conflict of interest provisions in the New York ethics statutes.

#### What is familial status discrimination?

Familial status discrimination would include, but not be limited to, making employment decisions about an employee or applicant:

- because she is pregnant;
- because she or he has children at home, or has "too many" children;
- based on belief that someone with children will not be a reliable employee;
- because she or he is a single parent;
- because she or he is a parent, regardless of living arrangements;
- because she or he is living with and caring for a grandchild;
- because she or he is a foster parent, or is seeking to become a foster parent, or to adopt a child;
- because a father has obtained custody of one or more of his children and will be the primary caretaker;
- based on the belief that mothers should stay home with their children; or
- because of any other stereotyped belief or opinion about parents or guardians of children under the age of 18.

#### No requirement of reasonable accommodation.

The Human Rights Law explicitly states that the familial status provisions do not create any right to reasonable accommodation on that basis.<sup>59</sup> Therefore, the employer is not required to accommodate the needs of the child or children and is not required to grant time off for the parent to attend school meetings, concerts, sporting events, etc., as an accommodation. However, the employer must grant such time off to the same extent that time off is granted to employees for other personal reasons.

The familial status protections do not expand or decrease any rights that a parent or guardian has under the federal Family Medical Leave Act or the New York State Paid Family Leave Act (where these are applicable) to time off to care for family members. (See above: Family Medical Leave Act and Paid Family Leave.)

<sup>&</sup>lt;sup>58</sup> Anti-nepotism rules for all State government workplaces are found in N.Y. Public Officers Law § 73.14.

<sup>&</sup>lt;sup>59</sup> Human Rights Law §296.3

#### Pregnancy and childbirth discrimination.

Discrimination on the basis of pregnancy constitutes familial status discrimination. (See below: Pregnancy, Childbirth and Parental Leave.)

## **MARITAL STATUS**

No decision affecting hiring, promotion, firing or a term, condition or privilege of employment shall discriminate on the basis of a person's marital status, nor shall employees be harassed or otherwise discriminated against on such basis, or perceived basis.

"Marital status" is the condition of being single, married, separated, divorced, or widowed.

#### Statutory protection.

Discrimination on the basis of marital status is unlawful pursuant to Human Rights Law § 296.1 and § 296-c. Marital status is not covered by federal law.

#### Marital status does not include the identity of the spouse.

Discrimination based on the identity of the individual to whom a person is married is not marital status discrimination, as it is only the status of being married, single, divorced, or widowed that is protected. Thus, terminating employment because of the actions of a spouse would not be considered marital status discrimination, because the action was taken not based on the fact that the employee was married but that the employee was married to a particular person.

#### Nepotism.

Nepotism means hiring, granting employment benefits, or other favoritism based on the identity of a person's spouse or other relative. The Public Officers Law provides that a State employee may not control or influence decisions to hire, fire, supervise or discipline a spouse or other relative.<sup>60</sup> Moreover, other acts of nepotism not specifically governed by this provision may violate more general conflict of interest provisions in the New York ethics statutes. Such anti-nepotism rules do not implicate marital status discrimination.

<sup>&</sup>lt;sup>60</sup> Anti-nepotism rules for all State government workplaces are found in N.Y. Public Officers Law § 73.14.

#### What is marital status discrimination?

Some examples of marital status discrimination are:

- expecting an employee to work a disproportionate number of extra shifts or at inconvenient times because he or she is not married, and therefore won't mind.
- selecting a married person for a job based on a belief that married people are more responsible or more stable.
- giving overtime or a promotion to a married person rather than a single person based on a belief that the single person does not have to support anyone else.

# DOMESTIC VIOLENCE VICTIM STATUS

No decision affecting hiring, promotion, firing or a term, condition or privilege of employment shall discriminate on the basis of a person's status as a victim of domestic violence, nor shall employees be harassed or otherwise discriminated against on such basis, or perceived basis.

#### Statutory protection.

Discrimination based on domestic violence victim status is unlawful pursuant to Human Rights Law § 296.1 and § 296-c. There is no similar federal protection.

#### Executive Order concerning State workers.

On January 1, 2011, Governor Andrew M. Cuomo issued Executive Order No. 2, reissuing Executive Order No. 19,<sup>61</sup> which requires adoption of domestic violence and the workplace policies by all executive branch State agencies.

#### Purpose of domestic violence and the workplace policies.

Domestic violence permeates the lives and compromises the safety of New York State residents with tragic, destructive, and sometimes fatal results. Domestic violence occurs within a wide spectrum of relationships, including married and formerly married couples, couples with children in common, couples who live together or have lived together, gay, lesbian, bisexual and transgender couples, and couples who are dating or who have dated in the past.

Domestic violence often spills over into the workplace, compromising the safety of both victims and co-workers and resulting in lost productivity, increased health care costs, increased absenteeism, and increased employee turnover. The purpose of the policy is to address the impacts of domestic violence already being felt in the workplace.

<sup>&</sup>lt;sup>61</sup> Issued by Gov. Eliot L. Spitzer on October 22, 2007.

The workplace can sometimes be the one place where the victim is not cut off from outside support. The victim's job, financial independence, and the support of the workplace can be part of an effective way out of the abusive situation. Therefore, the domestic violence and the workplace policy aims to support the victim in being able to retain employment, find the resources necessary to resolve the problem, and continue to serve the public as a State employee.

#### Meeting the needs of domestic violence victims.

A victim of domestic violence can ask the employer for accommodations relating to his or her status, which can include the following:

- Employee's need for time off to go to court, to move, etc., should be granted at least to the extent granted for other personal reasons.
- If an abuser of an employee comes to the workplace and is threatening, the incident should be treated in same manner as any other threat situation. It is not to be treated as just the victim's problem which the victim must handle on her or his own. The victim of domestic violence must not be treated as the "cause" of the problem and supervisory employees must take care that no negative action is taken against the victim because, for example, the abuser comes to the workplace, the victim asks the employer to notify security about the potential for an abuser to come to the workplace, or the victim provides an employer with information about an order of protection against the abuser.
- If a victim needs time off for disability caused by the domestic violence, it should be treated the same as any temporary disability. This includes time off for counseling for psychological conditions caused by the domestic violence. (See above: Disability. Note: temporary disabilities are covered under the Human Rights Law.)
- The State's domestic violence and the workplace policy requires this and more. Employees should consult their agency's policy to understand the support it affords to victims of domestic violence, which may include the following:
- Assistance to the employee in determining the best use of his/her attendance and leave benefits when an employee needs to be absent as a result of domestic violence.
- Assistance with enforcement of all known court orders of protection, particularly orders in which the abuser has been ordered to stay away from the work site.
- Refraining from any unnecessary inquiries about domestic violence.
- Maintenance of confidentiality of information about the domestic violence victim to the extent possible.
- Establishment of a violence prevention procedure, such as a policy to call "911" if an abuser comes to the workplace.
- Working with the domestic violence victim to develop a workplace safety plan.

In addition, the policy also sets out standards for the agency to hold employees accountable who utilize State resources or use their position to commit an act of domestic violence.

#### Time off for legal proceedings.

In addition to the requirement of the domestic violence and the workplace policy that victims be granted reasonable time off to deal with domestic violence, time off for legal proceedings is addressed by the Penal Law. It is illegal for an employer to take any adverse action against an employee who is a victim of a crime for taking time off to appear in court as a witness, to consult with a district attorney, or to obtain an order of protection.<sup>62</sup>

#### Unemployment insurance benefits.

If a victim must leave a job because of domestic violence, he or she is not necessarily barred from receiving unemployment insurance benefits. Circumstances related to domestic violence may be "good cause" for voluntarily quitting a job. Also, job performance problems related to domestic violence (such as absenteeism or tardiness) will not necessarily bar benefits.<sup>63</sup>

#### Further information and support.

Dealing with domestic violence requires professional assistance. Domestic violence can be a dangerous or life-threatening situation for the victim and others who may try to become involved. Both victims and employers may contact the NYS Office for the Prevention of Domestic Violence for further information.

## PREGNANCY, CHILDBIRTH AND PARENTAL LEAVE

Discrimination on the basis of pregnancy constitutes discrimination on the basis of sex and familial status. Furthermore, medical conditions related to pregnancy or childbirth must be reasonably accommodated in the same manner as any temporary disability. Parental leave is available to employees on a gender-neutral basis.

#### Statutory protection.

Discrimination based on sex and familial status is unlawful pursuant to Human Rights Law § 296.1 and § 296-c. Sex, but not familial status, is a protected class under federal law. Reasonable accommodation of pregnancy-related conditions is required by the Human Rights Law.<sup>64</sup> There is no similar requirement under federal law, unless the pregnancy-related condition meets the definition of "disability" under federal law. Also,

<sup>&</sup>lt;sup>62</sup> N.Y. Penal Law § 215.14.

<sup>&</sup>lt;sup>63</sup> N.Y. Labor Law § 593.

<sup>&</sup>lt;sup>64</sup> Human Rights Law § 296.3(a).

the federal Family Medical Leave Act and the New York State Paid Family Leave Act (where these are applicable) may entitle an employee leave. (See above: Family Medical Leave Act and Paid Family Leave.)

#### Pregnancy discrimination.

No decision regarding hiring, firing or the terms, condition and privileges of employment may be based on the fact that an applicant or employee is pregnant or has recently given birth. A pregnant individual may not be compelled to take a leave of absence unless pregnancy prevents that individual from performing the duties of the job in a reasonable manner.<sup>65</sup> Disability discrimination may also be implicated where discrimination is based on limitations or perceived limitations due to pregnancy.

#### Reasonable accommodation of pregnancy-related conditions.

Any medical condition related to pregnancy or childbirth that does prevent the performance of job duties entitles the individual to reasonable accommodation, including time off consistent with the medical leave policies applicable to any disability. The mere fact of being pregnant does not trigger the requirement of accommodation. But, any condition that "inhibits the exercise of a normal bodily function or is demonstrable by medically accepted clinical or laboratory diagnostic techniques"<sup>66</sup> must be accommodated, when necessary, to allow the employee to perform the essential functions of the job.

An agency may require a doctor's note to substantiate the request but must maintain the confidentiality of an employee's medical information. The Human Rights Law requires that the employee cooperate in providing medical or other information needed to verify the pregnancy-related condition, or that is otherwise necessary for consideration of the accommodation.<sup>67</sup> (See above: Disability.)

While pregnancy-related conditions are treated as temporary disabilities for purposes of applying existing regulations under the Human Rights Law, pregnancy-related conditions need not meet any definition of disability to trigger an employer's obligation to accommodate under the law. Any medically-advised restrictions or needs related to pregnancy will trigger the need to accommodate, including such things as the need for extra bathroom breaks, or increased water intake.

#### Parental leave.

Any parent of a newborn child, a newly adopted child, or a sick child is entitled to available child care leave without regard to the sex of the parent. Only the woman who gives birth, however, is entitled to any medical leave associated with pregnancy, childbirth and recovery.

<sup>&</sup>lt;sup>65</sup> Human Rights Law § 296.1(g) and § 296-c(2)(e).

<sup>66</sup> Human Rights Law § 292.21-f.

<sup>&</sup>lt;sup>67</sup> Human Rights Law § 296.3.

In general, the State as an employer cannot take adverse action against employees who take qualifying medical leave for the birth or adoption of a child, for their own serious health condition, or to care for a family member with a serious health condition which qualifies under the federal Family and Medical Leave Act.<sup>68</sup> The Act entitles eligible employees to take up to a total of 12 weeks of unpaid leave during a calendar year.

## PRIOR ARREST RECORDS, YOUTHFUL OFFENDER ADJUDICATIONS AND SEALED RECORDS

It is an unlawful discriminatory practice for an employer to make any inquiry about any arrest or criminal accusation of an individual, not then pending against that individual, which has been resolved in favor of the accused or resolved by a youthful offender adjudication or resulted in a sealed conviction. It is unlawful to require any individual to divulge information pertaining to any such arrest or criminal accusation or to take any adverse action based on such an arrest or criminal accusation.

#### Statutory protection.

This protection is provided by Human Rights Law § 296.16.

#### What is unlawful?

It is generally unlawful to ask an applicant or employee whether he or she has ever been arrested or had a criminal accusation filed against him or her. It is also generally unlawful to inquire about youthful offender adjudications or sealed records. It is **not** unlawful to ask if a person has any currently pending arrests or accusations. It is also not unlawful to inquire about convictions. (See below: Previous Conviction.)

It is generally unlawful to require an individual to divulge information about the circumstances of an arrest or accusation no longer pending. In other words, the employer cannot demand information from the individual accused in order to "investigate" the circumstances behind an arrest. It is *not* unlawful to require an employee to provide information about the outcome of the arrest, i.e. to demonstrate that it has been terminated in favor of the accused. The agency may be able to take action against an employee for the conduct that led to the arrest but Human Rights Law §296.16 provides that no person "shall be required to divulge information" pertaining to the arrests resolved as set out below.

#### Pending arrest or accusation.

As long as an arrest or criminal accusation remains pending, the individual is not protected. The agency may refuse to hire or may terminate or discipline the employee

<sup>&</sup>lt;sup>68</sup> 29 U.S.C. § 2601 et seq.

#### EMPLOYEE RIGHTS AND RESPONSIBILITIES

in accordance with applicable law or collective bargaining agreement provisions. The agency may also question the employee about the pending arrest or accusation, the underlying circumstances, and the progress of the matter through the criminal justice system.

However, if the employee is arrested while employed, is not terminated by the employer, and the arrest is subsequently terminated in favor of the employee, the employee then becomes protected. After a favorable termination, the employer cannot initiate an adverse action against the employee based on the arrest and cannot question the employee about the matter. The employer can require that the employee provide proof of the favorable disposition in a timely manner.

#### What specific circumstances are protected?

The arrest or criminal accusation must have been:

- dismissed, pursuant to Criminal Procedure Law § 160.50;
- disposed of as a youthful offender adjudication, pursuant to Criminal Procedure Law § 720.35;
- resulted in a conviction for a violation, which was sealed pursuant to Criminal Procedure Law § 160.55; or
- resulted in a conviction, which was sealed pursuant to Criminal Procedure Law § 160.58 or § 160.59.

#### Sealed records.

Whether or not a record is sealed is a factual question. Many records that could be sealed are not in fact sealed. Sealing a record requires that the court specifically order that the record be sealed. The applicant or employee is responsible to know the status of a sealable conviction. If it is not in fact sealed, then it is a conviction record that can be required to be disclosed. (See below: Previous Conviction.)

#### **Exceptions.**

The Human Rights Law explicitly states that arrest inquiries, requests for information, or adverse actions may be lawful where such actions are "specifically required or permitted by statute."<sup>69</sup>

These provisions do not apply to an application for employment as a police officer or peace officer.<sup>70</sup>

The provisions do not fully apply to an application for employment or membership in any law enforcement agency. For those positions, arrests or criminal accusations that are dismissed pursuant to Criminal Procedure Law § 160.50 may not be subject to inquiry, demands for information, or be the basis of adverse action. However, the other types of

<sup>&</sup>lt;sup>69</sup> Human Rights Law § 296.16; see e.g. Civil Service Law § 50(4).

<sup>&</sup>lt;sup>70</sup> Police and peace officer as defined in Criminal Procedure Law §§ 1.20 and 2.10, respectively.

terminations (youthful offender adjudication or sealed convictions) may be inquired into and taken into consideration for jobs with law enforcement agencies.

## **PREVIOUS CONVICTION RECORDS**

It is unlawful to deny any license or employment, to refuse to hire, or terminate, or take an adverse employment action against an applicant or employee, by reason of his or her having been convicted of one or more criminal offenses, if such refusal is in violation of the provisions of Article 23-A of the Correction Law. The Correction Law provides the standards to be applied and factors to be considered before an employment decision may be based on a previous conviction, including the factor that it is the public policy of the State of New York to encourage the licensure and employment of those with previous criminal convictions

#### Statutory protection.

This protection is provided by Human Rights Law § 296.15, in conjunction with Article 23-A of the N.Y. Correction Law.

#### Factors from the Correction Law.

The Correction Law provides that an employer may not refuse to hire, or terminate an employee, or take an adverse employment action against an individual, because that individual has been previously convicted of one or more criminal offenses, or because of a belief that a conviction record indicates a lack of "good moral character," **unless** either there is a direct relationship between one or more of the previous criminal offenses and the specific employment sought or held, or employment of the individual would involve an unreasonable risk to property or to the safety or welfare of specific individuals or the general public.<sup>71</sup>

In order to determine whether there is either a direct relationship or unreasonable risk (as mentioned above), the employer must apply the factors set forth in the Correction Law, as follows:

- (a) The public policy of this State, as expressed in this act, to encourage the licensure and employment of persons previously convicted of one or more criminal offenses.
- (b) The specific duties and responsibilities necessarily related to the license or employment sought or held by the person.
- (c) The bearing, if any, the criminal offense or offenses for which the person was previously convicted will have on his fitness or ability to perform one or more such duties or responsibilities.

<sup>&</sup>lt;sup>71</sup> N.Y. Correction Law § 752.

- (d) The time which has elapsed since the occurrence of the criminal offense or offenses.
- (e) The age of the person at the time of occurrence of the criminal offense or offenses.
- (f) The seriousness of the offense or offenses.
- (g) Any information produced by the person, or produced on his behalf, in regard to his rehabilitation and good conduct.
- (h) The legitimate interest of the public agency or private employer in protecting property, and the safety and welfare of specific individuals or the general public.<sup>72</sup>

Also, in making the determination, the employer must give consideration to a certificate of relief from disabilities or a certificate of good conduct issued to the individual, which creates a presumption of rehabilitation in regard to any offense specified in the certificate.<sup>73</sup>

The factors must be applied on a case-by-case basis and each of the factors must be considered. The employing agency must take into account the individual's situation by analyzing factors (d) through (g) and must also analyze the specific duties and responsibilities of the job pursuant to factors (b), (c) and (h). If any additional documentation is needed, it must be requested of the applicant or employee before any adverse determination is made. A justification memorandum that merely tracks the statute but without rational application of the factors to the facts of the case may lead to a finding that an adverse determination was arbitrary and capricious.

#### Conviction must be "previous."

Individuals are protected for *previous* convictions. A conviction that occurs during employment does not entitle the individual to these protections.

#### Inquiries and misrepresentation.

Unlike many other areas covered by the Human Rights Law, an employer is not prevented from asking an individual to disclose prior convictions as part of the employment application process or at any time during employment.

If the employer learns at any time that that an applicant or employee has made a misrepresentation with regard to any previous conviction, it may be grounds for denial or termination of employment.<sup>74</sup>

#### Interaction with the arrest provisions.

The arrest provisions<sup>75</sup> of the Human Rights Law interact with the conviction provisions. Although it is *lawful to ask* about previous convictions, it is *unlawful to ask* about

<sup>&</sup>lt;sup>72</sup> N.Y. Correction Law § 753.1.

<sup>&</sup>lt;sup>73</sup> N.Y. Correction Law § 753.2.

<sup>&</sup>lt;sup>74</sup> N.Y. Correction Law § 751; see also Civil Service Law section 50(4).

<sup>&</sup>lt;sup>75</sup> Human Rights Law § 296.16.

previous arrests resolved in an individual's favor, or about youthful offender adjudications, or about convictions that have been sealed pursuant to Criminal Procedure Law § 160.55 or § 160.58. If any individual with a youthful offender record or a sealed conviction states that he or she has no previous convictions, this is not a misrepresentation. The employer is not entitled to any information about youthful offender records or sealed convictions. (See above: Prior Arrest.)

#### Enforcement only by court action.

A State employee or an applicant for State employment cannot file a complaint with the Division of Human Rights regarding previous conviction. An individual can pursue enforcement under the Human Rights Law only by filing an Article 78 proceeding in State Supreme Court.<sup>76</sup> However, State employees may file complaints with respect to the Prior Arrest provisions of the Human Rights Law with the Division of Human Rights. (See above: Prior Arrest.)

#### Exceptions.

It is not unlawful to discriminate if, upon weighing the factors set out above, the previous criminal offense bears a direct relationship to the job duties, or if employment of the individual would involve an unreasonable risk to safety or welfare, as explained in more detail above.

An individual may be required to disclose previous convictions, unless they are sealed, as explained in more detail above.

These protections do not apply to "membership in any law enforcement agency."77

## **GENDER IDENTITY**

No decision affecting hiring, promotion, firing or a term, condition or privilege of employment shall discriminate on the basis of a person's gender identity, nor shall employees be harassed or otherwise discriminated against on such basis, or perceived basis.

"Gender identity" means an individual's gender identity, self-image, appearance, behavior or expression, whether or not that gender identity, self-image, appearance, behavior or expression is different from that traditionally associated with the legal sex or gender assigned to an individual at birth.

<sup>&</sup>lt;sup>76</sup> N.Y. Correction Law § 755.1.

<sup>&</sup>lt;sup>77</sup> N.Y. Correction Law § 750.5.

A transgender person is an individual who has a gender identity different from the sex assigned to that individual at birth.

Gender dysphoria is a recognized medical condition related to an individual having a gender identity different from the sex assigned at birth.

#### Statutory protection.

Gender identity is protected under the Human Rights Law as gender identity may form the basis of sex and disability discrimination claims. These protections are explained in regulations promulgated by the Division of Human Rights.<sup>78</sup> Gender identity discrimination may also be considered sex discrimination under federal law.

#### Executive Order concerning State workers.

On January 1, 2011, Governor Andrew M. Cuomo issued Executive Order No. 2, reissuing Executive Order No. 33,<sup>79</sup> which prohibits discrimination in employment by executive branch agencies on the basis of gender identity.

#### What protection against discrimination is provided by Executive Order?

The Executive Order seeks to root out employment discrimination on the basis of gender identity in order to help attract and retain competent and effective employees.

No State agency, employee or agent thereof, shall discriminate on the basis of gender identity against any individual in any matter pertaining to employment by the State including, but not limited to, hiring, termination, retention, job appointment, promotion, tenure, recruitment, compensation and benefits, and other terms and conditions of employment. Under the Executive Order, harassment and retaliation based on gender identity are also prohibited. (See below: Harassment and Retaliation.) All complaints alleging harassment and retaliation under Executive Order 33 can be made under an agency's internal discrimination complaint procedure.

The prohibition on gender identity discrimination extends to actions based upon an individual's actual or perceived gender identity. While gender identity discrimination can take many forms, it includes, but is not limited to, unwelcome verbal or physical conduct, such as derogatory comments, jokes, graffiti, drawings or photographs, touching, gestures, or creating or failing to remedy a hostile work environment.

#### What protection against discrimination is provided by the Human Rights Law?

The term "sex" when used in the Human Rights Law includes gender identity and the status of being transgender and either basis is sex discrimination. Harassment on either basis qualifies as sexual harassment. (See above: Sex Stereotyping.)

<sup>&</sup>lt;sup>78</sup> 9 N.Y.C.R.R. § 466.13

<sup>&</sup>lt;sup>79</sup> Issued by Gov. David A Paterson on December 16, 2009.

The term "disability" when used in the Human Rights Law includes gender dysphoria or other condition meeting the definition of disability in the Human Rights Law and discrimination on that basis is disability discrimination. Refusal to provide reasonable accommodation for persons with gender dysphoria, where requested and necessary, and harassment of persons with gender dysphoria are also disability discrimination. (See above: Disability.)

## **GENERAL PROHIBITIONS**

### Harassment

Harassment that creates a hostile work environment, based on the protected categories discussed in this Handbook, is unlawful pursuant to the Human Rights Law. (See above: Sexual Harassment.) State employees and interns are entitled to a work environment which promotes respect for all, and actions that demonstrate bias, harassment, or prejudice will not be tolerated.

Harassment consists of words, signs, jokes, pranks, intimidation or physical violence that is directed at an employee or intern because of his or her membership in any protected class, or perceived class. It also includes workplace behavior that is offensive and based on stereotypes about a particular protected group, or which is intended to cause discomfort or humiliation on the basis of protected class membership.

Harassment is unlawful when it becomes severe or frequent enough to alter the terms or conditions of an individual's employment or internship.

#### Appropriate supervision is not harassment.

Normal workplace supervision, such as enforcing productivity requirements, requiring competent job performance, or issuing disciplinary warnings or notices, is *not* harassment. If these actions are imposed on the basis of protected class membership, then this may be discrimination in the terms, condition or privileges of employment.

#### Harassment by a non-employee.

The employing agency has the duty to prevent harassment in the workplace including harassment by non-employees, such as vendors, consultants, clients, customers, visitors or interns.

#### Harassment of non-employees.

Non-employees in the workplace, who are performing work under contract, are explicitly protected from sexual harassment by Human Rights Law § 296-d.

In accord with statewide policy, employees and interns are subject to discipline for harassment of *anyone* in the workplace, including contractors, clients, vendors, or any members of the public.

#### Harassment must be reported.

The employing agency is not responsible for harassment by co-workers or nonemployees, unless the agency knows about the harassment and fails to take appropriate steps to correct the situation. Harassment should be reported to a supervisor, manager, human resources officer, or EEO officer. The individual who reports harassment, or who is experiencing the harassment, needs to cooperate with any investigation into the harassment so that a full and fair investigation can be conducted, and any necessary remedial action can be promptly undertaken.

An employee with supervisory responsibility has a duty to report harassment that he or she observes or otherwise knows about. A supervisor who has received a report of harassment from an employee or intern has a duty to report it to management, even if the employee or intern who complained has asked that it not be reported. Any harassment or potential harassment that is observed must be reported, even if no one is complaining about it.

#### Harassment must be investigated and appropriate corrective action taken.

The employer has the duty to investigate any report of harassment. If it is determined that the harassing behavior is occurring, the employing agency has a duty to take prompt and effective corrective action to stop the harassment and take such other steps as are appropriate.

### **Unlawful Inquiries**

It is an unlawful discriminatory practice for an employer to print, circulate, or use any form of application, or to make any inquiry which expresses directly or indirectly, any limitation, specification or discrimination as to any protected class, unless based upon a bona fide occupational qualification.<sup>80</sup>

Even if an inquiry is not asked with the apparent intent to express a limitation, it can become evidence of discriminatory intent in a subsequent action, by creating an appearance of discriminatory motivation. Those interviewing candidates for State positions or promotions should exercise extreme caution so as not to ask any unnecessary question or make any comment that could be interpreted as expressing a discriminatory motivation. This is simply a good employment practice.

Information gathered in furtherance of an affirmative action plan may be lawful, so long as the affirmative action is pursued in a lawful manner (which is beyond the scope of

<sup>&</sup>lt;sup>80</sup> Human Rights Law § 296.1(d) and § 296-c(2)(c).

this booklet). Information on protected class membership which is collected for statistical purposes should be retained separately from a candidate's other information.

### Retaliation

Retaliation by an employer is unlawful pursuant to the Human Rights Law and the Civil Service Law.<sup>81</sup> The federal statutes mentioned in this handbook also prohibit retaliation.

The Human Rights Law protects any individual who has filed a complaint, testified or assisted in any proceeding under the Law, as well as one who has opposed any practices forbidden by the Law. Even if the practices the individual has opposed are not in fact a violation of the Human Rights Law, the individual is protected if he or she had a good faith belief that the practices were unlawful.

#### Division or court proceedings.

A complainant or witness is absolutely protected against retaliation for any oral or written statements made to the Division or a court in the course of proceedings, regardless of the merits or disposition of the underlying complaint.

#### **Opposing discriminatory practices.**

Opposing discriminatory practices includes filing an internal complaint of discrimination with the employing agency or reporting discriminatory actions to a supervisor or other appropriate person, either verbally or in writing. It also includes complaining that another person's rights under the Law were violated or encouraging a fellow employee to report unlawful discriminatory practices.

However, behaving inappropriately towards a person deemed to be engaged in discrimination or harassment does not constitute protected opposition to unlawful practices. Employees should instead complain to a supervisor, manager, human resources officer, or EEO officer.

There is no protection for a person who opposes practices the person finds merely distasteful or wrong, despite having no reasonable basis to believe those practices were in violation of the Law or State policy. Furthermore, the retaliation provision is not intended to protect persons making false charges of discrimination.

#### Adverse employment action.

Retaliation occurs when an adverse action or actions is taken against the employee by the employer. The action need not be job-related or occur in the workplace. Unlawful retaliation can be any action, more than trivial, that would have the effect of dissuading a reasonable worker from making or supporting a charge of discrimination.

<sup>&</sup>lt;sup>81</sup> Human Rights Law § 296.7; see also Civil Service Law § 75-B, which gives protection to "whistleblowers."

Actionable retaliation by an employer can occur after the individual is no longer employed by that employer. This can include giving an unwarranted negative reference for a former employee.

An adverse action is not retaliatory merely because it occurs after the employee engaged in protected activity. Employees continue to be subject to all job requirements and disciplinary rules after having engaged in such activity. In order to make a claim of retaliation, the individual must be able to substantiate the claim that the adverse action was retaliatory.

### Interns

Paid interns are employees, and all provisions relating to employees explained in this document apply to paid interns. Unpaid interns are explicitly protected by Human Rights Law § 296-c, and are entitled to the same protections as employees, in most areas, wherever § 296-c is referenced in the sections above.

Unpaid interns are protected from discrimination in hiring, discharge, or the terms, conditions or privileges of employment as an intern because of the intern's age, race, creed, color, national origin, sexual orientation, military status, sex, disability, predisposing genetic characteristics, marital status, or domestic violence victim status. Unpaid interns are also explicitly protected from harassment.

### **Political Activities**

The Civil Service Law provides that no appointment or selection or removal from employment shall relate to the political opinions or affiliations of any person. No person in the civil service of the State is under any obligation to contribute to any political fund or render any political service and no person shall be removed or otherwise prejudiced for refusing to do so. No person in the civil service shall discharge or promote or reduce or in any manner change the rank or compensation of another for failing to contribute money or any other valuable thing for any political purpose. No person in the civil service shall use his or her official authority or influence to coerce the political action of any person or body or to interfere with any election.<sup>82</sup> This law is enforced by the New York State Joint Commission on Public Ethics. Complaints regarding this provision should not be filed with the Division of Human Rights.

### Diversity

New York State is committed to a nondiscriminatory employment program designed to meet all the legal and ethical obligations of equal opportunity employment. Each department develops affirmative action policies and plans to ensure compliance with equal opportunity laws. To assist in building cooperative work environments, which

<sup>&</sup>lt;sup>82</sup> Civil Service Law § 107.

welcome an increasingly diverse workforce, the Department of Civil Service Staffing Services Division, and courses on diversity in the workplace, are available to agencies through the Governor's Office of Employee Relations (GOER). Contact your personnel office for more information about specific agency affirmative action policies and plans. Diversity training information is available under Training & Development on the GOER website at www.goer.ny.gov.

### **Reporting Discrimination Complaints Internally**

As noted throughout this Handbook, any employee who has been subjected to any discrimination, bias, prejudice, harassment or retaliation, based on any of the protected classes covered by the Handbook, should promptly report the matter to his or her supervisor or manager, to the agency's human resources department, or to the Equal Opportunity Officer (also referred to as Affirmative Action Officer) assigned to the agency.

Each agency has policies and procedures in place to respond to such complaints and can advise employees as to appropriate steps to take pursuant to the agency's procedures. All agency procedures are designed to ensure that the State's anti-discrimination policies are followed, including the State's policies forbidding retaliation, as set out above. All agency procedures provide for a prompt and complete investigation as to the complaint of discrimination, and for prompt and effective remedial action where appropriate. These policies and procedures, and discrimination complaint form, should be available on your agency's intranet site or employee handbook. If you cannot locate them, please contact your supervisor or manager, the agency's human resources department, or the EEO officer assigned to the agency and they will assist you in obtaining this information.

### **Pursuing Discrimination Complaints Externally**

Agency policies and procedures are intended to address all complaints of discrimination within the agency. They are not intended to satisfy, replace or circumvent options available to employees through negotiated union contracts; federal, state or other civil rights enforcement agencies; and/or the judicial system. Thus, the use of these internal complaint procedures will not suspend any time limitations for filing complaints set by law or rule and will not fulfill any other requirements set by law or rule.

Employees are not required to pursue their agency's internal complaint procedure before filing a complaint with any agency or with a court, based on federal or state or local law (though as mentioned previously, an agency may not be held responsible for harassment by coworkers if it was not made aware of the harassment).

Listed throughout the Handbook are citations to the various laws that pertain to discrimination. Employees may be able to file complaints pursuant to these laws with administrative agencies and/or in court. There may also be additional remedies

available to employees, and employees may wish to seek an attorney's advice prior to determining appropriate steps to take.

The following agencies can provide information to employees and receive and investigate complaints of employment discrimination pursuant to the New York State Human Rights Law (State Division of Human Rights) or Title VII, ADEA, ADA or GINA (U.S. Equal Employment Opportunity Commission).

• New York State Division of Human Rights ("SDHR")

Website:	www.dhr.ny.gov
Telephone:	(888)392-3644
TTY number:	(718)741-8300

• United State Equal Employment Opportunity Commission ("EEOC")

Website:	www.eeoc.gov
Telephone:	(800)669-4000
TTY number:	(800)669-6820

## NOTE

This Handbook has been prepared for the general information of State employees as a summary of the various federal and state laws, executive orders, and policies that provide protection from discrimination for State employees and comprises the antidiscrimination policy of the State of New York. Employees should also refer to specific laws and executive orders, together with any employee manual and policies of their employing agency for any additional policies and protections that may apply to them.

This Handbook does not grant any legal rights to any employee, nor is it intended to bind the State in any way. Where there is a conflict between any law, regulation, order, policy or collective bargaining agreement and the text of this Handbook, such law, regulation, order, policy or agreement shall be controlling.

The State reserves the right to revise, add to, or delete any portion of this Handbook at any time, in its sole discretion, without prior notice to employees. Moreover, this Handbook is not intended to, and does not create any right, contractual or otherwise, for any employee, not otherwise contained in the particular law or executive order the Handbook summarizes.

This Handbook has been written so as to not conflict with any collective bargaining agreement that the State has entered into with any union representing its unionized employees. If there is any conflict between this Handbook and any collective bargaining

### EMPLOYEE RIGHTS AND RESPONSIBILITIES

agreement, the provisions of the collective bargaining agreement will control. This Handbook shall not constitute a change in any existing term and condition of employment.



# **Sexual Harassment in the Workplace**

### e-Learning Course

12/2020 For Training Purposes Only

Chamber\_AG\_00000514



It is the policy of the State of New York to provide for and promote equal opportunity in employment and equal access to all programs and services without discrimination on the basis of age, race, color, creed, national origin, military status, sex, sexual harassment, sexual orientation, gender identity or expression, disability (including pregnancy-related disability or condition), predisposing genetic characteristics, marital/familial status, status as a victim of domestic violence, and prior arrest/criminal conviction record.

Reasonable accommodations are available, upon request, in all aspects of State training, consistent with the Americans with Disabilities Act and the New York State Human Rights Law, to ensure that every individual is able to gain maximum benefit from the training experience.

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New York State has long been committed to ensuring that all individuals have an equal opportunity to enjoy a fair, safe, and productive work environment. Laws and policies help ensure that diversity is respected and that everyone can enjoy the privileges of working for New York State. Preventing discrimination based on sex, including sexual harassment and other prohibited forms of harassment, is crucial to the State's commitment in this regard.

This training will help you better understand sexual harassment so that all employees know that sexual harassment will not be tolerated. All reports of sexual harassment will be taken seriously and promptly investigated, with effective remedial action taken where appropriate.

#### An Environment Free from Discrimination

All State employees and interns have the right to work in an environment free from discrimination, including all forms of harassment. Your employer is required by law and State policy to create a workplace free from harassment based on protected characteristics including age, race, color, creed, national origin, military status, sex, sexual harassment, sexual orientation, gender identity or expression, disability (including pregnancy-related disability or condition), predisposing genetic characteristics, marital/familial status, status as a victim of domestic violence, and prior arrest/criminal conviction record. You have the responsibility to assure that your actions do not contribute in any way to a discriminatory environment in the workplace.

This training is intended to provide you with information on your rights and responsibilities under applicable laws and policies. These laws and policies include the New York State Human Rights Law, federal antidiscrimination laws, and the Governor's Executive Order applicable specifically to State employees.

New York State Human Rights Law provides broad protections against discrimination and all forms of harassment. It applies to all State employees.

State policy prohibiting sexual harassment is also found in the *Equal Employment Opportunity in New York State: Rights and Responsibilities: A Handbook for Employees of New York State Agencies* (Handbook). The Handbook is available on the Governor's Office of Employee Relations (GOER) website, your agency's Intranet site, and from your agency's Human Resources Department. All discrimination complaints of protected class employment-related discrimination are investigated by Affirmative Action Officers (AAO) who work for GOER. Any State employee can file a complaint of discrimination directly with GOER using the New York State Employee Discrimination Complaint Form.

#### What is Employment Discrimination?

Discrimination occurs when employment decisions are based on characteristics that are protected by law or when persons are denied equal terms, conditions, or privileges of employment because of a protected characteristic.

The Human Rights Law applies to employees, interns, and nonemployees such as contractors, consultants, and other persons working in the State workplace. Therefore, all such individuals are considered employees for this training.

Protected characteristics include age, race, color, creed, national origin, military status, sex, sexual harassment, sexual orientation, gender identity or expression, disability (including pregnancy-related disability or condition), predisposing genetic characteristics, marital/familial status, status as a victim of domestic violence, and prior arrest/criminal conviction record.
You should have already taken the mandatory online Equal Employment Opportunity training, which explains these protected characteristics. For more information on protected characteristics and other aspects of employment discrimination and equal opportunity, see Equal Employment Opportunity in New York State: Rights and Responsibilities: A Handbook for Employees of New York State Agencies.

### Workplace Harassment Based Upon Protected Characteristics is Discrimination

When an individual is harassed because of a protected characteristic, it changes the terms and conditions of their employment. Harassment may interfere with their job performance and other affected employees.

A harassment-free workplace allows employees to have an equal opportunity to advance in State employment and to perform their duties to the best of their ability for the people of New York State.

### What is Discriminatory Harassment?

Harassment is a form of discrimination that consists of words, signs, jokes, pranks, intimidation, physical actions, or violence directed at an employee due to any protected characteristic.

It includes offensive behavior based on stereotypes about a protected class and behavior intended to cause discomfort or humiliation because of a protected characteristic.

Harassment includes any expression of contempt or hatred for the group to which the victim belongs based on a protected characteristic.

Harassment is unlawful when it subjects an individual to inferior terms, conditions, or privileges of employment. Harassment does not need to be severe or pervasive to be unlawful. It can be any conduct directed at an individual because of a protected characteristic that consists of behavior that is more than petty slights or trivial inconveniences.

**Doesn't Harassing Conduct need to be "Severe or Pervasive" to be against the law?** No. In 2019, Governor Cuomo signed a law that removed the requirement that harassing conduct needed to be severe or frequent enough to alter the terms and conditions of an individual's employment to be against the law.

The standard is now whether the harassment "subjects an individual to inferior terms, conditions or privileges of employment" that are more than "petty slights or trivial inconveniences." Even petty slights and trivial inconveniences, when based upon an individual's protected class status, could violate the State's policy concerning discrimination in the workplace if they are based upon an employee's sex or are sexual in nature and the conduct is unwelcome.

### Zero Tolerance

Any harassing behavior by a State employee is unacceptable and will be investigated even if it is not unlawful. If the allegation is substantiated, the perpetrator(s) will face administrative action up to and including termination. An individual experiencing harassment based upon a protected characteristic is not required to tell the perpetrator that the conduct is unwelcome.

Repeated behavior, especially after an employee has been told to stop, is particularly serious and will be dealt with accordingly.

### **Sexual Harassment**

Sexual harassment is a particular type of harassment and a type of sex discrimination.

Sex discrimination, in general, includes:

- Any bias based on sex.
- Sexual harassment.
- Sex stereotyping.
- Discrimination based on gender identity or expression.
- Discrimination based on pregnancy.

### What is Sexual Harassment?

Sexual harassment is defined as any unwanted verbal or physical advance, sexually explicit or derogatory statement, or sexually discriminatory remark that is offensive or objectionable to the recipient or interferes with their job performance.

Hostile work environment and *quid pro quo* sexual harassment are two frameworks used to evaluate whether actions should be regarded as sex discrimination.

### **Hostile Environment**

A hostile environment based on sex may be created by words, signs, jokes, pranks, intimidation, physical actions, or violence, either of a sexual nature or not of a sexual nature, directed at an individual because of that individual's sex.

### Quid Pro Quo Sexual Harassment

*Quid pro quo* sexual harassment occurs when a person in authority tries to trade job benefits for sexual favors. *Quid pro quo* is a legal term meaning "this for that" or, in other words, a trade. *Quid pro quo* harassment occurs only between an employee and someone with supervisory authority because only a supervisor can grant or withhold job benefits.

Quid pro quo sexual harassment includes:

- Offering or granting better working conditions or opportunities in exchange for a sexual relationship.
- Threatening adverse working conditions or denying opportunities if a sexual relationship is refused.
- Using physical or psychological coercion to force a sexual relationship.
- Retaliating for refusing to engage in a sexual relationship.

### Who Can Be Sexually Harassed?

Anyone in the workplace can be sexually harassed. This includes:

- Any agency employee.
- Any nonemployee who interacts with agency personnel, such as an intern, vendor, consultant, building security staff, client, customer, or visitor. The agency is responsible for seeing that such nonemployees are not harassed on agency premises.
- Anyone affected by the conduct, not just the individual at whom the offensive conduct is directed.

Although females are more likely to experience sexual harassment, both males and females may be the recipient. Sexual harassment can occur between people of the same sex as well as people of the different sex.

### Who Can Be the Perpetrator of Sexual Harassment?

The perpetrator of sexual harassment can be anyone in the workplace. The employer is responsible for dealing with harassing behavior by coworkers, supervisors, managers, or nonemployees in the workplace.

### Coworker

The harasser can be a coworker of the recipient. When the harasser is a coworker, the recipient should report the harassment directly to GOER, where it will be assigned to an Affirmative Action Officer (AAO) for appropriate investigation. It may also be reported to a supervisor, manager, Human Resources Department staff, or Affirmative Action Officer (AAO) in your workplace. These individuals are required to report such conduct to GOER so that an investigation can be conducted.

### Supervisor or Manager

The harasser can be a supervisor or manager. The harassing behavior of a supervisor or manager is always severe misconduct. Any harassment based upon sex should be reported to GOER. The recipient can also report the harassment to a different supervisor, manager, or any Affirmative Action Officer (AAO) assigned to their agency. Any supervisor or manager who receives a complaint or otherwise is aware of sexual harassment must report it to the agency.

### **Third Party**

The harasser can be a nonemployee or third party, such as an intern, vendor, building security, client, customer, or visitor. When the harasser is a third party, the recipient should report the harassment to GOER, a supervisor, manager, or any Affirmative Action Officer (AAO) assigned to their agency.

### Where Can Sexual Harassment Occur?

Harassment can occur whenever and wherever employees fulfill their work responsibilities, including in the field, agency-sponsored events, training, conferences open to the public, and office parties.

Employee interactions during off-hours, such as at a hotel while in travel status or even at "happy hour" after work, can impact the workplace. Locations off-site and off-hour activities can be considered extensions of the work environment. Harassing behavior that in any way affects the work environment is rightly the concern of management.

### **Sexual Harassment Case Studies**

Next, let's look at a few scenarios that help explain the kinds of behavior that can constitute sexual harassment. These examples are not intended to explain what sort of harassment will create liability if a legal action is filed. Instead, they describe inappropriate behavior in the workplace that will be dealt with by corrective action, including disciplinary action. These examples are intended to encourage all employees to report inappropriate behavior in the workplace.

### Not Taking "No" for an Answer

Li Yan's coworker Ralph has just been through a divorce. He comments on a few occasions that he is lonely and needs to find a new girlfriend. Li Yan and Ralph have a friendly working relationship and have had lunch together on many occasions. Ralph asks Li Yan to go on a date with him. Li Yan likes Ralph and agrees to go out with him. She enjoys her date with Ralph but decides that a relationship is not a good idea. She thanks Ralph for a nice time but explains that she does not want to have a relationship with him. Ralph waits two weeks and then starts pressuring Li Yan for more dates. She refuses, but Ralph does not stop. He keeps asking her to go out with him.

True or False: When Ralph first asked Li Yan for a date, this was sexual harassment.

The statement is false. Ralph's initial comments about looking for a girlfriend and asking Li Yan, a coworker, for a date are not sexual harassment. Even if Li Yan had turned Ralph down for the first date, Ralph had done nothing wrong by asking if she wanted to go on a date and making occasional comments that are not sexually explicit about his personal life.

True or False: Li Yan cannot complain of sexual harassment because she went on a date with Ralph.

The statement is false. Being friendly, going on a date, or even having a prior relationship with a coworker does not mean that they have a right to pressure a coworker to continue dating them. Li Yan has to continue working with Ralph. He must respect her wishes and not engage in behavior that has now become inappropriate for the workplace.

Li Yan complains to her supervisor, and the supervisor (as required) reports her complaint to GOER. Ralph is questioned about his behavior, and he apologizes. He is instructed to stop asking Li Yan out on dates and to keep their relationship professional. Ralph stops for a while but then starts leaving little gifts for Li Yan on her desk with accompanying love notes. The love notes are not overtly offensive, but Ralph's behavior starts to make Li Yan nervous as she is afraid he may begin to stalk her.

**True or False:** Ralph's subsequent behavior with gifts and love notes is not sexual harassment because he has stopped asking Li Yan for dates as instructed. He is just being nice to Li Yan because he likes her.

The statement is false. Li Yan should report Ralph's behavior. She is entitled to have effective assistance in getting Ralph to stop his inappropriate workplace behavior. Because Ralph continues to seek a personal and romantic relationship with Li Yan after being told to stop, he could be subject to serious disciplinary action for his behavior.

### The Boss with a Bad Attitude

Sharon transfers to a new location with her agency. Her new supervisor, Paul, is friendly and helps her get familiar with her new job duties. After a few days, when no one else is around, Paul comes over to Sharon's work area to chat. Paul talks about how he went to a strip club the previous night. Sharon is shocked that Paul would bring up such a topic in the workplace and says nothing in response. Paul continues talking and says that all the women in the office are so unattractive that he needs to get out and "see some hot chicks" once in a while. He tells Sharon he is glad she joined the staff because, unlike the others, she is "easy on the eyes." Sharon is very offended and demeaned that she and the other women in her workplace are evaluated on their looks by their supervisor.

True or False: Because Paul did not tell Sharon that she is unattractive, he has not harassed her.

The statement is false. Paul has made sexually explicit statements to Sharon, which are derogatory and demeaning to Sharon and her female coworkers. It does not matter that Paul supposedly paid Sharon a "compliment." The discussion is still highly offensive to Sharon, as it would be to most reasonable individuals in her situation.

**True or False:** By bringing up his visit to the strip club, Paul is engaging in inappropriate workplace behavior.

The statement is true. Simply bringing up the strip club visit is inappropriate in the workplace, especially by a supervisor. It would be appropriate for Sharon to report this conduct. A one-time comment about going to a strip club is behavior that Paul would be told to stop. If repeated, his behavior may lead to disciplinary action based on the severity of his conduct. Graphic descriptions of acts occurring at the strip club are unacceptable workplace behavior that will lead to disciplinary action, up to and including termination.

**True or False:** Paul should be instructed to stop making these types of comments, but this is not a serious matter.

The statement is false. Paul's comments about female employees are serious and show his contempt for women in the workplace. Paul is required to model appropriate behavior and must not exhibit contempt for employees based on sex or any protected characteristic. Sharon should not have to continue to work for someone she knows harbors such contempt for women, nor should the other employees have to work for such a supervisor. Management should be aware of this, even if the other employees are not. Paul should be disciplined and, most likely, removed from his current position.

### No Job for a Woman?

Carla is a licensed heavy equipment operator, and some of her male coworkers think it is fun to tease her. Carla often hears comments like, "Watch out, here she comes-that crazy woman driver!" made in a joking manner. Also, someone keeps putting a handmade sign on the only porta-potty at the worksite that says "men only."

**True or False:** Women in traditionally male jobs should expect teasing and should not take the joking comments too seriously.

The statement is false. Whether Carla is being harassed based on her sex depends in part on Carla's opinion of the situation, that is, whether she finds the behavior offensive. However, if Carla does feel harassed, she is entitled to complain and have it stopped, regardless of whether and for how long she has endured the behavior without complaint. Carla can always say when enough is enough.

**True or False:** Carla cannot complain because her supervisor sometimes joins in with the joking behavior, so she has nowhere to go.

The statement is false. Carla can still complain to her supervisor, who is then on notice that the behavior bothers her and must be stopped. The supervisor's failure to take Carla's complaint seriously would constitute serious misconduct. Carla can also complain directly to GOER, either instead of going to her supervisor or after doing so.

Some of Carla's coworkers are strongly opposed to her presence in the traditionally all-male profession. These coworkers sometimes say things to her like, "You're taking a job away from a man who deserves it," "You should be home with your kids," and "What kind of a mother are you?" Also, someone scratched the word "bitch" on Carla's toolbox.

**True or False:** These behaviors, while rude, are not sexual harassment because they are not sexual in nature.

The statement is false. The behaviors are directed at Carla because of her sex. They are intended to intimidate her and cause her to quit her job. While not sexual, this harassment is due to Carla's sex.

Carla complains about the jokes and other behaviors, and an investigation is conducted. It cannot be determined who defaced Carla's toolbox. Her coworkers are told to stop their behavior or face disciplinary

charges. Her supervisor speaks with Carla and tells her to come to him if she has any further problems immediately. Carla then finds that someone has urinated in her toolbox.

True or False: There is nothing Carla can do because she can't prove who vandalized her toolbox.

The statement is false. Carla should speak to her supervisor immediately or file a complaint directly with GOER. It is the agency's responsibility to ensure that appropriate investigation and prompt remedial action is taken.

### **Too Close for Comfort**

Keisha has noticed that her new boss, Harold, leans extremely close to her when they are going over the reports that she prepares. He touches her hand or shoulder frequently as they discuss work. Keisha tries to move away from him in these situations. Still, he doesn't seem to get the message that his behaviors are unwanted.

True or False: Keisha should ignore Harold's behavior, as it is just "how her boss is."

The statement is false. If Keisha is uncomfortable with Harold's behavior, she has options. If comfortable doing so, Keisha should tell Harold to stop because his closeness and touching makes her uncomfortable. Even if Keisha chooses to tell Harold to stop touching and standing so close, she can still file a complaint with GOER. Keisha does not need to tolerate it because there is no valid reason for Harold to engage in this behavior.

Before Keisha can complain, Harold brushes up against her back in a conference room before a meeting. His behavior is starting to make her feel uncomfortable. Later, Harold traps her in his office after they finish discussing work by standing between her and the door. Keisha doesn't know what to do, so she moves past him to get out. As she does so, Harold runs his hand over her breast.

**True or False:** Harold brushing up against Keisha in the conference room could be accidental and does not give Keisha any additional grounds to complain about Harold.

The statement is false. Harold is now engaging in a pattern of escalating behavior. Given the pattern of his too close and touching behavior, it is unlikely that this was inadvertent. Even before being trapped in his office, Keisha should have reported the behaviors she experienced that made her uncomfortable.

True or False: Harold touching Keisha's breast is inappropriate but is not unlawful harassment.

The statement is false. Any type of unwelcome sexual touching in the workplace subjects the recipient to inferior terms, conditions, or privileges of employment. The touching described in this example is more than a petty slight or trivial inconvenience. As an employer, the State regards any sexual touching to be very serious misconduct. Keisha should immediately report it before it is repeated. Harold may be subject to criminal charges and should expect to be disciplined for this behavior, up to and including termination.

### A Distasteful Trade

Tatiana is hoping for a promotion to a position that she knows will become vacant soon. She knows that her boss, David, will be involved in deciding who will be promoted. She tells David that she will be applying and is interested in receiving the promotion. David says, "We'll see. There will be a lot of others interested in the position."

A week later, Tatiana and David travel together on State business, including an overnight hotel stay. Over dinner, David tells Tatiana that he hopes to promote her because he has always enjoyed working with her. He tells her that some other candidates "look better on paper" but that she is the one he wants. He

tells her that he can "pull some strings" to get her into the job, and Tatiana thanks him. Later, David suggests that they go to his hotel room for "drinks and some relaxation." Tatiana declines his "offer."

True or False: David's behavior could be harassment of Tatiana.

The statement is true. David's behavior is inappropriate, and Tatiana should report the behavior if it made her uncomfortable. Required work-related travel is an extension of the workplace. The prohibitions against sexual harassment apply even if the conduct is outside of the office or an employee's traditional workplace. Particularly in this instance, where their relationship is that of supervisor and supervisee, all their interactions can affect the workplace.

At this point, David's behavior may or may not constitute *quid pro quo* harassment; David has made no threat that, if Tatiana refuses his advance, he will handle her promotion any differently. However, his offer to "pull some strings" followed by a request that they go to his hotel room for drinks and relaxation might be considered potentially coercive. Certainly, if David persists in his advances—even if he never makes or carries out any threat or promise about job benefits— then this could create a hostile environment for Tatiana. David has also put the agency at legal risk due to his conduct because he is a manager.

After they return from the trip, Tatiana asks David if he knows when the job will be posted so that she can apply. He says that he is not sure but that there is still time for her to "make it worth his while" to use his position as her boss to get her the position. He then asks, "How about going out to dinner this Friday and then coming over to my place?"

True or False: David has now engaged in quid pro quo harassment of Tatiana.

The statement is true. It is now evident that David has offered to help Tatiana with her promotion in exchange for sexual favors.

Tatiana, who wants the position, decides to go out with David. Almost every Friday, they go out at David's insistence and engage in sexual activity. Tatiana does not want to be in a relationship with David. She is only going out with him because she believes that he will otherwise block her promotion.

**True or False:** Tatiana cannot complain of sexual harassment because she voluntarily engaged in sexual activity with David.

The statement is false. Tatiana's promotion has been tied to her engaging in sexual activity with David. She has been sexually harassed because the conduct is not welcome. She would have experienced sexual harassment if she had refused David's advances. The offer to Tatiana to trade job benefits for sexual favors by someone with authority over her in the workplace is *quid pro quo* sexual harassment, and the agency is exposed to liability because of its supervisor's actions.

Tatiana receives the promotion.

**True or False:** Tatiana cannot complain of harassment because she got the job, so there is no discrimination against her.

The statement is false. Tatiana can be sexually harassed whether or not she receives the promotion.

Tatiana breaks off the sexual activities with David. He then gives her an unsatisfactory evaluation. She is removed from her new position at the end of the probationary period and returned to her old job.

**True or False:** It is too late for Tatiana to complain. Losing a place of favor due to the breakup of the voluntary relationship does not create a claim for sexual harassment.

The statement is false. The breakup of a consensual relationship would not create a claim for sexual harassment. However, whether the relationship was truly consensual will arise in any relationship between a boss (or someone in management) and a subordinate. In this example, Tatiana never welcomed the relationship. David's behavior has at all times been inappropriate and a serious violation of State policy. As the person who abused the power and authority of a management position, David has engaged in sexual harassment.

### Sex Stereotyping

Sex stereotyping occurs when conduct or personality traits are considered inappropriate simply because they may not conform to other people's ideas or perceptions about how individuals of either sex should act or look.

Harassing a person because that person does not conform to gender stereotypes as to "appropriate" looks, speech, personality, or lifestyle is sexual harassment.

Harassment because someone is performing a job that is usually performed, or was performed in the past, mostly by persons of the opposite sex, is sex discrimination. The scenario about Carla, the heavy equipment operator, demonstrated some aspects of sex stereotyping. She was viewed negatively because she was in a job that is nontraditional for her gender. The following scenario also explains aspects of sex stereotyping.

### An Issue about Appearances

Leonard works as a clerk typist for a large State agency. He likes to wear jewelry, and his attire frequently includes earrings and necklaces. His boss, Margaret, thinks it's weird that, as a man, Leonard wears jewelry and wants to be a clerical worker. She frequently makes sarcastic comments about his appearance and jokingly refers to him as her office boy. Leonard, who hopes to develop his career in customer relations, applies for an open promotional position that would involve working in a front desk area where he would interact with the public. Margaret tells Leonard that he had better look "more normal" if he wants that job or else wait for a mailroom supervisor promotion.

**True or False:** Leonard's boss is correct to tell him wearing jewelry is inappropriate for customer service positions.

The statement is false. Leonard's jewelry is only an issue because Margaret considers it unusual for a man to wear such jewelry. Therefore, her comments to Leonard constitute sex stereotyping.

Margaret also is suspicious that Leonard is gay, which she says she doesn't mind, but she thinks Leonard is secretive. She starts asking him questions about his private life, such as "Are you married?" "Do you have a partner?" "Do you have kids?" Leonard tries to respond politely "no" to her questions but is becoming annoyed. Margaret starts gossiping with Leonard's coworkers about his supposed sexual orientation.

True or False: Leonard is the recipient of harassment based on sex and sexual orientation.

The statement is true. Leonard is harassed based on sex because he is being harassed for failure to adhere to Margaret's sex stereotypes.

Leonard is also harassed based on perceived sexual orientation. It does not matter whether Leonard is gay for him to claim sexual orientation harassment.

Leonard might also be considered a target of harassment based on gender identity or expression, which is a form of sex and/or disability discrimination prohibited by the Human Rights Law. Leonard should report Margaret's conduct to GOER.

Leonard decides that he will not get a fair chance at the promotion under these circumstances and files a complaint with GOER. A GOER Affirmative Action Officer (AAO) investigates and informs the agency and Margaret that Leonard's jewelry is not in violation of any workplace rule, that she is to consider him for the position, and that she must stop making harassing comments, asking Leonard intrusive questions, and gossiping about his personal life. Margaret stops her comments, questions, and gossiping, but she then recommends a woman be promoted to the open position. The woman promoted has less experience than Leonard and lacks his two-year degree in customer relations from a community college.

**True or False:** Leonard has been the target of discrimination based on sex, gender identity or expression, sexual orientation, and/or retaliation.

The statement is true. We don't know Margaret's reason for not recommending Leonard for the promotion, but it is not looking good for Margaret. Either she is biased against Leonard, or she retaliated because he complained, or both.

Leonard should reach out to the Affirmative Action Officer (AAO), who will investigate the circumstances of the promotion. Margaret should be subject to disciplinary action if she abused her supervisory authority by failing to consider Leonard for the promotion fairly. This scenario shows that sometimes more severe action is needed in response to such complaints to prevent discrimination in the future.

### Retaliation

Employees who have engaged in a "protected activity" may not be retaliated against in any manner. In addition to any complaint or statement about any kind of discrimination, protected activity concerning harassment includes:

- Making a complaint of discrimination, whether to a supervisor, manager, or GOER;
- Reporting discrimination on someone else's behalf;
- Opposing discrimination;
- · Assisting another employee who is complaining of discrimination; and
- Being a witness or providing information in a discrimination related investigation, or testifying in connection with a complaint of discrimination, whether filed internally or externally, with a government agency or in court.

An individual who engages in any of the above activities should expect to be free from any negative actions by supervisors, managers, or the agency motivated by their participation in these protected activities.

### What is Retaliation?

Retaliation occurs when an adverse action or actions are taken against the employee as a result of filing a discrimination complaint or participating in the filing of, or investigation of, a discrimination complaint, or requesting an accommodation. The adverse action does not need to be job-related or occur in the workplace. Retaliation can be any action, which is more than trivial, that would have the effect of dissuading a reasonable person from making or supporting an allegation of discrimination. An individual employee may take such action.

Actionable retaliation by an employer can occur after that employer no longer employs the individual. This can include giving an unwarranted negative reference for a former employee.

### What is Not Retaliation?

An adverse employment action is not retaliatory merely because it occurs after the employee engages in protected activity. Employees continue to be subject to all job requirements and disciplinary rules after having engaged in such activity. An individual must show that the adverse action was motivated because they engaged in protected activity to establish a claim of retaliation.

### **Reporting Sexual Harassment**

As with all forms of discrimination and harassment, if an employee, intern, or contractor experiences sexual harassment or observes it in the workplace, they should complain promptly to GOER using the New York State Employee Discrimination Complaint form. They may also report the conduct to a supervisor, managerial employee, or personnel administrator verbally or in writing. If the complaint is verbal, a written complaint will be requested from the employee to assist in the investigation. The supervisor or other individual who receives an oral complaint should file it in writing using the NYS Employee Discrimination Complaint Form if the complaining individual refuses to do so. Whether verbal or written, any complaint must be investigated by GOER or according to the employing agency's policy. Any supervisory or managerial employee who observes or becomes aware of sexually harassing conduct must report it so that it can be investigated.

A complaint must be promptly made to a higher authority if a coworker or a supervisor harasses an employee. An agency cannot stop sexual harassment unless it knows about the harassment. Once informed, the conduct must be reported to GOER or the employing agency, which is required to initiate an investigation and recommend prompt and effective remedial action where appropriate.

### The Supervisor's Responsibility

Supervisors and managers are held to a higher standard of behavior. This is because:

- They are placed in a position of authority by the agency and must not abuse that authority.
- Their actions can create liability for the agency without the agency having any opportunity to correct the harassment.
- They are required to report any harassment based on sex or any other protected characteristic reported to them or that they observe.
- They are responsible for any discrimination that they should have known of with reasonable care and attention to the workplace for which they are responsible.
- They are expected to model appropriate workplace behavior. Supervisors must report any discriminatory harassment that they observe or know of, even if no one objects.

### **Mandatory Reporting**

If supervisors have questions about whether behavior that they have observed or learned about constitutes harassment, they should file a complaint with GOER. If a supervisor or manager receives a report of harassment or is otherwise aware of harassment, it must be promptly reported to GOER:

- Even if the supervisor or manager thinks the conduct is trivial.
- Even if the recipient of the behavior asks that it not be reported.

### What Should I Do If I Am Harassed Based on Sex?

Your employer cannot stop discriminatory harassment in the workplace unless management knows of it. Harassment should be reported to GOER's Anti Discrimination Investigations Division, a supervisor, manager, or Affirmative Action Officer (AAO).

You should feel free to report any behavior that you experience or know about that is inappropriate without worrying whether it is unlawful harassment. Behavior does not need to violate the law to violate State policy as explained in the *Handbook*.

### **Cooperate with Management**

Individuals who report or experience harassment should cooperate with management so that a full and fair investigation can be conducted and any necessary corrective action can be taken.

### Take it to the Next Level

If you report harassment to a manager or supervisor and receive an inappropriate response, such as being told to "just ignore it," do not hesitate to take your complaint to the next level of management or file a complaint directly with GOER.

### **Investigation and Corrective Action**

All reports of discrimination based on protected characteristics will be investigated. If it is determined that harassing behavior is occurring, the agency must take prompt and effective corrective action to stop the harassment and to take appropriate steps to ensure that harassment will not occur in the future.

All employees are required to cooperate in workplace investigations of possible harassment or other discrimination.

### **Other Types of Workplace Harassment**

Remember that workplace harassment is not just about sex, gender, or inappropriate sexual behavior in the workplace. Any harassment based on a protected characteristic is prohibited and may lead to disciplinary action against the perpetrator. Much of the information presented in this training applies to all types of workplace harassment.

### Summary

All State employees should understand what was discussed in this training, including:

- How to recognize harassment as inappropriate workplace behavior.
- The nature of sexual harassment.
- That harassment based on any protected characteristic is prohibited.
- The reasons why workplace harassment is employment discrimination.
- How to report complaints of harassment based upon sex or other protected characteristics.
- That supervisors and managers must report harassment.

With this knowledge, State employees can achieve appropriate workplace behavior, avoid disciplinary action, know their rights, and feel secure that they are entitled to and can work in an atmosphere of respect for all persons.









EXHIBIT McGrath 9









EXHIBIT McGrath 11











McGrath 14





### AM00260



12/31/19, 1:52 PM

Still there

12/31/19, 3:19 PM



Um where is my pic!!

I'm officially jealous!!!

I need to be photoshopped in to the right of him 🥩

Love this so much



# EXHIBIT McGrath 16

### AM00262





Can you help me decipher what that says? Lol after "and we have been..."

Looking

We have been good

I see handle

Damn Iol

lol that's realll tough

Ugh. I figured it out lol

Yea and what's after that lol

# EXHIBIT McGrath 17

### Freakin tough right

He brought up the selfie and definitely only supposed to stay between you and me. I'm glad I didn't show it to maggiore

I would never show anyone promise

Thanks girl



### AM00266



1/13/20, 11:21 AM



Redacted in original production



AM00267

You can work tomorrow ?! IoI	
	You get out of it?
I feel horrible but not sure what to do	
	Whatever you are always available
	So don't feel bad
	EA #3 and EA #2 are available
	I'm leave in 10-15
Redacted in original production	
	1/18/20, 8:50 PM
What should I text Annabel	
	Say
	Hey Annabel just wanted to check in to if you were able to find
	coverage See if you were able to find coverage*
2	
So they didn't ask anyone else?!	

Lol

Lol

I'm confused

I'm confused

Do I respond ?

Haha



4/18/20, 3:58 PM

Gov just came in and talked to me for like 5 min

He's like where are you during the week, you need to come back

I'm like I know!!

Any word on an exit plan?

Redacted in original production	
Redacted in original production	



## AM00299



lt's out

(I)

Cuomo faces new sexual harassment allegation, this time at Executive Mansion timesunion.com

Whatever you need from me this evening just say the word

Thanks girl I love you

Love you V Redacted in original production



# The New York Times

https://www.nytimes.com/2021/03/19/nyregion/alyssa-mcgrath-cuomoharassment.html

# Cuomo Faces New Claims of Sexual Harassment From Current Aide

The aide, Alyssa McGrath, accused Gov. Andrew Cuomo of ogling her body, remarking on her looks, and making suggestive comments to her and another woman in his office.



By Jesse McKinley

Published March 19, 2021 Updated April 7, 2021

ALBANY, N.Y. — He called her and her co-worker "mingle mamas." He inquired about her lack of a wedding ring, she said, and the status of her divorce. She recalled him telling her she was beautiful — in Italian — and, as she sat alone with him in his office awaiting dictation, he gazed down her shirt and commented on a necklace hanging there.

In the latest allegation against Gov. Andrew M. Cuomo, Alyssa McGrath, an employee of the governor's office, described a series of unsettling interactions with the governor, telling The New York Times that Mr. Cuomo would ogle her body, remark on her looks, and make suggestive comments to her and another executive aide.

Ms. McGrath, 33, is the first current aide in Mr. Cuomo's office to speak publicly about allegations of harassment inside the Capitol. Her account of casual sexual innuendo echoes other stories that have emerged in recent weeks about a demeaning office culture, particularly for young women who worked closely with the governor.

The most serious accusation against the governor was made by another current aide who has accused Mr. Cuomo of groping her breast in the Executive Mansion. Ms. McGrath said that the aide described the encounter in detail to her after it was made public in a report in The Times Union of Albany last week.

"She froze when he started doing that stuff to her," Ms. McGrath said, adding, "But who are you going to tell?"

She added that the co-worker, who has not been publicly identified, told her that the governor had asked her not to talk about the alleged incident, knowing that the two women regularly spoke and texted about their interactions with Mr. Cuomo.

"He told her specifically not to tell me," Ms. McGrath said.

In several interviews conducted over the past week, Ms. McGrath described a pattern of the governor mixing flirtatious banter with more personal comments, as well as a subtle and persistent cultivation of competitive relationships between female co-workers in his office. It was something

she said was compounded and protected by a demand for secrecy, and normalized inside the governor's inner circle.

Ms. McGrath did not accuse the governor of making sexual contact, though she said that she believed that his actions amounted to sexual harassment.

Over the last three years, Ms. McGrath said, the governor had seemingly fostered an unusual work triangle with her and her friend, the co-worker he allegedly groped, blending a professional relationship with unwanted attention. There was paternalistic patter, but also a commandeering, sometimes invasive physicality.

"He has a way of making you feel very comfortable around him, almost like you're his friend," Ms. McGrath said. "But then you walk away from the encounter or conversation, in your head going, 'I can't believe I just had that interaction with the governor of New York."

Ms. McGrath said that it was only after the fact that she found these interactions to be troubling — a sense that grew with each new sexual harassment accusation lodged against the governor, and his blanket denials.

Mariann Wang, a lawyer for Ms. McGrath, said that "this would be unacceptable behavior from any boss, much less the governor," and that Ms. McGrath's experience reflected larger issues for women in the workplace in Albany's corridors of power.

"The women in the executive chamber are there to work for the State of New York," Ms. Wang said, "not serve as his eye candy or prospective girlfriend."

Multiple women, including former and current aides, have accused the governor of inappropriate remarks and behavior, including unwanted touching and unwelcome sexual advances.

Mr. Cuomo, 63, has denied any wrongdoing, and has suggested that his relationships with employees he viewed as friends may have been misinterpreted.

On Friday, Rita Glavin, a lawyer for Mr. Cuomo, responded to Ms. McGrath's allegations by saying that "the governor has greeted men and women with hugs and a kiss on the cheek, forehead, or hand. Yes, he has posed for photographs with his arm around them. Yes, he uses Italian phrases like 'ciao bella.'"

Ms. Glavin added: "None of this is remarkable, although it may be old-fashioned. He has made clear that he has never made inappropriate advances or inappropriately touched anyone."

The scandal that has engulfed the governor, leading most of the state's Democratic leaders to call for his resignation, began with the accounts of two former employees, Lindsey Boylan, a former economic development official, and Charlotte Bennett, an executive assistant and senior briefer.

Cuomo Faces New Claims of Sexual Harassment From Current Aide - The New York Times



Charlotte Bennett, who came forward last month, accused the governor of asking her questions that she believed were testing whether she would have sex with him. Elizabeth Frantz for The New York Times

Although Ms. McGrath does not work directly for Mr. Cuomo, she said that she and her co-worker were commonly pulled from the pool of executive chamber assistants to work weekends and at the mansion. Many assistants in the chamber are women, often decades younger than Mr. Cuomo.

Emails reviewed by The Times showed that Mr. Cuomo's surrogates would often ask Ms. McGrath — who has a young child — and her co-worker to work on weekends at the Capitol building and at the mansion, where the governor lives.

The calls for assistance came from a top scheduling official in the governor's office, home to a large staff of administrative assistants, many of whom are women who earn a base salary between \$40,000 and \$60,000 a year, according to state payroll records.

"Hi gals," read one email sent to the two women on Feb. 29, 2020. "Who can spend a little while with him when he gets back on the book signing project?"

That day — the Saturday before the state's first confirmed case of coronavirus — Ms. McGrath and her co-worker answered that request. They were working alone with Mr. Cuomo in the Capitol when the topic of a planned trip to Florida by the two women arose.

Ms. McGrath was separated from her husband at the time. While chatting with the two women, the governor asked the co-worker — who was married — if she was going to try to meet men and "mingle" while they were in Florida.

The women laughed off the question, as did the governor, but not before giving them a nickname.

"He called us 'mingle mamas' for the rest of the day," Ms. McGrath said.

Two months earlier, on New Year's Eve, Mr. Cuomo asked the co-worker to pose for a photograph with him and send it to Ms. McGrath, she said. The photo, which was reviewed by The Times, shows the governor sitting in a chair at the Executive Mansion with the aide, her face next to his, nearly touching.

The aide's wedding ring is visible on her hand, her arm draped over the governor's shoulder. Mr. Cuomo, beaming, is sitting in a gray sweater and a T-shirt.

Ms. McGrath, whose accounts were supported by contemporaneous texts, emails, social media posts, said she did not understand why the governor had wanted her to see the photo, but she believed it may have been "to make me jealous."

She said that it was common knowledge around the office that Mr. Cuomo would play favorites among female staffers.

"We were told from the beginning that was a typical move of his," she said. "Who was the girl of the week? Who was the girl of the month?"

Ms. McGrath said that her uncomfortable interactions with the governor began not long after she was hired in the middle of 2018. Early the following year, she was called to the governor's second-floor office in the mansion.

While she prepared to start working, Mr. Cuomo asked Ms. McGrath if she spoke Italian — she does not, though she is of Italian heritage — and then made a comment in that language. She later asked her parents what the phrase meant.

"It was commenting on how beautiful I was," she recalled being told. (Ms. McGrath's lawyer said that the governor did not use the term "ciao bella.")

Soon after that experience, Ms. McGrath was called into Mr. Cuomo's office in the Capitol for a dictation session. She was alone and nervous and wanted to do a good job, she said. She sat across from the governor, pen and paper at the ready.

"I put my head down waiting for him to start speaking, and he didn't start speaking," she said. "So I looked up to see what was going on. And he was blatantly looking down my shirt."

The governor noticed her gaze, she said, and then "made a reference, a subtle reference, saying, 'What's on your necklace?' Which was in my shirt."

Ms. McGrath said she felt flushed and embarrassed — "My face turned really hot," she said — but she continued to work. She shared this experience at the time with her co-worker.

Ms. McGrath and her co-worker regularly texted and spoke about the governor. They confided in each other in part because an informal policy prohibited them from speaking to anyone outside the executive chamber about Mr. Cuomo.

"We were told right off the bat, as soon as we walk out of the office or as soon as we walk away from the governor, we were not to say a word about anything to anyone," she recalled. At an office Christmas party in 2019, the governor's attention to her and her co-worker continued.

"He kissed me on the forehead," Ms. McGrath said. "And in the picture we posed with him that year, he is gripping our sides very tightly." The Times reviewed a photo of the two women and the governor, with the governor grinning, his hands wrapped firmly around their waists.

Lindsey Boylan has accused Mr. Cuomo of inappropriate behavior, and said last month that he had kissed her on the lips without her permission in 2018. Rob Latour/Shutterstock

Other women, including Ms. Boylan, have accused the governor of giving them unsolicited kisses, something the governor has stridently denied.

Ms. Bennett, 25, told The Times in late February that the governor had asked her questions about her sex life, and concluded that "the governor wanted to sleep with me." Other current and former aides have spoken about seemingly retrograde requirements such as pressure to wear makeup, dresses and heels. The governor's office has said there was no dress requirement at work.

The governor has asked New Yorkers to await the outcome of two separate investigations into the harassment allegations, one overseen by the state attorney general, Letitia James, and another by the State Assembly, before making any decisions about his behavior.

On Monday, Debra Katz, Ms. Bennett's lawyer, said her client had provided more than 100 documents and four hours of testimony to investigators backing up her claims about the governor, including that he created a "sexually hostile work environment" as part of "his deliberate effort to create rivalries and tension among female staffers on whom he bestowed attention." Ms. McGrath believes that her proximity to the governor may have stymied other opportunities. When she sought another job in state government in 2019, she was told that the governor's fondness for working with her would interfere with her taking the new position.

She was told, she recalled, that "because I 'help out up front,' I couldn't leave."

Since other allegations against Mr. Cuomo have arisen, Ms. McGrath has continued to go to work. She says that the executive offices are largely quiet, a far cry from the heady days of Mr. Cuomo's pandemic-related popularity, when the halls of the Capitol buzzed with excitement and purpose.

Ms. McGrath said that she watched the governor's first news conference after Ms. Bennett went public in The Times, on March 3, and that she was angry at his insistence that he never "touched anyone inappropriately."

"It makes me really upset to hear him speak about this and completely deny all allegations," she said, saying it left her in disbelief. "And I have no doubt in my mind that all of these accusers are telling the truth."

One of those accusers is her co-worker. Ms. McGrath said she feared retaliation for speaking out, but she and her co-worker had grown upset with themselves for putting up with Mr. Cuomo's behavior for so long.

"Her and I discussed this after the fact and now we're like, 'How did we not see this?'" Ms. McGrath said, still bewildered by her interactions with Mr. Cuomo. "Because it's so blatant and obvious."



# Governor's Office of Employee Relations

ANDREW M. CUOMO Governor MICHAEL N. VOLFORTE Director

## **Complainant Name Beth Garvey**

Discrimination Number Complaint Number Form Number

## **Filer Information**

State NY Zip 12224

Who is Filing On Behalf of an Individual
Employment Type Employee
Agency Chamber
Facility
Employer
Title Acting Counsel to the Governor
Preferred Contact Type Email Address
When to Contact Any Time
Phone Number
Email Address @exec.ny.gov
Street The Capitol
City Albany

## The Person I Am Filing On Behalf Of

On Behalf Of This Individual Alyssa McGrath Employment Type Employee Agency Chamber Facility Employer Executive Chamber Title Executive Assistant Work Location/Address The Capitol

## **My Supervisor's Information**

Supervisor Information Lauren Grasso Work Location/Address Capitol Albany, NY 12224 Title Director of Administrative Services Phone Number Email Address @exec.ny.gov



# Governor's Office of Employee Relations

**ANDREW M. CUOMO** Governor

### **MICHAEL N. VOLFORTE** Director

## The Person I Am Filing Against

### **Respondent Details**

Name: Andrew Cuomo | Email: Supervisor | Additional Info: Agency Chamber Facility

@exec.ny.gov | Phone:

| Relation to you:

## What Happened

**County** Albany

Age No

**Arrest/Criminal Conviction Record No** Color No **Creed/Religion** No **Disability** No **Domestic Violence Victim Status No Gender Identity** No **Gender/Sex** Yes Marital/Familial Status No **Military Status** No National Origin No **Predisposing Genetic Characteristics No Pregnancy & Related Conditions No** Race No **Retaliation** No Sexual Harassment Yes **Sexual Orientation** No

Start Date 3/19/2021 **Ongoing** Yes **End Date** 

### Narrative

The allegations were relayed to the New York Times and are available here. https://www.nytimes.com/2021/03/19/nyregion/alyssa-mcgrath-cuomo-harassment.html

The individual seems to be alleging sexual harassment. She is represented By Mariann Wang of Cutie Hecker and Wang.

Filed with Fed State Local No Legal Suit/Court Action No



# Governor's Office of Employee Relations

ANDREW M. CUOMO Governor MICHAEL N. VOLFORTE Director

Hired Attorney Yes

# RE: re Next Week

## Alyssa McGrath

Tue 2/5/2019 11:20 AM

To:Rossana Rosado (dos.ny.gov)

@dos.ny.gov>;

Great, enjoy the rest of your day Secretary and I look forward to meeting you tomorrow.

### Alyssa McGrath

Executive Assistant for General Government & Technology and to the Assistant Secretary for Economic Development

Office of Governor Andrew M. Cuomo State Capitol, Albany, New York 12224

www.governor.ny.gov

From: Rosado, Rossana (DOS) @@dos.ny.gov> Sent: Tuesday, February 05, 2019 11:16 AM To: Alyssa McGrath @@exec.ny.gov> Subject: RE: re Next Week

Great. You should come here. We're on 11<sup>th</sup> floor. Will send invite.

Rossana Rosado Secretary of State

### NYS Department of State

123 William Street, 20<sup>th</sup> Floor, New York, NY 10038 99 Washington Ave, Suite 1100, Albany, NY 12231

O: Contraction of the second s

<u>www.dos.ny.gov</u>

From: Alyssa McGrath <u>Dexec.ny.gov</u>> Sent: Tuesday, February 05, 2019 11:13 AM To: Rosado, Rossana (DOS) <u>@dos.ny.gov</u>> Subject: RE: re Next Week





That's perfect. Where would you like to meet? You are more than welcome to come here or I can come to you - whatever is convenient for you.

3/23/2021

Best,

### Alyssa McGrath

Executive Assistant for General Government & Technology and to the Assistant Secretary for Economic Development

Office of Governor Andrew M. Cuomo State Capitol, Albany, New York 12224

@exec.ny.gov

www.governor.ny.gov

 From: Rosado, Rossana (DOS)
 Pdos.ny.gov>

 Sent: Tuesday, February 05, 2019 11:09 AM

 To: Alyssa McGrath
 exec.ny.gov>

 Subject: RE: re Next Week

How about tomorrow morning at 10:15?

Rossana Rosado Secretary of State

### **NYS Department of State**

123 William Street, 20<sup>th</sup> Floor, New York, NY 10038 99 Washington Ave, Suite 1100, Albany, NY 12231

O:

www.dos.ny.gov

From: Alyssa McGrath <u>Pexec.ny.gov</u>> Sent: Monday, February 04, 2019 11:11 AM To: Rosado, Rossana (DOS) <u>@dos.ny.gov</u>> Subject: RE: re Next Week

Good morning Secretary,

I apologize for the delayed response I had an appointment this morning. I can meet with you either tomorrow morning or Wednesday morning. Unfortunately, **Sector** is sick so I have to relieve **Sector** this afternoon so he can go into work for a few hours. Please let me know what day would work best.

Best,

### Alyssa McGrath

Executive Assistant for General Government & Technology and to the Assistant Secretary for Economic Development

Office of Governor Andrew M. Cuomo State Capitol, Albany, New York 12224

@<u>exec.ny.gov</u>

www.governor.ny.gov

1

 From: Rosado, Rossana (DOS)
 @dos.ny.gov>

 Sent: Monday, February 04, 2019 8:46 AM

 To: Alyssa McGrath
 Dexec.ny.gov>

 Subject: Re: re Next Week

good morning

today at 2:30 or 3 pm is good and tomorrow before 11 am.

let me know what works.

I will also be in albany wed morning.

best,

RR

Rossana Rosado

Secretary of State

### **NYS Department of State**

123 William Street, 20<sup>th</sup> Floor, New York, NY 10038 99 Washington Ave, Suite 1100, Albany, NY 12231

From: Alyssa McGrath <u>>exec.ny.gov</u>> Sent: Thursday, January 31, 2019 4:48:52 PM To: Rosado, Rossana (DOS) Subject: re Next Week

Good afternoon Rossana,

just informed me that you will be in town next week and may have some time to meet. I'm always flexible and calendar is fairly light Monday-Wednesday so just let me know what day/time works best for you. I look forward to meeting you.

Best,

### Alyssa McGrath

Executive Assistant for General Government & Technology and to the Assistant Secretary for Economic Development

Office of Governor Andrew M. Cuomo State Capitol, Albany, New York 12224

@exec.ny.gov

www.governor.ny.gov

Ч

# Thank you

# Alyssa McGrath

Wed 2/6/2019 3:22 PM

To:Rossana Rosado (dos.ny.gov)

@dos.ny.gov>;

1 attachment

A\_McGrath\_Resume.pdf;

Good afternoon Secretary,

I want to personally thank you for meeting with me this morning. I really enjoyed learning more about DOS and my potential role there. As promised, please see attached for my updated resume. I am available at your convenience for any questions that you may have and or additional information you may need.

Best,

### **Alyssa McGrath**

Executive Assistant for General Government & Technology and to the Assistant Secretary for Economic Development

Office of Governor Andrew M. Cuomo State Capitol, Albany, New York 12224

exec.ny.gov

www.governor.ny.gov



## AM00286

Redacted in original production	
Redacted in original production	
6/8/20, 1:53 PM Char is ok back in good graces	
She traveled with him today and staffed him	
Ok that's good	
lol	
I felt bad for her	
Redacted in original production	
EXHI	BIT

Т

McGrath 25

Redacted in original production	
6/16/20, 12:13 PM	
	Char is now the health policy advisor
Wait what lol	
	Yeah! She has a new position!
	With and
Aw that was the position wanted	
But I'm happy for her!	
	Really
	Really
	Shit man
Weird tho because kept telling she was going to get it	
I'm not saying a word	
	Oh boy
But good for Charlotte if that's what she wanted !	
Vaahl Kinda jaalaus haw	she transitioned out of her role but gets
to stay in chamber	she transitioned out of her fole but gets
	Like that's ideal
Yea I know and she's so young! Lol is she going to based out of	
the city?	
	I know!! She was persistent with
That's why I'm trying really hard to not always be looked at as a	
secretary	
	Yeah it's tough though!

So when Lauren put me with the testing shit I was like alright!

I'm still working with john but still

I'm not answering phones or scheduling

We gotta get you doing something else too

Like on top of what you're doing

Yeah eventually I didn't think they would put people in new positions right now





I didn't know that



## Alyssa McGrath

Sat 12/28/2019 9:28 AM

### **Confidential - Contains Personal Information**

To: Stephanie Benton

@exec.ny.gov>;

Yes, thank you Stephanie.

Sent from my iPhone

On Dec 28, 2019, at 8:23 AM, Stephanie Benton

@exec.ny.gov> wrote:

Can u format and print these 2 letters for him.

For office..."dear , your presence in the office has been a perfect fit. Your are highly talented, uniquely knowledgable, product focused and everyone loves you. It's all good. We will be done when we end poverty and injustice or when the people say they have had enough of us. Until then onward and excelsior!

#### NeXT

Dear Karen, I am glad to hear you are doing better. I never doubted your strength and resilency. You went through quite a strength and I am sure you are trying to make sense of it. Reflection is good anyway, even if spurred by an strength and I. We have more road behind us then ahead of us. It's wise to look back and learn. I try to gain perspective and acknowledge mistakes and try to do better and make better what I can. It is sad that our relationship deteriorated. I always had the highest respect for you and never meant to communicate anything less. It got complicated with shappened but it's still sad. We move forward. You have always been focused on doing the right thing and fighting the good fight. And you have always been good at it. I hope you take some pride in what I have done because you are a big part of who I am and what I believe. Most of all I hope you are at peace with everything. Best for the holidays. Sent from my BlackBerry 10 smartphone on the Verizon Wireless 4G LTE network.



# **RE: Re Letters**

# Alyssa McGrath

Mon 12/30/2019 12:48 PM

To:Stephanie Benton @exec.ny.gov>;

Cc Executive Assistant #2 @exec.ny.gov>;

### Will do. Thank you.

From: Stephanie Benton	@exec.ny.gov>	
Sent: Monday, December 30, 2019 12:48 PM		
To: Alyssa McGrath	@exec.ny.gov>	
Cc: Executive Assistant #2	@exec.ny.gov>	

Subject: Re: Re Letters

No have semd them

### Sent from my BlackBerry 10 smartphone on the Verizon Wireless 4G LTE network.

From: Alyssa McGrath Sent: Monday, December 30, 2019 12:45 PM To: Stephanie Benton Cc: Executive Assistant #2 Subject: Re Letters

Stephanie-

I have 4 letters to send out today including the two you sent me on Saturday when I was at the Mansion. Do you want to review them before I give them to **send**?

Letters are addressed to the following: Karen Hilton



Alyssa McGrath Executive Assistant for General Government & Technology

Office of Governor Andrew M. Cuomo State Capitol, Albany, New York 12224

<u>@exec.ny.gov</u>

www.governor.ny.gov

