SUPREME COURT OF THE STATE OF NEW YORK COUNTY OF NEW YORK

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THE PEOPLE OF THE STATE OF NEW YORK, by LETITIA JAMES, Attorney General of the State of New York,

Plaintiff,

-against-

COMPLAINT

Index No. 452749/2024 IAS Part

TIKTOK INC.; TIKTOK LLC; TIKTOK U.S. DATA SECURITY INC.; TIKTOK PTE. LTD; TIKTOK, LTD; BYTEDANCE INC.; BYTEDANCE LTD.,

Defendants.

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NATURE OF THE ACTION

1. Plaintiff, the People of the State of New York, by Attorney General Letitia James (the "OAG"), brings this action pursuant to Executive Law § 63(12) and General Business Law ("GBL"), Article 22-A, §§ 349 and 350 to remedy past and ongoing fraudulent, deceptive, and unlawful practices by TikTok Inc., TikTok LLC, TikTok U.S. Data Security Inc., TikTok Pte. Ltd., TikTok, Ltd., ByteDance Inc., and ByteDance Ltd. (collectively, "TikTok" or "Defendants"), and to hold TikTok accountable for the harms it has inflicted on the youngest New Yorkers by falsely marketing and promoting its addictive and otherwise harmful mobile social media application ("app") and website (together, "platform") in this State.

2. Depression, anxiety, eating disorders, and suicidal ideation have all reached record levels among children in New York and elsewhere.

3. A growing body of evidence isolates addictive social media as a key driver of the youth mental health crisis.

4. In late 2021, the U.S. Surgeon General issued a public health advisory to "highlight the urgent need to address the nation's youth mental health crisis," as well as to call on "technology companies" to "step and up and take responsibility." According to the Surgeon General, "national surveys of youth have shown major increases in certain mental health symptoms, including depressive symptoms and suicidal ideation."

5. On January 24, 2024, the Commissioner of the New York City Department of Health and Mental Hygiene, Dr. Ashwin Vasan, issued an advisory officially designating social media as a public health hazard in New York City.

6. The China-based social media platform TikTok exemplifies the addictive nature of social media applications. Its business model seeks to maximize advertising revenue by maximizing users', and particularly young users', engagement with the platform.

7. Studies show that half of U.S. teens use the TikTok app "several times a day" and some use it "almost constantly." And 13% of teens say they "wouldn't want to live" without the TikTok app. More teens ages 13 to 17 use TikTok (63%) over Snapchat (60%) and Instagram

(59%). There are platform users in New York including users in New York under the age of 18.

8. TikTok outfitted its platform with features that its own employees describe as

who TikTok employees

further acknowledge

9. The platform's most addictive feature is the "For You" feed, a literally endless series of short-form videos curated by algorithms that is specifically developed to hold a user's attention for as long as possible. Internal documents show that

10. The "For You" feed is one of the numerous features designed to exploit the human body's natural reaction to the receipt of small rewards through the release of the pleasurecreating neurotransmitter dopamine, and in turn promote addictive behavior.¹ As TikTok warned in an internal document, "

11. These features exploit children's underdeveloped psychological and neurological controls to lock young users into cycles of excessive and unhealthy usage of social media.

12. The result of these features is to trap a user's attention for profit. As the U.S. Surgeon General recently put it (emphasis added):

You have some of the best designers and product developers in the world who have designed these products to make sure people are maximizing the amount of time they spend on these platforms. *And if we tell a child, use the force of your willpower to control how much time you're spending, you're pitting a child against the world's greatest product designers.*

13. TikTok internal documents

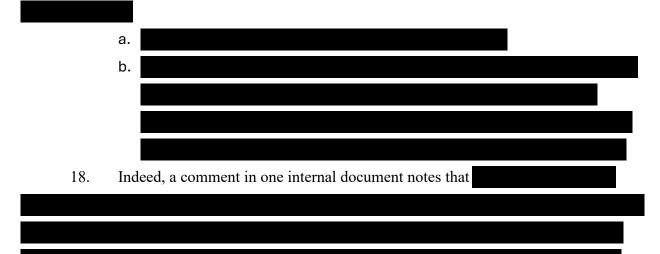
14. According to a recent study, 36% of U.S. teens say they use social media "too much," and more than half say that giving it up would be "somewhat" or "very" hard.

15. A founder of the early version of the app admitted that it targeted young Americans, stating: "Teenagers in the U.S. are a golden audience If you look at China, the teenage culture doesn't exist—the teens are super busy in school studying for tests, so they don't have the time and luxury to play social media apps."

¹ Baroness Kidron, et al., *Disrupted Childhood: The Cost of Persuasive Design* at 20, ResearchGate (June 2018), https://www.researchgate.net/publication/329035489_Disrupted_Childhood_The_cost_of_Persuasive_design.

16. TikTok has even targeted children under the age of 13 in violation of U.S. law. In August of 2024 TikTok was sued by the U.S. Department of Justice and the Federal Trade Commission for violating the Children's Online Privacy Protection Act and its implementing regulations ("COPPA") by knowingly collecting and retaining personal information from children under the age of 13.

17. TikTok knows that compulsive use of and other harmful effects of its platform are wreaking havoc on the mental health of millions of American children and teenagers.



19. Despite such documented knowledge, TikTok continually misrepresents its platform as "safe," "appropriate for children and teenagers," and that safety is its "top priority." It also misrepresents the effectiveness of built-in features designed to combat addictive use and harms, including parental controls, community standards, and age verification.

20. TikTok also misrepresents the extent to which the platform is directed to children under 13 years old.

21. To remedy and put an end to TikTok's wrongdoing, the State hereby seeks civil penalties, punitive damages, and injunctive relief against TikTok under, among other laws, Executive Law § 63(12) and GBL §§ 349 and 350.

PARTIES

22. Plaintiff is the People of the State of New York by their attorney, Letitia James.

23. Defendant TikTok Inc., formerly known as Musical.ly Inc., is a California corporation with its headquarters at 5800 Bristol Parkway, Culver City, CA 90230. TikTok Inc. is registered as a Foreign Business Corporation with the New York Department of State and

maintains an office at 151 West 42nd Street in Manhattan. TikTok Inc. operates the social media platform known as TikTok.

24. Defendant TikTok LLC is a Delaware limited liability company with its headquarters at 5800 Bristol Parkway, Culver City, CA 90230. TikTok LLC wholly owns TikTok Inc.

25. Defendant TikTok U.S. Data Security Inc. ("USDS") is a Delaware corporation with its headquarters at 5800 Bristol Parkway, Culver City, CA 90230. USDS is a subsidiary of TikTok Inc. and is described as the entity that "controls access to protected U.S. user data, content recommendation, and moderation systems" for U.S. consumers on the TikTok platform.²

26. Defendant TikTok Pte. Ltd. is headquartered at 1 Raffles Quay, #26-10, South Tower, Singapore 04583. TikTok Pte. Ltd. is listed in the Apple App Store as the "seller" of the TikTok app and is similarly identified in the Google Play Store and Microsoft Store.

27. Defendant TikTok, Ltd. is a Cayman Islands corporation with its headquarters in Shanghai, China. TikTok, Ltd. wholly owns TikTok LLC and TikTok Pte. Ltd. and is listed in the Apple App Store as the "developer" of the TikTok app.

28. Defendant ByteDance Inc. is a Delaware corporation with its headquarters at 1199 Coleman Avenue, San Jose, CA 95110. ByteDance Inc. is registered as a Foreign Business Corporation with the New York Department of State and maintains an office at 151 West 42nd Street in Manhattan. ByteDance Inc. is wholly owned by ByteDance Ltd.

29. Defendant ByteDance Ltd. is a Cayman Islands corporation with its headquarters in Beijing, China. ByteDance Ltd. created and owns the proprietary algorithm that underlies TikTok's "For You" feed.

30. On October 1, 2024, the OAG sent TikTok a pre-litigation notice, pursuant to GBL Article 22-A, by certified mail, return receipt requested. The OAG also sent TikTok's counsel a copy of the pre-litigation notice by email on October 1, 2024.

² TikTok U.S. Data Security Names Independent Security Inspectors as Part of Digital Integrity and Compliance Journey, TikTok Newsroom (June 26, 2024), https://newsroom.tiktok.com/en-us/tiktok-data-security-usds-independent-security-inspectors-june-2024.

COMMON ENTERPRISE

31. Defendant ByteDance Ltd. is the parent and owner of ByteDance, Inc. and TikTok, Ltd. TikTok, Ltd. owns TikTok LLC and TikTok Pte. Ltd. TikTok LLC in turn owns TikTok Inc., which owns TikTok USDS.

32. ByteDance Ltd. and TikTok Inc. executives, including Zhang Yiming, Liang Rubo, Zhao Pengyuan, and Zhu Wenjia, direct and control the company. Since 2019, ByteDance Ltd. and TikTok Inc. have supported and marketed the app in New York, including through Apple and Google app stores.

33. TikTok Pte. Ltd. serves as the U.S. distributor of TikTok through the Apple App Store and Google Play Store. TikTok, Ltd. is listed as the developer of the app in the Apple App Store and TikTok Pte. Ltd. Is listed as the developer of the app in the Google Play Store.

34. ByteDance Ltd. created the algorithm that drives the video recommendation engine on TikTok and maintains ownership over it.

35. The TikTok website is accessed through tiktok.com domain, which is registered to TikTok, Ltd.

36. Since 2023, TikTok Inc. has transferred personal information of children to TikTok USDS, which has maintained that data.

37. TikTok Inc.'s chief executive officers between 2020 and the present (Kevin Mayer, V Pappas, and Shou Zi Chew), have simultaneously held senior positions at ByteDance Ltd., and ByteDance Ltd.'s chief executive officers (Zhang Yiming and Liang Rubo) have simultaneously served as directors of TikTok, Ltd. TikTok Inc.'s Global Chief Security Officer, Roland Cloutier, also served as cyber risk and data security support for ByteDance Ltd. ByteDance Inc. and TikTok Pte. Ltd.'s officers and directors have also overlapped with each other, and with officers and directors of TikTok Inc.

38. In April 2021, when Shou Chew was named CEO of TikTok Inc., he was serving as CFO of ByteDance Ltd. As CEO of TikTok Inc., Chew reports to the CEO of ByteDance Ltd and is also paid by ByteDance Ltd. ByteDance Ltd. provides compensation and benefits to TikTok Inc.'s CEO and TikTok Inc. employees participate in ByteDance Ltd.'s stock option plan.

39. ByteDance Ltd. and TikTok, Ltd. retain authority to approve or deny implementation of TikTok's "safety features." ByteDance Ltd. and TikTok, Ltd. employees also routinely sign contracts on behalf of TikTok Inc. ByteDance Ltd. controls TikTok Inc.'s e-

commerce operations, and the leaders of TikTok Inc.'s e-commerce operations report directly to ByteDance Ltd.'s executives rather than TikTok Inc.'s own CEO. Further, TikTok Inc.'s head of human resources reports to ByteDance Ltd.'s head of human resources.

40. TikTok has not created or maintained an organizational chart because its employees do not have formal titles and the responsibilities between organizations are fluid.³ Some former employees have even stated they were unsure which Defendant they actually worked for.

41. Upon information and belief, TikTok operates on a "shared services" model in which ByteDance Ltd. provides legal, safety, and privacy resources, including personnel.

- a. ByteDance Ltd. controls legal compliance and oversight at TikTok Inc. ByteDance Ltd.'s Global General Counsel, who reports to ByteDance Ltd.'s CEO, also oversees TikTok Inc.'s legal issues.⁴ ByteDance Ltd.'s Director of Legal Affairs was designated as the point of contact along with outside counsel for the Federal Trade Commission to communicate with TikTok, Ltd. and/or TikTok Inc. regarding TikTok's compliance with the stipulated order in *United States v. Musical.ly, et al.*, Case no. 2:19-cv-1439 (C.D. Cal.), involving the app that later became TikTok.
- All of Defendants' employees use a shared internal messaging system, Lark, where they can engage in chats and group chats with each other regardless of their formal company affiliation.

42. Upon information and belief, TikTok maintains one centralized bank account for ByteDance Ltd.'s more than a dozen products, including TikTok.

43. At all relevant times, each Defendant acted individually and jointly with every other named Defendant in committing all acts alleged in this Complaint. At all relevant times, each Defendant acted: (a) as a principal; (b) under express or implied agency; and/or (c) with actual or ostensible authority to perform the acts alleged in this Complaint on behalf of every other named Defendant. Each Defendant knew, or should have known, that the other Defendants were engaging in or planned to engage in the violations of law alleged in this Complaint;

³ Roger Chen & Rui Ma, *How ByteDance Became the World's Most Valuable Startup*, Harv. Bus. Rev. (Feb. 24, 2022), *available at* https://archive.ph/08sj1.

⁴ ByteDance Appoints John Rogovin as Global General Counsel, TikTok Newsroom (June 3, 2024), https://newsroom.tiktok.com/en-us/bytedance-appoints-john-rogovin-as-global-general.

facilitated the commission of those unlawful acts; and intended to and did encourage, facilitate, or assist in the commission of the unlawful acts, and thereby aided and abetted the other Defendants in the unlawful conduct.

44. Defendants have engaged in a conspiracy, common enterprise, and common course of conduct, the purpose of which is and was to engage in the violations of law alleged in this Complaint. The conspiracy, common enterprise, and common course of conduct continue to the present.

JURISDICTION

45. This Court has jurisdiction pursuant to: (i) Executive Law § 63(12), under which the OAG is empowered to seek injunctive relief, restitution, damages and other equitable relief, including disgorgement, when a person or business engages in repeated fraudulent or illegal acts or persistent fraud or illegality in the carrying on, conducting or transaction of business; (ii) General Business Law § 349(b), which authorizes the OAG to seek injunctive relief, restitution, civil penalties, and other equitable relief, including disgorgement, when a person or business engages in deceptive acts and practices in the conduct of any business, trade, or commerce; and (iii) GBL § 350, which authorizes the OAG to seek injunctive relief, restitution, civil penalties, and other equitable relief, including disgorgement, when a person or business engages in false advertising in the conduct of any business, trade or commerce.

46. This Court has personal jurisdiction over TikTok pursuant to New York CPLR § 302(a)(3) because the misrepresentations and conduct that form the basis for this action were targeted to New York citizens—including children, parents and guardians, teachers and school administrators, as well as other consumers—and have caused substantial harm in New York and to New Yorkers. Moreover, TikTok regularly does and/or solicits business in New York, as it has more than 9 million users in the State, and derives significant revenues therefrom. Given its significant business in New York and targeting of New York citizens with its products and advertisements, TikTok should reasonably expect that its conduct should have consequences for New York residents.

47. Additionally, Defendants TikTok Inc. and ByteDance Inc. have offices in New York City and local employees who work in New York.

48. Among other actionable conduct alleged in this Complaint, TikTok has targeted New York youth in the following ways:

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- a. Marketing and promoting the app and platform to young consumers in New York, including through listings on popular mobile app stores, with misleading age ratings that describe it as being appropriate for ages "12+"⁵ or "Teen";
- Entering into contractual agreements through agreement of the platform's terms of service with every New York user who registers a TikTok account and providing access to the platform in exchange for their user data;
- c. Exploiting the data of young New Yorkers to sell advertising and increase revenue;
- Selling and serving up New York-specific ads to young New York consumers based on New York user data;
- e. Making representations to New York consumers about the safety and suitability of TikTok for teens in public statements, ads, and other communications targeted to New York youth, parents, teachers, and more;
- f. Making representations about user data collection and access to New York consumers through TikTok's privacy policies;
- g. Providing tools for businesses in New York to advertise on the TikTok platform;
- Providing the "TikTok Shop" online marketplace for businesses to advertise and sell goods in and from New York;
- i. Providing cross-platform advertising with Shopify, another e-commerce platform, in New York;
- j. Selling "Coins" to thousands of New Yorkers that can be gifted to other TikTok users, which can then be exchanged for U.S. fiat currency; and,
- k. Offering New York users "TikTok Rewards," a referral rewards program through which existing users recruit new users to the TikTok platform earning the referring user rewards redeemable for U.S. currency.

⁵ TikTok, App Store, https://apps.apple.com/us/app/tiktok/id835599320 (last visited Oct. 6, 2024).

FACTUAL ALLEGATIONS

I. TikTok's Business Model is to Maximize Young Users' Time on the Platform

49. TikTok's business model is to increase advertising revenue by maximizing young users' engagement with the TikTok platform. The more time young users spend on the platform, the more ads they can be served. TikTok admits that

50. User engagement is measured by a number of different metrics including the amount of time spent on the platform, the number of times (and times of day) a user opens the platform, whether a user allows a video to play to completion or swipes to another screen before it is done, and whether a user clicks "Like" or "Share" buttons.

51. An internal review

According to internal data

from 2019,		
	One TikTok 2019 internal presentation states t	hat
		TikTok considers

users under the age of 13 to be a critical demographic, believing young users will continue to use the platform to which they are accustomed

52. With a relentless focus on young people, TikTok's growth in the United States exploded. Through at least 2020, the platform's user growth in the United States was

53. TikTok's internal data estimated that 2020,

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Figure 1
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54. In 2023, 63% of all Americans aged 13 to 17 who responded to a Pew Research survey reported using TikTok, and most teenagers in the U.S. were using TikTok daily; 17% of American teens said that they were on TikTok "almost constantly."⁶

55. The New York Times reported that TikTok's success largely comes from the significant amount of time users spend on the platform: "TikTok's users spend an average of 96 minutes a day on the app—nearly five times what they spend on Snapchat, triple their time on Twitter, and almost twice as much as their time on Facebook and Instagram." Rich Greenfield, a technology analyst quoted in the article, stated: "TikTok is eating the world. The only thing that matters in the world of entertainment is time spent."⁷

56. Today, it has57.

 ⁶ Monica Anderson, Michelle Faverio & Jeffrey Gottfried, *Teens, Social Media and Technology 2023*, Pew Research Center (Dec. 11, 2023), https://www.pewresearch.org/internet/2023/12/11/teens-social-media-and-technology-2023/.
 ⁷ Kalley Huang, Isabella Simonetti, & Tiffany Hsu, *TikTok Builds Itself Into an Ads Juggernaut*, N.Y. Times (Nov. 14, 2022), https://www.nytimes.com/2022/11/14/technology/tiktok-ads-social-media.html/.

II. TikTok is Designed to Be Addictive

58. TikTok knowingly created features on the TikTok platform that were intended to cause excessive, compulsive, and addictive use.

59. These features, which TikTok's *own* employees describe as

who employees acknowledge

A. Conscious Exploitation of Dopamine in Young Users

60. TikTok's design choices exploit the neurotransmitter dopamine, which helps

humans feel pleasure as reinforcement. Dopamine "rewards" can lead to addictive behavior, particularly when rewards are unpredictable.

61. A report called Disrupted Childhood (co-authored by a future TikTok executive

Alexandra Evans) explained how variable rewards produce dopamine rushes:

Variable rewards hold a special thrill, as the user anticipates a reward that they know could come but is tantalisingly just out of reach. A gambler waiting to see where the roulette wheel will stop or a viewer watching a presenter's dramatic pause before they announce a winner. In both cases, the individuals experience a dopamine rush as they anticipate the unknown outcome.⁸

62. The anticipation of the reward, not just the reward itself, drives compulsive and unhealthy habit formation. TikTok knows that "[o]nce the reward has been absorbed, the dopamine fades leaving the desire for more."

63. TikTok knows that minors are particularly susceptible to compulsive use of its platform. A TikTok-commissioned report corroborates that young, developing brains are vulnerable to harmful addictive behaviors:

[I]f adapting to physical changes poses a new set of challenges to the developing young person, the rapid development of the brain brings additional and perhaps greater ones. In healthy development, the Limbic system of the brain (which regulates emotion and feelings of reward) undergoes dramatic changes between [the] ages of 10-12 years. These changes then interact with the pre-frontal cortex of the brain (the judgment centres) to promote novelty seeking behaviour, risk-taking and interactions with peers. In simple terms, this means there is a phase of intense emotion, whilst judgment can appear to be less acute, as those 'judgement centres' of the brain are being revised. . . . [UNICEF] describes early

⁸ See Kidron, supra n. 1, at 22.

adolescence as a time of rapid learning and brain development, which facilitates increases in sensation-seeking, motivation for social relations and sensitivity to social evaluation[.]⁹

64. As the Disrupted Childhood report found, "[c]hildren's predilection to seek

immediate gratification makes them particularly susceptible to habit-forming rewards."¹⁰ TikTok knowingly takes advantage of this vulnerability,

And creating this addiction is TikTok's intent.

B. TikTok Uses Multiple Features to Manipulate Users into Compulsive and Excessive Use

65. TikTok has built a number of features to increase users' time spent on the platform, and which create the compulsive use that harm TikTok's young users.

1. "For You" Feed

66. The central feature of the TikTok platform is its "recommendation system," which is a complex series of algorithms that powers the "For You" feed. Users do not know what the next video will be, and they struggle to resist the pull to continue using the platform to find out.

67. As one expert has explained, "[t]he [TikTok] algorithm is able to find the piece of content that you're vulnerable to, that will make you click, that will make you watch, but it doesn't mean that you really like it It's just the content that's the most likely to make you stay on the platform."¹¹ As another commentator put it, "[y]ou don't tell TikTok what you want to see. It tells you."¹²

68. Internal presentations note that

One of TikTok's internal goals in 2020 was

⁹ Zoe Hilton, et al., *Exploring effective prevention education responses to dangerous online challenges*, Praesidio Safeguarding (Nov. 2021), https://praesidiosafeguarding.co.uk/safe-guarding/uploads/2021/11/Exploring-effective-prevention-education-responses-to-dangerous-online-challenges-English-UK-compressed-1.pdf. ¹⁰ See Kidron, *supra* n. 1, at 20.

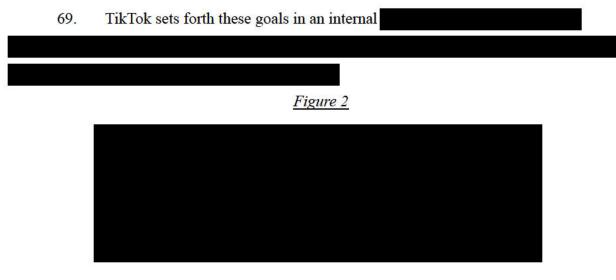
¹⁰ See Kidron, supra n. 1, at 20.

¹¹ Investigation: How TikTok's Algorithm Figures Out Your Deepest Desires, Wall St. J. (July 21, 2021),

https://www.wsj.com/video/series/inside-tiktoks-highly-secretive-algorithm/investigation-how-tiktok-algorithm-figures-out-your-deepest-desires/6C0C2040-FF25-4827-8528-2BD6612E3796.

¹² Drew Harwell, *How TikTok ate the internet*, WASH. POST (Oct. 14, 2022),

https://www.washingtonpost.com/technology/interactive/2022/tiktok-popularity/.



2. Autoplay

70. When a user launches the TikTok platform, a video automatically begins to play in the user's "For You" feed. This "autoplay" feature is designed to immediately grab the user's attention. TikTok does not allow users to disable this feature.

71. Much like "Endless Scroll" (described below), this feature encourages young users to continuously watch video because it does not require user intervention to choose to view a video. The video is already loaded. This reduces so-called "friction" in the user experience (*i.e.*, something that slows down a user from performing an action) and keeps young users on the platform for longer periods of time.

3. Endless Scroll

72. Another addictive feature of the TikTok platform is the "Endless Scroll" (also referred to as infinite scroll or continuous scroll). When a user watches a video on TikTok, he or she can seamlessly move from one video to the next simply by swiping up, without ever reaching a "last" video.

73. Endless scrolling causes young users to spend more time on the platform by making it harder to disengage..¹³ This perpetual stream is designed to "keep [users] scrolling, and purposely eliminate any reason for [them] to pause, reconsider or leave.".¹⁴ The user's experience

¹³ Digital Media Literacy: Why We Can't Stop Scrolling, GCFGlobal.org,

https://edu.gcfglobal.org/en/digital-media-literacy/why-we-cant-stop-scrolling/1/ (last visited Oct. 6, 2024).

¹⁴ Von Tristan Harris, *The Slot Machine in Your Pocket*, SPIEGEL INT'L (July 27, 2016), https://www.spiegel.de/ international/zeitgeist/smartphone-addiction-is-part-of-the-design-a-1104237.html.

is a bottomless "flow state" that fully immerses users, distorts their perception of time, and has been shown to be associated with problematic use of social media platforms.¹⁵

74. Internal documents show that TikTok

4. Ephemeral Content: TikTok Stories and TikTok LIVE

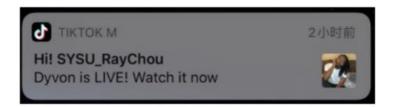
75. Another addictive feature is TikTok Stories, which lets users share content that vanishes two hours after being posted. It is designed to encourage young users to compulsively return to the platform to view their friends' or favorite creators' new content by exploiting young users' unique sensitivity to the "fear of missing out" ("FOMO").

76. Product managers intended it

77. TikTok similarly leverages users' FOMO with the TikTok LIVE feature. By default, LIVE content—livestreamed videos and real-time interaction with TikTok users—is only available during the livestream. Users must tune in immediately or lose the opportunity to interact.

78. TikTok compounds the urgency to immediately view LIVE videos with push notifications (discussed below) that encourage users to get back on the platform to watch the livestreamed videos, even during the school day or late at night.

<u>Figure 3</u>



5. Push Notifications

79. Push notifications are signals displayed on a TikTok user's device that alert them to activity on the platform, such as new Live videos or a "Like" on one of their own videos, to prompt them to open the app.

¹⁵ Nino Gugushvili, et al., *Facebook Use Intensity and Depressive Symptoms: A Moderated Mediation Model of Problematic Facebook Use, Age, Neuroticism, and Extraversion*, 10 BMC PSYCH. 1, 3 (Nov. 28, 2022), https://doi.org/10.1186/s40359-022-00990-7; Jantos, Hannah, *The Psychology of TikTok: Why You Can't Stop Scrolling*, SocialFixation.com (Sept. 20, 2022), <u>https://www.socialfixation.com.au/post/why-its-hard-to-stop-</u> scrolling-psychology-behind-tiktok-scroll.

80. These push notifications send alerts to users on their smartphones and desktop even when the app is not open. TikTok designed these notifications to include lights, sounds, and onscreen messages with the goal of drawing users' attention back to their phones and desktops, and ultimately to the TikTok platform.¹⁶

81. Push notifications are also accompanied by a "badge," a red circle sitting atop the TikTok application icon on the user's smartphone, to further draw the user's attention. The badge remains until the user opens the TikTok platform.

82. TikTok employees described the goal of push notifications as being

TikTok found that TikTok recognized that these notifications, TikTok only recently stopped sending

notifications during certain nighttime hours.

83. TikTok has even misrepresented the number of badge notifications to lure users onto the platform. It displayed badges with random numbers unconnected to any actual content or interactions available on the platform. TikTok employees describe this as

As one employee remarked,

6. Likes, Comments, and Other Interactions

84. TikTok enables users who have posted content on the platform to receive feedback from other users through "Likes" and comments on their content. When content has been "Liked" or has received a comment, TikTok notifies the poster. These notifications are addictive, relying on variable rewards, and are

85. A New York University professor describes what happens to the brain when a user receives a notification that "someone 'likes' your post" on a social media platform as "[t]he minute you take a drug, drink alcohol, smoke a cigarette if those are your poison, when you get a

¹⁶ Trevor Haynes, *Dopamine, Smartphones & You: A Battle for Your Time*, HARV. U. GRADUATE SCH. OF ARTS & SCIS. BLOG (May 1, 2018), https://sitn.hms.harvard.edu/flash/2018/dopamine-smartphones-battle-time/.

'like' on social media, all of those experiences produce dopamine, which is a chemical that's associated with pleasure."¹⁷

86. TikTok's delivery of these dopamine rewards encourage users to post more videos and spend more time on the platform, which promotes user retention and financially benefits TikTok through more time on the platform and thus more ad revenue.

87. In internal documents, TikTok admits

88.	TikTok's own research shows that
	Alexandra Evans.

again prior to becoming a TikTok executive, co-authored a report explaining how coercive design impacts teenagers:

Persuasive design strategies exploit the natural human desire to be social and popular, by taking advantage of an individual's fear of not being social and popular in order to extend their online use. For young people, identity requires constant attention, curation and renewal. At key development stages it can be overwhelmingly important to be accepted by your peer group.¹⁸

89. TikTok's design and display of highlighting social validation and quantification

metrics is addictive and has an especially powerful effect on teenagers.

C. TikTok Designs and Provides Beauty Filters That It Knows Harm Young Users

90. In addition to causing compulsive and addictive use, TikTok's features harm young users in other ways.

91. One significant example is the platform's so-called "beauty" features that encourage unhealthy, negative social comparison, body image issues, and related mental and physical health disorders. In particular, beauty filters can exacerbate eating disorders as the filters create an impossible standard for teens who are forming opinions of themselves, and which teens receive as an unmistakable message that they are "not enough."

¹⁷ Eames Yates, *What Happens to Your Brain When You Get a Like on Instagram*, Business Insider (Mar. 25, 2017), https://www.businessinsider.com/what-happens-to-your-brain-like-instagram-dopamine-2017-3.

¹⁸ See Kidron, supra n. 1, at 23.

92. The TikTok platform's filters (or "effects") allow users to alter their appearance in photos and videos before they are posted, with some filters dramatically altering the user's appearance. Unrealistic changes to appearance are especially dangerous to young users because they can cause negative self-obsession or self-hatred of their appearance.

93. TikTok knows these filters can harm users but chose to keep them on the platform, and failed to disclose information about their dangers to users, including young users, and their parents.

94. Another significant and harmful beauty feature is "RETOUCH", formerly called "Beauty" mode. This feature incorporates artificial intelligence to artificially augment (or, in TikTok's words, **Section 2010**) the user's appearance. It allows users to adjust many of their physical attributes to align with aspirational beauty standards. For example, the feature can change the size and shape of a user's jaw, nose, lips, and eyebrows, whiten their teeth, smooth their skin, and adjust their skin tone or color.

95. A button to enable the RETOUCH feature is presented to users on the right-hand side of the screen whenever a user is preparing a video on TikTok.

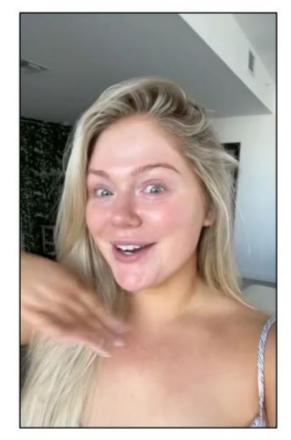
96. Based on the success of RETOUCH, in the spring of 2023 TikTok created, designed, and published another filter that altered users' appearances in even more pronounced ways known as "Bold Glamour." The Bold Glamour filter has been used in over 256 million posts.

97. Here is an example which is still available on TikTok:¹⁹

<u>Figure 4</u>



With the Filter



Without the Filter

98. TikTok provides these filters despite knowing they could harm young users' mental health and well-being.

99. In March 2023, the personal care brand Dove launched a campaign for users to #TurnYourBack on the Bold Glamour filter, citing studies that found that 52% of girls said they use image filters every day, and 80% had used a social media platform to change their appearance before the age of 13.²⁰ Studies also show that 50% of girls believe they do not look good without editing and 77% reported trying to change or hide at least one part of their body using these filters.²¹

¹⁹ Kelly Strack, *2023-2-25*, https://www.tiktok.com/@kellystrackofficial/video/7204177583708065067 (last visited Oct. 6, 2024).

²⁰ Dove, *Dove Invites You To Take A Stand And #TurnYourBack To Digital Distortion*, PR NEWSWIRE (Mar. 8, 2023), https://www.prnewswire.com/news-releases/dove-invites-you-to-take-a-stand-and-turnyourback-to-digital-distortion-301766207.html.

100. Beauty filters cause body image issues, including through perpetuating certain beauty stereotypes, such as structural facial features and skin color, that favor Caucasian or European features, and encouraging eating disorders, body dysmorphia, and related problems.²²

101. A recent study found that even users reporting a higher initial level of self-esteem felt they looked 44% worse before their image was edited using a filter. In a follow-up survey, "when the AR [augmented reality] filter increased the gap between how participants wanted to look and how they felt they actually looked, it reduced their self-compassion and tolerance for their own physical flaws."²³

102.	A TikTok employee
	." TikTok internal documents
report that	
103.	Even though TikTok's employees TikTok
kept them on	the app, and continues to offer them to minors,
employees	
	. But, according to internal documents,
	A 2022 TikTok study
found that	

²² See Siân McLean, Susan Paxton, Eleanor Wertheim, & Jennifer Masters, Photoshopping the selfie: Self photo editing and photo investment are associated with body dissatisfaction in adolescent girls, 48 INT'L J. OF EATING DISORDERS 1132, 1133 (Aug. 27, 2015), https://pubmed.ncbi.nlm.nih.gov/26311205/; Jing Yang, Jasmine Fardouly, Yuhui Wang, & Wen Shi, Selfie-Viewing and Facial Dissatisfaction among Emerging Adults: A Moderated Mediation Model of Appearance Comparisons and Self-Objectification, 17 INT'L J. OF ENV'T RES. & PUB. HEALTH 672, 672 (Jan. 2020), https://www.ncbi.nlm.nih.gov/pmc/articles/PMC7013747/; Scott Griffiths, Stuart Murray, Isabel Krug, & Sian McLean, The Contribution of Social Media to Body Dissatisfaction, Eating Disorder Symptoms, and Anabolic Steroid Use Among Sexual Minority Men, 21 CYBERPSYCHOLOGY, BEHAVIOR, & SOC. NETWORKING 149, 149 (Mar. 1, 2018), https://www.ncbi.nlm.nih.gov/pmc/articles/PMC586 5626/.

²³ Matthias Bastian, *TikTok, Instagram, Snapchat – AR Filters Change Self-Perception* (Dec. 26, 2021), https://mixed-news.com/en/tiktok-instagram-snapchat-ar-filters-change-self-perception/.

104. Accordingly, TikTok is well aware that its beauty filter features lead to unhealthy, negative mental and physical disorders.

D. TikTok Challenges Have Caused Deaths and Illegal Behavior

105. Another TikTok feature is "challenges." Challenges are campaigns that encourage users to create and post certain types of videos on TikTok, such as a video of a user performing a certain dance routine or a dangerous prank. Challenge videos are a cornerstone of the platform and are among the most popular videos on the platform.

106. TikTok actively promotes

107. Numerous teen users have injured or even killed themselves or others participating in viral pranks to obtain rewards and increase their number of "Likes," views, and followers, a foreseeable consequence of TikTok's engagement-maximizing design.

108. For example, the mother of a 15-year-old Manhattan boy who died subway surfing—attempting to "surf" on top of a moving subway car—on February 20, 2023, found videos promoting subway surfing in a challenge on his TikTok account. He also received an ad for a ski mask, which is often used during subway surfing to hide identity.²⁴

109. There are also a number of reports of Kia's being stolen due to a TikTok Kia Challenge, which includes videos that show users how to hack the ignition to start many Kia and Hyundai car models. For example, four teenagers were killed in a car crash in Buffalo that police suspect was the result of the TikTok Kia Challenge.²⁵ Additionally, a group of thieves stole an undercover Kia police car in the Bronx and led officers on a chase in the early morning hours which was tied to a Kia challenge.²⁶ A Kia Forte was stolen in New York City and crashed into a house in Greenwich causing significant damage to both the car and the residence. The ignition was damaged consistent with the TikTok Kia Challenge.²⁷

²⁵ Buffalo teen guilty in high-speed crash of stolen Kia that killed 4 passengers, AP.com (June 15, 2023), https://apnews.com/article/tiktok-challenge-kia-fatal-crash-buffalo-d4d2f74cbb804ca41eb5eb6569957710.

²⁴ Kristin Thorne, *Mother of teen killed subway surfing files lawsuit against TikTok, Meta, MTA*, ABC7 (Feb. 20, 2024), https://abc7ny.com/subway-surfing-lawsuit-15-year-old-boy-killed-social-media/14450444/.

²⁶ Emma Seiwell & Rocco Parascandola, *Undercover NYPD car stolen in Bronx, possibly inspired by social media "Kia challenge"*, Daily News (New York) (Jan. 25, 2023), https://www.nydailynews.com/2023/01/24/undercover-nypd-car-stolen-in-bronx-possibly-inspired-by-social-media-kia-challenge/.

²⁷ Kathy Reakes, *Social Media Challenge: 4 Charged After Crashing Into Greenwich Home In Stolen Car*, Daily Voice (New York) (May 1, 2023), https://dailyvoice.com/connecticut/greenwich/kia-challenge-4-charged-after-crashing-into-greenwich-home-in-stolen-car/.

110. A study of adolescents and young adults who participated in dangerous challenges found that "engaging in online challenges to gain likes and views [] was reported as highly important" to the participants. Study participants claimed to have received from sixty to two million views of their challenge videos. The study found that "[o]ur participants overlooked or were unaware of the associated short-term and long-term risks associated with the challenges." Moreover, "participants also frequently encouraged others to perform the same or similar challenges in their posts, thus potentially contributing to social media through propagating the challenge."

111. TikTok' own internal platform research has found that

TikTok

before the incidents discussed

above. It was foreseeable that the challenge architecture on TikTok would be used by young users to promote dangerous, deadly, and destructive challenges.

III. Minors Are Especially Susceptible to Compulsive Use of TikTok

112. Children and teens are particularly vulnerable to addiction to social media because their brains—including the prefrontal cortex, the part of the brain that governs higher reasoning, goal setting, and impulse control—are still developing. According to studies, cortical development during adolescence is a critical period of vulnerability to addiction.²⁸

113. According to a recent study, 36% of U.S. teens say they use social media "too much," and more than half say that giving it up would be "somewhat" or "very" hard.²⁹

114. TikTok has achieved 95% market penetration for teen smartphone users in the U.S. and almost six out of 10 teens report using TikTok at least daily. Nearly half of teens report using TikTok at least "several times a day," and 17% describe their TikTok use as "almost constant."³⁰

https://www.sciencedirect.com/science/article/abs/pii/S009130570600400X; Zara Abrams, *Why young brains are especially vulnerable to social media*, American Psychological Association (Feb. 3, 2022), https://www.apa.org/news/apa/2022/social-media-children-teens.

²⁸ Fulton Crews et al., *Adolescent cortical development: A critical period of vulnerability for addiction*, PHARMACOLOGY, BIOCHEMISTRY & BEHAVIOR (Feb. 2007),

²⁹ Emily A. Vogels et al., *Teens, Social Media and Technology 2022*, Pew Research Center, (Aug. 10, 2022), https://www.pewresearch.org/internet/2022/08/10/teens-social-media-and-technology-2022/.

³⁰ Monica Anderson et al., *Teens, Social Media and Technology 2023*, Pew Research Center, (Dec. 11, 2023), https://www.pewresearch.org/internet/2023/12/11/teens-social-media-and-technology-2023/.

115. Teen overuse of social media, including TikTok, has broad, harmful impacts on virtually every indicator of youth mental unwellness, including increased rates of major depressive episodes and anxiety, body image problems and eating disorders, sleep disturbance, loneliness, suicidal ideation, and suicide attempts.³¹

116. Despite a lack of transparency by TikTok and other social media companies, which impedes research, a growing body of peer-reviewed scientific literature confirms that social media addiction and overuse worsens mental health outcomes significantly more than other types of "screen time," like video games or television.³²

117. Research further indicates that going through puberty while being a heavy social media user interferes with a sensitive period for social learning and friendship formation.³³

118. Not only does social media harm mental health, but studies show that mental health improves when social media use is limited. In a controlled experiment, college students who scored high on a depression scale improved significantly once they limited themselves to 30 minutes per day, as compared to students who continued using social media as usual.³⁴

119. By maximizing TikTok's addictive properties, TikTok further harms minors by displacing time young people should be spending on more beneficial activities, like socializing with friends and family in person, playing outside, exercising, reading, doing homework, and sleeping. Indeed, interfering with sleep is one of the primary ways that social media use harms minor users. That, in turn, causes or exacerbates symptoms of depression and anxiety.³⁵

³⁵ See, e.g., Holly Scott et al., Social Media Use and Adolescent Sleep Patterns: Cross-Sectional Findings from the UK Millenium Cohort Study, 9 BMJ OPEN 1 (2019), https://pubmed.ncbi.nlm.nih.gov/31641035/;

Garrett Hisler et al., *Associations between screen time and short sleep duration among adolescents vary by media type: evidence from a cohort study*, 66 SLEEP MEDICINE 99, 92-103 (2020), https://pubmed.ncbi.nlm.nih.gov/31838456/

³¹ See, e.g., Jonathan Haidt et al., Social Media and Mental Health: A Collaborative Review (New York University, unpublished manuscript), https://tinyurl.com/SocialMediaMentalHealthReview (last visited Oct. 6, 2024); Jacqueline Nesi et al., Handbook of Adolescent Media Use and Mental Health, CAMBRIDGE UNIV. PRESS (2022).

³² Jean Twenge & Eric Farley, Not All Screen Time Is Created Equal: Associations with Mental Health Vary by Activity and Gender, 56 Soc. PSYCH. & PSYCH. EPIDEMIOLOGY 207, 207-17 (2021).

³³ Amy Orben et al., *Windows of developmental sensitivity to social media*, Nature Comme'ns 13, 1649 (2022). https://doi.org/10.1038/s41467-022-29296-3.

³⁴ Melissa G. Hunt et al., *No More FOMO: Limiting Social Media Decreases Loneliness and Depression*, 13 J. OF SOCIAL & CLINICAL PSYCH. 751-68 (2018), https://doi.org/10.1521/jscp.2018.37.10.751.

A. The United States Surgeon General's Warning

120. In late 2021, the U.S. Surgeon General issued a public health advisory to "highlight the urgent need to address the nation's youth mental health crisis," as well as to call on "technology companies" to "step up and take responsibility."³⁶

121. In a statement accompanying the advisory, the Surgeon General stressed that "[m]ental health challenges in children, adolescents, and young adults are real and widespread" and represent "the leading cause of disability and poor life outcomes in young people."³⁷

122. According to the Surgeon General, "national surveys of youth have shown major increases in certain mental health symptoms, including depressive symptoms and suicidal ideation." From 2009 to 2019, the number of high school students reporting "persistent feelings of sadness or hopelessness" increased by 40%, to more than one in three students. Youth psychiatric visits to emergency departments for depression, anxiety, and behavioral challenges increased by 28%. Perhaps most alarmingly, the number of U.S. youth seriously considering attempting suicide increased by 36%, and the number creating a suicide plan increased by 44%. Between 2007 and 2018, suicide rates among youth increased by almost 60%.³⁸

123. More recently, the U.S. Surgeon General called for a warning label on all social media.³⁹

124. Mental health challenges are especially acute for teen girls. In 2023, the U.S. Centers for Disease Control and Prevention released new statistics revealing that, in 2021, nearly three in five teenage girls experienced persistent sadness—defined as sadness every day for at least two weeks in the past year—and one in three had seriously considered suicide.⁴⁰

⁴⁰ Azeen Ghorayshi & Roni Caryn Rabin, *Teen Girls Report Record Levels of Sadness, C.D.C. Finds*, N.Y. Times (Feb. 13, 2023), https://www.nytimes.com/2023/02/13/health/teen-girls-sadness-suicide-violence.html.

³⁶ U.S. Surgeon General Issues Advisory on Youth Mental Health Crisis Further Exposed by COVID-19 Pandemic, Southeast ADA Center (Dec. 14, 2021), https://adasoutheast.org/u-s-surgeon-general-issues-advisory-on-youthmental- health-crisis-further-exposed-by-covid-19-pandemic/;

Protecting Youth Mental Health: The U.S. Surgeon General's Advisory, U.S. Dep't of Health & Human Servs. (2021), https://www.hhs.gov/sites/default/files/surgeon-general-youth-mental-health-advisory.pdf.

³⁷ U.S. Surgeon General Issues Advisory on Youth Mental Health Crisis Further Exposed by COVID-19 Pandemic, Southeast ADA Center (Dec. 14, 2021), https://adasoutheast.org/u-s-surgeon-general-issues-advisory-on-youth-mental- health-crisis-further-exposed-by-covid-19-pandemic/.

³⁸ Protecting Youth Mental Health: The U.S. Surgeon General's Advisory, U.S. Dep't of Health & Human Servs. (2021), https://www.hhs.gov/sites/default/files/surgeon-general-youth-mental-health-advisory.pdf/

³⁹ Vivek H. Murthy, *Surgeon General: Why I'm Calling for a Warning Label on Social Media Platforms*, N.Y. Times (June 17, 2024), https://www.nytimes.com/2024/06/17/opinion/social-media-health-warning.html

B. Teen Mental Health in New York Has Declined for Years

125. Teen mental health in New York has declined since the widespread adoption of social media in 2011.

126. Take New York City, where there is rampant use of social media and in particular the TikTok platform, as an example. In 2023, 93% of teens in New York City reported using social media, with 66% reporting they used TikTok regularly.⁴¹

127. Between 2011 and 2021, there was a steady increase from 27% to 38% of public high school students in New York City who reported feeling sad or hopeless.⁴² Suicidal ideation increased from 12% to 16% during the same period.

128. The Commissioner of the New York City Department of Health and Mental Hygiene, Dr. Ashwin Vasan, stated that "unregulated access to social media is a toxin, and a public health crisis, with risks of serious harm for the mental health and well-being of our youth [P]ublic health offers the solutions—through education and prevention, harm reduction, and regulation—that can keep our kids safe."⁴³

129. On January 24, 2024, Dr. Vasan issued an advisory officially designating social media as a public health hazard in New York City.⁴⁴

C. Social Media Addiction Compared to Substance Addiction

130. In a study conducted in 2021, researchers asked adolescents substantially the same questions psychologists use to assess substance use disorders, but instead of asking about the use of a drug, like heroin, asked about the use of "social media."

131. The researchers found that the majority of adolescents answered affirmatively to questions like: "Does social media use ever get in the way of things you are supposed to be doing (sleep, exercise, school, work)?"; "Do you ever use social media even after you realized that it was getting in the way of what you thought was best for you?"; and "Do you ever have a craving

⁴¹ See Hamwey M et al., The State of Mental Health of New Yorkers, New York City

Department of Health and Mental Hygiene (May 2024), https://www.nyc.gov/assets/doh/downloads/pdf/mh/state-of-mental-health-new-yorkers.pdf

⁴² Id.

⁴³ Mayor Adams to Hold High-Level Summit on Social Media and Its Impact on Young People (June 6, 2023), https://www.nyc.gov/office-of-the-mayor/news/391-23/mayor-adams-hold-high-level-summit-social-media-its-impact-young-people.

⁴⁴ See Advisory: From The Commissioner of Health and Mental Hygiene of the City of New York (Jan. 24, 2024), https://www.nyc.gov/assets/doh/downloads/pdf/notice/2023/coh-advisory-social-media.pdf_

or strong desire to use social media?".⁴⁵ More than 50 percent of adolescents in the study answered "sometimes" or "often" to each of those questions..⁴⁶

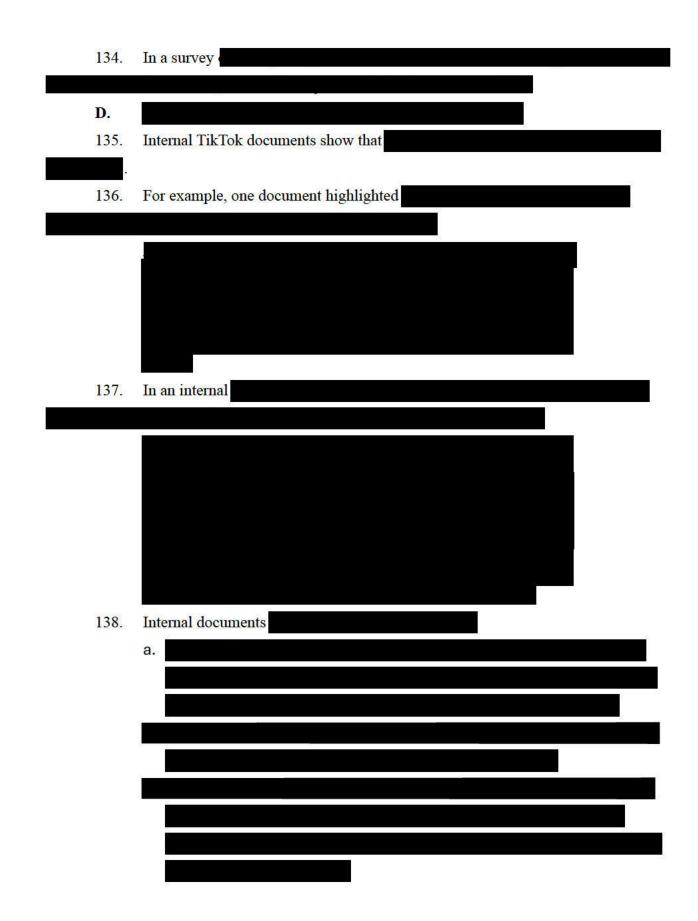
Figure	5
0	

	Endorsement
1. Do you ever feel like you spend more time on social media than you intended?	85%
2. Have you ever tried to spend time away from social media, but couldn't do it?	61%
3. Do you ever expend extra effort to make sure you will continue to have access to social media at times when you otherwise may not be able to use it?	65%
4. Do you ever have a craving or strong desire to use social media?	63%
5. Does social media use ever get in the way of things you are supposed to be doing (sleep, exercise, <u>school work</u>)?	70%
6. Do you ever use social media even after you realized that it was getting in the way of what you thought was best for you?	68%
7. Have you ever been away from social media and felt like you were missing it too much to engage in normal day to day activities?	51%
8. Do you think you may be addicted to social media?	46% Definitely Not 31% Maybe Mildly 18% Maybe Moderately 6% Maybe Severely
Note. For Questions 1 – 7, participants were asked to indicate if the item "New or "Often" applied to them. Endorsement percentages represent the percent of indicated the item "Sometimes" or "Often" applied to them. Items were adapted Diagnostic and Statistical Manual of Mental Disorders-Fifth Edition (DSM-5)	er", "Sometimes", participants who d from the

132. Addiction to social media is so prevalent among adolescents that nearly half of the respondents answered "Sometimes" or "Often" to all seven initial questions. And over half answered that they may have some level of addiction to social media ranging from mild to severe.

133. Further, in a February 2020 survey of over 2,300 users, "respondents were asked to give a score out of 5 to indicate strength of the agreement with the statement 'I spend too much time on TikTok.'... The average response was 4.0."

 ⁴⁵ Kaitlyn Burnell et al., *Prevalence of Social Media Addiction in a Sample of 103 Mid-to-Late Adolescents*, (U.N.C. Chapel Hill pre-print manuscript).
 ⁴⁶ Id.



d.

139. By maximizing the TikTok platform's addictive properties, TikTok has cultivated a generation of young users who spend hours per day on its platform—more than they would otherwise choose to—which is highly detrimental to teens' development and ability to attend to personal needs and responsibilities.

140. One such harmful effect bears special mention: loss of sleep.

141. As noted, insufficient sleep causes a slew of health problems for minors, including neurological deficiencies, dysregulated emotional functioning, heightened risk of suicide, and many other mental health harms.⁴⁷ Excessive, compulsive, and addictive use of the TikTok platform keeps minors using it late at night and decreases the amount and quality of their sleep.



⁴⁷ See, e.g., Am. Psych. Ass'n, *Health Advisory on Social Media Use in Adolescence*, (May 2023), www.apa.org/topics/social-media-internet/health-advisory-adolescent-social-media-use.pdf; Seung-Schik Yoo et al., *A deficit in the ability to form new human memories without sleep*, NAT. NEUROSCI. 10, 385-92 (2007); Els van der Helm et al., *Sleep Deprivation Impairs the Accurate Recognition of Human Emotions*, 33 SLEEP 3, 335-42 (2010); Huges Sampasa-Kanyinga et al., *Use of social media is associated with short sleep duration in a dose-response manner in students aged 11 to 20 years*, 107 ACTA PAEDIATR. 4, 694-700 (2018); Eti B. Simon & Matthew P. Walker, *Sleep loss causes social withdrawal and loneliness*, NATURE COMM'NS. 9, 3146 (2018); Megan A. Moreno & Anna F. Jolliff, *Handbook of Adolescent Digital Media Use and Mental Health*, 217-41(2022).

144. Young people often feel a need to check social media at night to assuage the fear that they may miss out on popular or engaging videos. To that end, some teenagers frequently wake up at night to check social media notifications.⁴⁸ Ultimately,

The company

145. Yet to date, TikTok has failed to warn consumers of these harms and has not made changes to its platform to avoid these outcomes.

E. Journalists Have Reported on Harm for Years

146. U.S. journalists have documented and alerted TikTok to the dangers of TikTok for young users for several years.

147. For example, in 2021, The Wall Street Journal ("WSJ") reported that "TikTok is flooding teen users with videos of rapid-weight-loss competitions and ways to purge food that health professionals say contribute to a wave of eating-disorder cases spreading across the country."⁴⁹ This type of content harms teens by preying upon insecurities and exacerbating body image issues, disordered eating, and self-harm.

148. The WSJ also released findings from a carefully designed experiment in which it browsed the TikTok platform using more than 30 automated accounts registered as teens between the ages of 13 and 15. The WSJ programmed the teen accounts to show interest in certain types of mature and adult content to see what the TikTok algorithm would do.⁵⁰

149. The WSJ found that, while TikTok's "For You" feed would often start out by showing new accounts popular (and more vetted) content, it quickly picked up on the automated users' interests and began aggressively showing young teen accounts a disturbing variety of

⁴⁸ Anushree Tandron et al., *Sleepless due to social media? Investigating problematic sleep due to social media and social media sleep hygiene*, 113 COMPS. IN HUM. BEHAV. 1, 7 (2020).

⁴⁹ Tawnell Hobbs et al., '*The Corpse Bride Diet*': *How TikTok Inundates Teens With Eating-Disorder Videos*, Wall St. J. (Dec. 17, 2021), https://www.wsj.com/articles/how-tiktok-inundates-teens-with-eating-disorder-videos-11639754848.

⁵⁰ Rob Barry et al., *How TikTok Serves Up Sex and Drug Videos to Minors*, Wall St. J. (Sept. 8, 2021), https://www.wsj.com/articles/tiktok-algorithm-sex-drugs-minors-11631052944.

videos promoting sex, drugs, alcohol, violence, and other inappropriate content. Over time, videos became "less mainstream, less vetted by moderators and sometimes more disturbing."⁵¹

150. For example, TikTok showed young teen accounts "more than 100 videos from accounts recommending paid pornography sites and sex shops," literally thousands of videos "from creators who labeled their content as for adults only," and—disturbingly—over a dozen sexual role-playing videos portraying adults pretending to be little children.⁵²

151. Likewise, The WSJ reported, "TikTok served one account registered as a 13-yearold at least 569 videos about drug use, references to cocaine and meth addiction, and promotional videos for online sales of drug products and paraphernalia." "Hundreds of similar videos appeared in the feeds of the Journal's other minor accounts." Other videos shown to the teen accounts "encouraged eating disorders and glorified alcohol, including depictions of drinking and driving and of drinking games.",⁵³

152. When The WSJ shared "a sample of 974 videos about drugs, pornography, and other adult content that were served to minor accounts" with TikTok, a spokesperson for TikTok stated that "the majority didn't violate guidelines"—though several hundred were subsequently removed—and that "the [TikTok] app doesn't differentiate between videos it serves to adults and minors."⁵⁴

153. In addition to directly exposing minor users to inappropriate content, The WSJ's investigation identified it as a gateway to explicit sexual content on other websites, with adult content creators using TikTok to rapidly gain a following before directing viewers to their adult-oriented accounts on other platforms, like OnlyFans, where users can subscribe to get access to hardcore sexual videos and images. Many OnlyFans content creators provide both paid and free subscriptions.⁵⁵

154. In prior versions of the app, TikTok even included a built-in web browser, enabling young users to click on links or access search engines without leaving the app—and thus bypassing ordinary device-level controls instituted by the child's parents.

⁵¹ Inside TikTok's Algorithm: A WSJ Video Investigation, Wall St. J. (July 21, 2021),

https://www.wsj.com/articles/tiktok-algorithm-video-investigation-11626877477.

⁵² Rob Barry et al., *How TikTok Serves Up Sex and Drug Videos to Minors*, Wall St. J. (Sept. 8, 2021), https://www.wsj.com/articles/tiktok-algorithm-sex-drugs-minors-11631052944.

⁵³ *Îd*.

⁵⁴ Id.

⁵⁵ Rob Barry et al., *How TikTok Serves Up Sex and Drug Videos to Minors*, Wall St. J. (Sept. 8, 2021), https://www.wsj.com/articles/tiktok-algorithm-sex-drugs-minors-11631052944/.

155. On information and belief, TikTok is fully aware of this widespread phenomenon. While TikTok no longer allow users to link directly to OnlyFans, dozens of online articles tout TikTok as the ideal platform for adult performers seeking a bigger audience, describing it as "a subscribers gold mine for your Onlyfans account" and providing tips on how to easily evade moderation through non-explicit but flirtatious content, like videos dancing to popular songs, doing yoga, telling dirty jokes, modeling, or even cooking.⁵⁶

156. Creators of adult content on websites like OnlyFans openly discuss how they use TikTok and its "For You" algorithm to go "viral" and recruit viewers for their sexually graphic content elsewhere. One article summarizes the strategy: Porn stars are advised to "create engaging videos that tease your content and provide sneak peeks" and then "share your Instagram link in your bio and from there to your Onlyfans account." The "ultimate goal" is to "funnel TikTok viewers to OnlyFans, using platforms like Instagram as intermediaries." With this strategy, they can "gain a significant following and drive traffic to [their] OnlyFans."⁵⁷

157. This is exactly how TikTok is used in practice. As one adult performer explained in response to another performer's question of whether promoting OnlyFans on TikTok was worth it: "Yessss!!! Omg yes!! Whenever I have one [TikTok video] hit 10s of thousands of views my OF [OnlyFans] has sign ups like crazy I love it!!"⁵⁸

158. This type of content is readily served up on even the youngest users' "For You" feeds, with pornographic content featuring the same popular TikTok creators just clicks away.

F. TikTok Resisted Improvements in Safety to Protect the Business Model

159. TikTok employees have provided concrete suggestions for ways to make the platform safer, but those safety improvements were stymied by TikTok's leadership's pursuit of profits.

160. One employee said

⁵⁶ See, e.g., How to Promote OnlyFans on TikTok, Supercreator (April 24, 2023), available at https://web.archive.org/web/20240523011727/https://supercreator.app/academy/onlyfans-promotions/tiktok/; Nhari Djan, How OnlyFans creators use TikTok to attract new subscribers, from doing viral dance trends to making sport and cooking content, BUS. INSIDER (June 8, 2023), https://www.businessinsider.com/how-onlyfans-creators-use-tiktok-to-promote-strategies-examples-2023-6/.

The

⁵⁷ How to Promote OnlyFans on TikTok, Supercreator (Apr. 24, 2023), available at

https://web.archive.org/web/20240523011727/https://supercreator.app/academy/onlyfans-promotions/tiktok/. ⁵⁸ Faye-astray, *Is promoting my onlyfans on TikTok worth it?*, Reddit (2023),

https://www.reddit.com/r/onlyfansadvice/comments/15vmjkw/comment/jwwcqxp/ (accessed Oct. 6, 2024).

161. A comment on one internal document notes that
""
162. TikTok employees have

TikTok is also on notice that its platform is harmful in

other ways that make it unsuitable for children and teenagers. TikTok knows this because users, parents, educators, investigative journalists, academics, and outside consultants have all repeatedly told it so.

G. Failure to Make the Platform Safe Has Been Profitable

163. Favoring profits over safety has make TikTok extremely profitable.

- 164. In 2023, TikTok's U.S. revenue hit a record \$16 billion.⁵⁹
- 165. Based on available data, researchers estimate that 35% of TikTok's U.S. ad

revenue is derived from children and teenagers-users 17 years old or younger.

166. A Harvard study estimated that TikTok generated \$2 billion in 2022 from users aged 13 to 17 years old.⁶⁰

167. The app has been downloaded over 220 million times in the U.S.

III. Despite Knowing TikTok Harms Children and Teens, TikTok Misrepresents the Platform as Being Safe and Appropriate for Them

168. Despite knowing that TikTok is harmful to and inappropriate for young users,

TikTok represents that the platform is "safe," "appropriate for children and teenagers," and that safety is its "top priority."

⁵⁹ *TikTok's US revenue hits \$16 bln as Washington threatens ban, FT reports*, Reuters (Mar. 15, 2024) https://www.reuters.com/technology/tiktoks-us-revenue-hits-16-bln-washington-threatens-ban-ft-reports-2024-03-15/.

⁶⁰ Harvard School of Public Health, *Social media platforms generate billions in annual ad revenue from U.S. youth* (Dec. 27, 2023), https://www.hsph.harvard.edu/news/press-releases/social-media-platforms-generate-billions-in-annual-ad-revenue-from-u-s-youth/.

- A. TikTok Consistently Tells Users the Platform Is "Safe," "Appropriate for Teens" and that Safety Is A "Top Priority"
- 169. TikTok actively misrepresents on its website the platform's safety for young users.
- 170. On TikTok's website, it falsely represents (emphases added):
 - a. "We care deeply about your well-being and seek to be a source of happiness, enrichment, and belonging. . . . We work to make sure this occurs in a supportive space that *does not negatively impact your physical or psychological health*." ⁶¹
 - b. "Creating a welcoming environment where everyone *feels safe* and comfortable is *our highest priority*."⁶²
 - c. "We are deeply committed to TikTok being a safe and positive experience for people under the age of 18" It goes onto say "We do not allow content that may put young people at risk of psychological, physical, or developmental harm."⁶³
 - d. "We have a vibrant and inspiring community on TikTok, and it's *important that our platform remains a safe*, supportive, and joyful place for our community."⁶⁴

⁶¹ Mental and Behavioral Health, TikTok (Apr. 17, 2024), https://www.tiktok.com/community-guidelines/en/mental-behavioral-health.

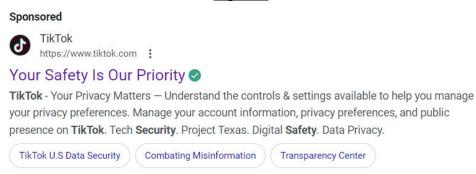
⁶² Safety Center, TikTok, https://www.tiktok.com/safety/en (last visited Oct. 6, 2024).

⁶³ Youth Safety and Well-Being, TikTok (Apr. 17, 2024), https://www.tiktok.com/community-guidelines/en/youth-safety.

⁶⁴ Enhancing the LIVE community experience with new features, updates, and policies, TikTok Newsroom (Oct. 17, 2022), https://newsroom.tiktok.com/en-us/enhancing-the-live-community-experience.

171. Similar representations have appeared elsewhere directed to the public. For example, upon searching on Google.com for the terms "TikTok" and "safety," users in New York receive the following sponsored ad paid by TikTok proclaiming safety as a priority:

Figure 6



172. The Chief Executive Officer of TikTok has said the following in public forums (emphases added):

- a. In written testimony to Congress on March 23, 2023, CEO Shou Chew, who previously explained that he is "responsible for all the strategic decisions at TikTok," stated: "Safety and wellness—in particular for teens—is a core priority for TikTok."⁶⁵
- b. Shou Chew further testified: "Number one, we will keep safety particularly for teenagers a top priority for us."⁶⁶
- c. In a Ted Talk in April 2023, Shou Chew referred back to his commitments before Congress, reiterating his first commitment "that we take safety, especially for teenagers, extremely seriously, and we will continue to prioritize that." He went on to say, "[y]ou know, I believe that [we] need to give our teenage users, and our users in general, a very safe experience If they don't feel safe, we cannot fulfill our mission. So, it's all very organic to me as a business to make sure that I do that.".⁶⁷

 ⁶⁵ Written Testimony of Shou Chew Before the U.S. House Committee on Energy and Commerce (Mar. 23, 2023), https://docs.house.gov/meetings/IF/IF00/20230323/115519/HHRG-118-IF00-Wstate-ChewS-20230323.pdf
 ⁶⁶ Id.

⁶⁷ TikTok's CEO on its future — and what makes its algorithm different, TED (Apr. 2023),

 $https://www.ted.com/talks/shou_chew_tiktok_s_ceo_on_its_future_and_what_makes_its_algorithm_different?hasSummary=true&language=en.$

d. As recently as April 2021, TikTok maintained an official media statement in response to the deaths of a Colorado child and a Pennsylvania child from a "Blackout Challenge" posted on TikTok, stating in part: "At TikTok, we have no higher priority than protecting the safety of our community, and content that promotes or glorifies dangerous behavior is strictly prohibited and promptly removed to prevent it from becoming a trend on our platform."⁶⁸

173. Relatedly, TikTok Executives have misrepresented TikTok's extensive efforts to encourage addiction to its platform through the development of compulsive design elements (emphases added):

- a. When asked by Congress in October 2021 if TikTok is specifically designed to keep users engaged as long as possible, TikTok's Vice President and Head of Public Policy testified: "We want to make sure that people are having an entertaining experience, you know like TV or movies, TikTok is meant to be entertaining. But we do think we have a responsibility, along with parents, to make sure that it's being used in a responsible way."⁶⁹
- b. In April 2023 at a Ted Talk conversation, Shou Chew reiterated that TikTok's "goal is not to optimize and maximize time spent. It is not." He further denied that TikTok has a financial incentive to maximize users' time spent on the platform, stating: "Even if you think about it from a commercial point of view, it is always best when your customers have a very healthy relationship with your product. . . . "⁷⁰

174. These responses misrepresent TikTok's relentless targeting of users' time and attention through addictive design features, and

⁶⁸ Colorado Boy Dies After Taking Part in 'Blackout Challenge, NBCPhiladelphia.com (Apr. 15, 2021), https://www.nbcphiladelphia.com/news/national-international/colorado-boy-dies-after-taking-part-in-blackout-challenge/2780852/?os=nirstv&ref=app

⁶⁹ Senate Commerce Subcommittee Hearing on Consumer Protection, CSPAN (Oct. 26, 2021), https://www.c-span.org/video/?515533-1/snapchat-tiktok-youtube-executives-testify-kids-online-safety at 2:27:20.

⁷⁰ TikTok's CEO on its future — and what makes its algorithm different, TED (Apr. 2023),

https://www.ted.com/talks/shou_chew_tiktok_s_ceo_on_its_future_and_what_makes_its_algorithm_different?hasSu mmary=true&language=en.

175. By engaging in these and similar misrepresentations, and by failing to disclose critical, material information regarding its platform's risks, TikTok deceives users. TikTok's deception and lack of transparency prevents young users and their parents from making truly informed decisions about platform usage.

B. TikTok Misrepresents the Efficacy of Its Safety Tools

176. After being consistently pressured to do so, TikTok adopted a series of so-called safety features to protect young people on its platform. However, TikTok mispresents the efficacy of these features.

1. TikTok's Claimed 60-Minute Limit Is Not a Limit

177. TikTok has repeatedly said that it sets an automatic 60-minute daily screentime limit for teens.

178. TikTok ran deceptive advertisements to tout this change, which was announced right before CEO Shou Chew testified to Congress. For example, one advertisement in the

Washington Examiner, stated only that "[t]een accounts automatically have a daily screen time limit of 60 mins. Only on TikTok."



179. However, this tool does not actually impose a screen time limit. After using TikTok for 60 minutes, teens are simply prompted to enter a passcode to continue watching. Moreover, users can change the setting to up to 2 hours on TikTok per day, or disable the tool entirely.

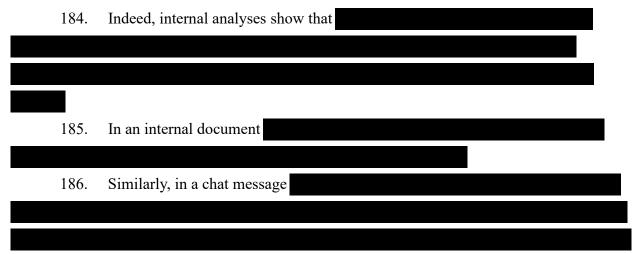
180.			
In a		internal study,	
			. Yet the company did not revisit
the tool's desi	gn.		

181. Nowhere in its testimony, posts, or advertisements does TikTok disclose that the screen time limit is ineffective and can be easily bypassed, extended, or even disabled.

182. These representations leave consumers—especially parents who are unlikely to use the platform—with a false impression that this tool imposes an actual limit on teen screen time and a false belief that TikTok effectively addressed concerns around excessive use.

2. TikTok's Promotion of Its Screentime Management Tool

183. TikTok has also adopted several purported screentime management tools, including a dashboard that gives users data about how much time they are spending on TikTok, "take a break" videos that encouraged disengagement, and family pairing, which allows parents to customize screen time. However, TikTok has consistently misrepresented the efficacy of these tools in reducing screentime.



a. Dashboard

187. The screentime dashboard provides users with a summary of the time they spend on TikTok. It was widely promoted as a tool to help minors in managing screentime, including in the press, in external newsletters, and via posts on TikTok's website.⁷¹ TikTok also promoted it to parents and guardians through partnership with the National PTA and in press releases on its website.⁷²

⁷¹ *Screen Time*, TikTok, support.tiktok.com/en/account-and-privacy/account-information/screen-time (last visited Oct. 6, 2024).

⁷²Investing in our Community's Digital Well Being, TikTok Newsroom, (June 9, 2022)

https://newsroom.tiktok.com/en-us/investing-in-our-communitys-digital-well-being (last visited Oct. 6, 2024).

188. When it was introduced in February 2020, TikTok posted on its website it was because "the wellbeing of our users is incredibly important to us. We want people to have fun on TikTok, but it's also important for our community to look after their wellbeing which means having a healthy relationship with online apps and services."⁷³

189.	However, an internal document
190.	In fact, TikTok
	<u>Figure 8</u>
101	
191.	
102	
192.	More specifically,

⁷³ Cormac Keenan, *Introducing Family Safety Mode and Screentime Management in Feed*, TikTok Newsroom, (Feb. 19, 2020), https://newsroom.tiktok.com/en-gb/family-safety-mode-and-screentime-management-in-feed.

b. Take a Break Videos

193. TikTok also touts its "Take a Break" videos that ostensibly encourage users to stop using the TikTok platform after long sessions. TikTok CEO Shou Chew even mentioned the videos in an interview with The New York Times. But as one of TikTok's executives noted,

c. Family Pairing

194. Another feature TikTok heavily promotes to parents and parent groups is Family Pairing,⁷⁴ which, according to TikTok, "allows parents, guardians, and teens to customize their safety settings based on individual needs."⁷⁵ Yet TikTok

As an internal document notes,

Moreover, teens can easily bypass Family Pairing. The function works only on TikTok's mobile application, so teens can avoid parent-imposed restrictions simply by using their phone or desktop browser.⁷⁷

195. Not only are these screentime management features ineffective, but TikTok also makes them hard to find. Many of the features are hidden behind multiple screens, reducing their use and effectiveness. Internal documents

⁷⁴ *TikTok Guide For Parents*, National PTA, https://www.pta.org//docs//default-source//files//programs//ptaconnected//tiktok-toolkit-2019-2020//tiktok-guide-for-parents-revised.pdf (last visited Oct. 6, 2024); *TikTok Introduces Family Pairing*, TikTok Newsroom, https://newsroom.tiktok.com/en-us/tiktok-introduces-family-pairing (last visited Oct. 6, 2024); *Written Testimony of Shou Chew Before the U.S. House Committee on Energy and Commerce* (Mar. 23, 2023), https://docs.house.gov/meetings/IF/IF00/20230323/115519/HHRG-118-IF00-Wstate-ChewS-20230323.pdf.

⁷⁵ Account and User Safety, TikTok, https://support.tiktok.com/en/safety-hc/account-and-user-safety/user-safety#4 (last visited Oct. 6, 2024).

⁷⁶ Alex Castro, *TikTok now lets parents set restrictions on their pre-teens' accounts*, The Verge (Apr. 16, 2020), https://www.theverge.com/2020/4/16/21222817/tiktok-family-pairing-linked-accounts.

⁷⁷ Account and User Safety, TikTok, https://support.tiktok.com/en/safety-hc/account-and-user-safety/user-safety#4 (last visited Oct. 6, 2024).

196. TikTok touts these time management and other safety tools as if they are legitimate interventions designed to promote young users' healthy usage of the platform, which they are not. Moreover, TikTok withholds material information about the effectiveness of these tools and does not provide consumers with information that is relevant for assessing the safety of the platform.

3. TikTok Misrepresents the Efficacy of Its "Refresh" And "Restricted Mode" Features

197. TikTok also misrepresents the efficacy of tools that users can employ to manage the content the recommendation system feeds them, including the "Refresh" feature, which allegedly allows users to "reset" their "For You" feeds, and "Restricted Mode," which allegedly limits the appearance of content that may not be appropriate for all audiences.

a. TikTok Falsely Represents Users' Ability To "Refresh" Their Feed and Escape Harmful Rabbit Holes

198. A TikTok user experiences a "rabbit hole" (also known as a "filter bubble") when he or she encounters a high percentage of videos on the same or similar topics on his or her "For You" or other pages as part of TikTok's continuous scroll.

199. The recommendation system creates rabbit holes by quickly evaluating users' interests and then repeatedly pushing videos about those interests regardless of content. The WSJ

published a chart showing just how quickly the recommendation system learns a user's interest and then pushes content related to that interest:.⁷⁸

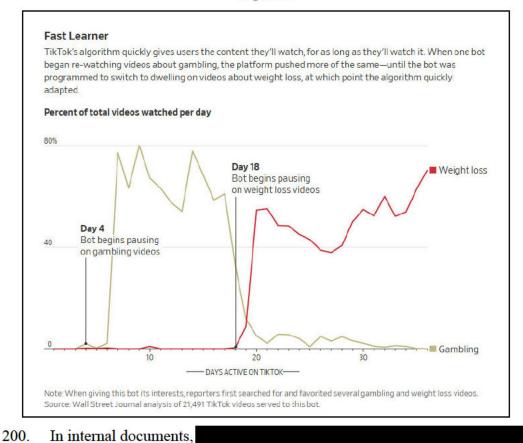


Figure 9

201. Even rabbit holes that could be innocuous to some can be harmful to specific individuals. One internal document from July 2021



⁷⁸ Tawnell D. Hobbs et al., '*The Corpse Bride Diet': How TikTok Inundates Teens With Eating-Disorder Videos*, Wall St. J. (Dec. 17, 2021), https://www.wsj.com/articles/how-tiktok-inundates-teens-with-eating-disorder-videos-11639754848.

202. After The WSJ printed its exposé on TikTok's algorithm and the harm caused to users stuck in rabbit holes, TikTok made changes to its platform that it calls "Algo Refresh" in 2023.

203. The Algo Refresh feature purportedly allows users stuck in rabbit holes—or who are otherwise dissatisfied with the videos TikTok feeds them—to "reset" their "For You" feed. According to an internal document,

204. TikTok billed the Refresh feature on its website as "[t]he option to start fresh on TikTok.".⁷⁹ It further explained that: "When enabled, this feature allows someone to view content on their For You feed as if they just signed up for TikTok. Our recommendation system will then begin to surface more content based on new interactions.".⁸⁰

205. TikTok makes similar statements to users who access the Refresh feature on the TikTok platform. When users open the "Refresh your For You feed" page in the platform's

 ⁷⁹ Sandeep Grover, Mabel Wang, *Introducing a way to refresh your For You feed on TikTok*, TikTok Newsroom (Mar. 16, 2023), https://newsroom.tiktok.com/en-us/introducing-a-way-to-refresh-your-for-you-feed-on-tiktok-us.
 ⁸⁰ Id.

settings, they are asked: "Want a fresh start?" The platform informs users that activating the Refresh feature will allow them to "launch your new feed."



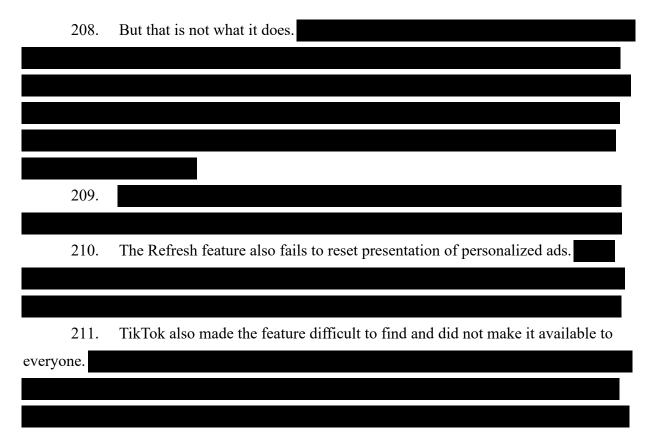
<u>Figure 10</u>

206. Spokespeople for TikTok repeated these claims to reporters. For instance, the news outlet TechCrunch reported on February 2, 2023:

With the new refresh button, which will be available in account settings, users will be able to force the app to bring "new, diversified content not based on previous activity or interactions" to their For You feed. After hitting the button, users will then begin to see content that's based on their new interactions, a TikTok spokesperson told TechCrunch. In addition to providing a refreshed feed, the company noted that the feature could serve as a way to support potentially vulnerable users who want to distance themselves from their current content experience.⁸¹

207. These public statements would lead a consumer to believe that resetting the "For You" feed would result in a completely new feed as if they were new users, and that they would be able to escape rabbit holes of harmful content.

⁸¹ Sarah Perez, *TikTok introduces a strike system for violations, tests a feature to "refresh" the For You Feed*, TechCrunch (Feb. 2, 2023), https://techcrunch.com/2023/02/02/tiktok-introduces-a-strike-system-for-violations-tests-a-feature-to-refresh-the-for-you-feed/.



212. Contrary to TikTok's representations, users may find that they are quickly back in the same rabbit hole again even after using the Refresh feature.

b. TikTok Misrepresented Restricted Mode's Ability to Filter Inappropriate Content for Minors

213. TikTok has represented that its "Restricted Mode" functionality limits the ability of young users to see videos with mature content.

214. TikTok publicly described it in an October 2019 post to its Newsroom as "an option that limits the appearance of content that may not be appropriate for all audiences."⁸² TikTok also advertised Restricted Mode as an "appropriate experience" to "family-oriented partners," such as the National Parent Teacher Association and Family Online Safety Institute. TikTok's website specifically advises parents to enable this tool for their teens: "Note: If you're a parent and your teen uses TikTok, it might make sense to enable this setting to ensure the content they are viewing is age appropriate."⁸³

⁸² *TikTok's Top 10 Tips for Parents*, TikTok Newsroom (Oct. 16, 2019), https://newsroom.tiktok.com/en-us/tiktoks-top-10-tips-for-parents.

⁸³ Limiting Unwanted Content, TikTok Newsroom (Apr. 24, 2019), https://newsroom.tiktok.com/en-us/limitingunwanted-content; see also TikTok's Top 10 Tips for Parents, TikTok Newsroom (Oct. 16, 2019),

215. On its website, TikTok says that users in Restricted Mode "shouldn't see mature or complex themes, such as: [p]rofanity[, s]exually suggestive content[, r]ealistic violence or threatening imagery[, f]irearms or weapons in an environment that isn't appropriate[, i]llegal or controlled substances/drugs[, and e]xplicit references to mature or complex themes that may reflect personal experiences or real-world events that are intended for older audiences.".⁸⁴

216. TikTok aggressively promoted this feature to ensure its deceptive claims about the feature's efficacy would be widely disseminated. In TikTok's estimation,

understanding that was then reflected in several

217. But TikTok knew that Restricted Mode did not function in this way, and instead

218.	For instance, TikTok knew that
	. Indeed, nearly two years after TikTok touted Restricted Mode's
content filter	s on its website, TikTok's Global Head of Minor Safety told TikTok's U.S. Safety
Head that	
219.	An internal found that
220.	

221. Moreover, Restricted Mode encompasses only the "For You" feed. A minor using the TikTok platform can easily circumvent the feature by, for example, watching videos that they search for, are sent directly to them, or uploaded by accounts they follow.

an

https://newsroom.tiktok.com/en-us/tiktoks-top-10-tips-for-parents (listing "enabling Restricted Mode" as a tip for parents and describing Restricted Mode as "an option that limits the appearance of content that may not be appropriate for all audiences").

⁸⁴ *Restricted Mode*, TikTok, https://support.tiktok.com/en/safety-hc/account-and-user-safety/restricted-mode (last visited Oct. 6, 2024).

4. TikTok Misrepresents the Application and Enforcement of Its Community Guidelines

222. TikTok additionally misrepresents and omits critical information about the application and enforcement of its Community Guidelines.

223. Specifically, TikTok misrepresents how effectively the Guidelines are applied, to whom and what they apply, and the role of experts in forming the Community Guidelines.

a. TikTok Deceives Users, Their Parents and Their Guardians About How Effectively Community Guidelines Are Applied

224. In its Community Guidelines, TikTok claims that "We remove content—whether posted publicly or privately—when we find that it violates our rules."⁸⁵

225. TikTok's Community Guidelines set out a number of rules as to different types of topics, including not allowing any "violent threats, promotion of violence, incitement to violence, or promotion of criminal activities that may harm people, animals, or property," "hateful behavior, hate speech, or promotion of hateful ideologies," " youth sexual or physical abuse or exploitation," "showing, promoting, or sharing plans for suicide or self-harm," "showing or promoting disordered eating or any dangerous weight loss behaviors," and "showing or promoting dangerous activities and challenges," among other rules.

226. TikTok has long made statements to this effect, including when speaking to reporters, parents, and government regulators. For instance, Shou Chew testified to Congress on March 23, 2023, that "anything that is violative and harmful we remove [from the Platform]." Similarly, when he testified to Congress on January 31, 2024, Chew claimed that TikTok's "robust Community Guidelines strictly prohibit content or behavior that puts teenagers at risk of exploitation or other harm—and we vigorously enforce them." TikTok repeated that latter statement on its website..⁸⁶

227. TikTok uses the comprehensiveness of its Community Guidelines to reassure parents and others that its platform is a safe product for young users. TikTok represents that its Community Guidelines "apply [equally] to everyone and everything on our platform."⁸⁷

⁸⁵ Community Guidelines, TikTok (Apr. 17, 2024), https://www.tiktok.com/community-guidelines/en/?cgversion=2023.

⁸⁶ TikTok CEO Shou Chew's Opening Statement - Senate Judiciary Committee Hearing on Online Child Sexual *Exploitation Crisis,* TikTok Newsroom (Jan. 31, 2024), https://newsroom.tiktok.com/en-us/opening-statement-senate-judiciary-committee-hearing

⁸⁷ Community Guidelines, TikTok (Apr. 17, 2024), https://www.tiktok.com/community-guidelines/en

228. But these representations are misleading. TikTok's actual internal policies and practices

229. For example, even though TikTok's Community Guidelines claim that content about seductive performances by minors, drugs, gore, and physically dangerous behavior is removed or not allowed under its terms of service, in many circumstances, TikTok

230. Similarly, instead of removing "[d]angerous weight-loss behavior" videos from the platform, as stated in the Community Guidelines, TikTok



231. Similarly, the Community Guidelines claim that TikTok "do[es] not allow showing young people possessing or using alcohol, tobacco products, or drugs."

232. Yet contrary to this representation, videos that mention illegal drugs

. Videos promoting drugs

233. In some instances,

. For instance, a previous version of the Community Guidelines prohibited content that "depicts or promotes the misuse of legal substances . . . in an effort to become intoxicated[.]"

234.	This pattern	applies to	other parts	of the	platform,	too.
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Thus, even if Community Guidelines

claim that the platform "do[es] not allow content by young people that intends to be sexually suggestive,"

Similarly, content showing minors possessing or using drugs,

alcohol, and tobacco are, according to the Community Guidelines, forbidden from the platform.

235. Although TikTok touts its moderation system,

236. Moderators are not given enough time or proper tools to moderate content.

Moderators

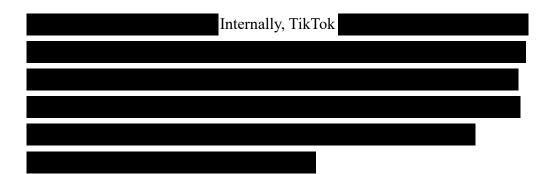
For many types of content, moderators

. This results in moderators

b. TikTok Omits Key Metrics in Its Reported Content Moderation Enforcement

237. TikTok fails to disclose key metrics in its content moderation policies.

a.	
	This lack of meaningful oversight in content
	moderation exposes youth to harmful harassment, bullying, and solicitation.
b.	TikTok misleads the public as to the diligence
	of its content moderation. While TikTok publishes their "proactive removal"
	rate, this metric only captures how fast TikTok removes content that it
	manages to catch, not how much content it manages to catch overall.
	Internally,
	It does not disclose



238. TikTok omits this context from its representations, instead assuring consumers, particularly parents and youth, that its content moderation is effective, an important consideration when making decisions about use of the platform.

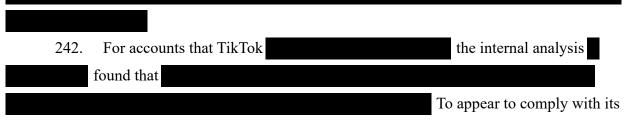
c. TikTok Misrepresents Who Is Subject to Its Community Guidelines

239. On its website, TikTok states that it applies its Community Guidelines "to everyone and everything on our platform." Despite this representation, TikTok treats some users differently.

240. For instance, TikTok intentionally permits popular creators to violate policy to keep them on the platform. One internal analysis **and the platform** noted that

information and belief, after being urged by creator management teams—which work with popular creators to produce content for the platform—TikTok allowed otherwise violative content to remain on its platform.

241. Even when TikTok's moderation team wanted to enforce the Community Guidelines, certain groups of users

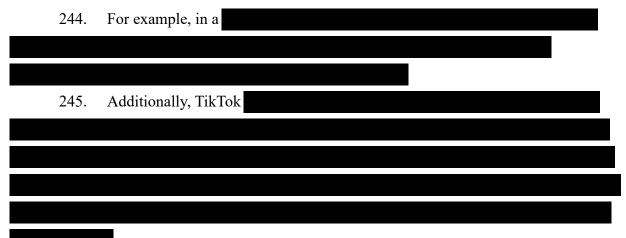


own Community Guidelines, TikTok misled consumers by stating it removed harmful material but left much of that material on its platform.

Upon

d. TikTok Misrepresents Use of Expert Recommendations in Its Community Guidelines

243. Though TikTok announces on its website that its Community Guidelines "are informed by international legal frameworks, industry best practices, . . . [and] input from our community, safety and public health experts, and our Advisory Councils,".⁸⁸ TikTok contradicts expert recommendations in its application of the Community Guidelines.



246. Contrary to TikTok's public statements, it has not aligned its practices with expert recommendations. TikTok misrepresents what experts recommend and its implementation of those recommendations.

5. TikTok Fails To Warn Young Users About Its Beauty Filters

247. Despite the known dangers caused by TikTok's beauty filters and similar features, TikTok fails to provide any warning to its users (or their parents, when users are underage) that using the filters on its platform can be dangerous.

248. TikTok's decision to design and deploy these beauty filters, especially in combination with other TikTok product features, has caused body image issues, eating disorders, body dysmorphia, and related issues.

249. TikTok did not disclose that it knew effects like beauty filters can harm its young users and

⁸⁸ Community Principles, TikTok (Apr. 17, 2024), https://www.tiktok.com/community-guidelines/en/community-principles.

250. TikTok knows that its beauty filters are dangerous to young users yet continues to promote them without disclosing known to users and their parents.

251. By engaging in these and similar misrepresentations, and by failing to disclose critical, material information regarding its platform's risks, TikTok deceives users. TikTok's deception and lack of transparency prevents young users and their parents from making truly informed decisions about platform usage.

IV. TikTok Misrepresents the Platform is Not Directed to Children

252. For years, TikTok has represented their platform is not directed to children under 13 years of age and it does not knowingly collect personal information from children under 13 years old.

253. However, the platform is directed to children under 13 years of age and TikTok knowingly collects information from children under 13 years old.

254. TikTok also violates federal law that governs children's privacy known as the Children's Online Privacy Protection Act ("COPPA") by collecting and maintaining children's personal information.

A. TikTok Is Directed to Children

255. As early as 2018, the platform privacy policy stated: "The platform is not directed at children under the age of 13." Its current privacy policy states: "The platform otherwise is not directed at Children. If we become aware that personal information has been collected on the platform from a Child, we will delete this information and terminate the Child's account."⁸⁹

256. However, TikTok is "directed to children" because, among other reasons: (1) TikTok's "audience composition" includes millions of users under the age of 13; (2) users under the age of 13 are an "intended audience" of TikTok; (3) TikTok features child-directed subject matter, characters, activities, music, and other content; (4) models and celebrities on TikTok are

⁸⁹ Privacy Policy, TikTok (Aug. 19, 2024), https://www.tiktok.com/legal/page/us/privacy-policy/en.

children and/or appeal to children; and (5) TikTok features advertisements directed to children. See generally 16 C.F.R. § 312.2 (child-directedness factors under federal law).

1. Audience Composition

257. TikTok's "audience composition" includes millions of children under 13 years old.

258. According to a survey conducted in the United States in 2022, 47% of respondents aged 11 to 12 years were using TikTok.⁹⁰

259. In July 2020, TikTok classified more than a third of its 49 million daily users in the United States as being 14 years old or younger.⁹¹ While some of those users were 13 or 14, at least one former employee reported that TikTok had actual knowledge of children even younger based on videos posted on the TikTok platform—yet failed to promptly take down those videos or close those accounts. Indeed,

260. Moreover, in 2023, Britain's data protection authority issued a \$15.9 million fine to TikTok because the platform had failed to abide by data protection rules intended to safeguard children online. It found that TikTok had inappropriately allowed up to 1.4 million children under the age of 13 to use the service in 2020.⁹²

261. Indeed, internal documents

2. **Intended Audience**

⁹⁰ Stacy Jo Dixon, *Social media usage of pre-teens in the United States as of November 2022*, statista (Dec. 4, 2023), https://www.statista.com/statistics/1417175/us-preteens-social-media-reach/.

⁹¹ Raymond Zhong & Sheera Frenkel, *A Third of TikTok's U.S. Users May Be 14 or Under, Raising Safety Questions,* N.Y. Times (Sept. 17, 2020), https://www.nytimes.com/2020/08/14/technology/tiktok-underage-users-ftc.html.

⁹² ICO fines TikTok £12.7 million for misusing children's data, Information Commissioner's Office (Apr. 4, 2023) https://ico.org.uk/about-the-ico/media-centre/news-and-blogs/2023/04/ico-fines-tiktok-127-million-for-misusing-children-s-data/

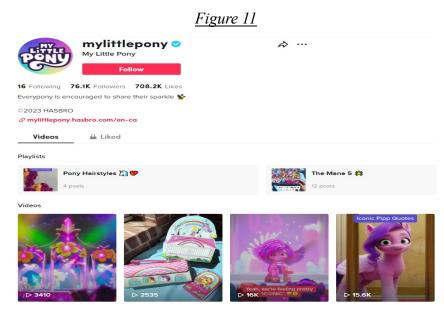
262. Children are an intended audience of TikTok, as TikTok acknowledged in

3. TikTok Features Child-Oriented Subject Matter, Characters, Activities, Music, and Other Content

263. TikTok publicly hosts thousands of accounts that feature content from well-known pre-teens' brands such as: My Little Pony, Pokémon, Pre-teens Tonight show, LOLSurprise, Cartoon Network, Bluey, and Kidzbop.

264. Each of these accounts contains child-oriented subject matter, characters, activities, music, and other content.

265. Take My Little Pony as an example. My Little Pony is a media franchise and a line of children's toys. The My Little Pony TikTok account includes videos featuring animated ponies in flamboyant colors that talk and interact with other characters in a human-like, social manner designed to appeal to children. The account proclaims that "[e]very pony is encouraged to share their sparkle." Other videos have pony dolls that play with each other, often with "My Little Pony" songs in the background.



266. TikTok knew about this child-directed content. Each TikTok account listed above is a "verified" account, which means that TikTok has independently reviewed the account upon

receipt of an application, determined the account to be "[n]otable," and "confirmed the account belongs to the person or brand it represents."⁹³

4. TikTok Prominently Features Celebrities and Models Who Are Children and/or Appeal to Children

267. TikTok hosts, maintains, and promotes thousands of accounts on TikTok that are dedicated to displaying images and videos of child models, child celebrities, and celebrities who appeal to children. To list only a few representative examples, TikTok currently hosts the following accounts or pages:

- a. <u>Charli D'Amelio</u>: Charli is a young TikTok influencer. While she is 20 years old now, she was only 15 when she joined TikTok, and many of her videos were created when she was younger. She won awards in 2021, 2022, and 2023 at the Nickelodeon Kids' Choice Awards, and co-hosted the awards in 2023.⁹⁴ The 2023 Kids' Choice Awards were ranked as the top cable telecast among pre-teens 2-14.⁹⁵
- <u>Txunamy</u>: Txunamy is a 15-year-old child actress and influencer. Her videos feature her in various natural scenes, posing as a model, dancing, or just walking around, often to modern music.
- c. <u>Loren Gray</u>: Loren is a musician and TikTok influencer. While she is 22 years old now, she was 13 when she joined TikTok (then Musical.ly).⁹⁶ Early in TikTok's lifespan, Loren was one of the most popular creators on the platform.⁹⁷ Her videos primarily feature her dancing, singing, or lip-syncing.

⁹³ Verified Accounts on TikTok, TikTok, https://support.tiktok.com/en/using-tiktok/growing-your-audience/how-to-tell-if-an-account-is-verified-on-tiktok (last visited Oct. 6, 2024).

⁹⁴ Dylan Horetski, *Charli D'Amelio, Bella Poarch & MrBeast win big at 2023 Kids' Choice Awards*, dexerto (Mar. 6, 2023), https://www.dexerto.com/entertainment/charli-damelio-bella-poarch-mrbeast-win-big-at-2023-pre-teens-choice-awards-2079242/; Denise Petski, *Nate Burleson & Charli D'Amelio To Host Nickelodeon's Kids' Choice Awards; 'Stranger Things' Leads 2023 Nominations — Full List*, Deadline (Jan. 31, 2023),

https://deadline.com/2023/01/nate-burleson-charli-damelio-host-nickelodeons-pre-teens-choice-awards-stranger-things-leads-2023-nominations-full-list-1235244799/.

⁹⁵ Katie Campione, *Nickelodeon's Kids' Choice Awards Grows Audience By 40%, Ranks As Top Telecast Among Ages 2-14*, Deadline.com (Mar. 7, 2023), https://deadline.com/2023/03/2023-nickelodeons-pre-teens-choice-awards-ratings-1235282177/.

⁹⁶ Kat Tenbarge, *The most popular TikToker is on track to lose her throne, and she's looking to Taylor Swift and Shawn Mendes for the next leg of her career*, Bus. Insider (Mar. 13, 2020), https://www.insider.com/loren-gray-tiktok-popular-music-the-man-taylor-swift-2020-3/. ⁹⁷ *Id.*

d. <u>Eva Diana Kidisyuk</u>: Eva is a 10-year-old child influencer. Her videos feature herself and her brother, and include children's songs, unboxings, vlogging, educational entertainment, and roleplays.

268. Each celebrity TikTok account listed above is a "verified" account, meaning that TikTok has independently reviewed the account upon receipt of an application, determined the account to be "[n]otable," and "confirmed the account belongs to the person or brand it represents."⁹⁸

269. TikTok has even



5. TikTok Features Advertisements Directed to Children

270. TikTok shows users advertisements that are directed to children. These advertisements are directed to children because, among other reasons, they feature characters, franchises, and subject matter appealing to children. To list only a few representative examples:

a. <u>Bluey</u>: This advertisement promoted a theatrical adaption of the popular children's show Bluey, depicting actors wearing costumes resembling Bluey characters, with visuals and music taken from the television show.

Figure 12

⁹⁸ Verified Accounts on TikTok, TikTok, https://support.tiktok.com/en/using-tiktok/growing-your-audience/how-to-tell-if-an-account-is-verified-on-tiktok (last visited Oct. 6, 2024).



b. <u>SpongeBob</u>: This advertisement promotes a videogame adaptation of the popular children's animated television show SpongeBob SquarePants,

showing clips from the show and footage from the game.⁹⁹ The game is rated as appropriate for users 4 and older on Apple's App Store.¹⁰⁰



<u>Figure 13</u>

<u>Roblox</u>: Roblox is a videogame that is incredibly popular among children. In April 2020, Roblox boasted that two-thirds of all U.S. pre-teens between 9 and 12 years old used Roblox, and it was played by a third of all Americans

⁹⁹ About this Ad, TikTok ads manager,

¹⁰⁰ *SpongeBob: Krusty Cook-Off*, App Store, https://apps.apple.com/us/app/spongebob-krusty-cook-off/id1433784188 (last visited Oct. 6, 2024).

https://ads.tiktok.com/business/creativecenter/topads/7045014135049846785/pc/en?countryCode=US&from=00111 0&period=30 (last visited Oct. 6, 2024).

under the age of 16.¹⁰¹ This advertisement promotes the videogame, showing activities users can do within the game, including dance routines.¹⁰²



<u>Figure 14</u>

B. TikTok Knowingly Allows Children on the Platform

271. TikTok represents that it requires new users to enter their age, and that for United States users who are under 13 years old, it doesn't provide them with access to the platform but rather a separate experience with "additional safety and privacy protections designed specifically for an audience that is under 13 years old." ¹⁰³ If TikTok detects that a user under the age of 13 years old creates an account on the platform, as discussed above, TikTok represents that it will ban them. ¹⁰⁴

272. Despite these representations,

¹⁰² About this Ad, TikTok ads manager,

https://newsroom.tiktok.com/en-us/tiktok-for-younger-users

¹⁰¹ Taylor Lyles, *Over half of US kids are playing Roblox, and it's about to host Fortnite-esque virtual parties too*, The Verge (July 21, 2020), https://www.theverge.com/2020/7/21/21333431/roblox-over-half-of-us-pre-teens-playing-virtual-parties-fortnite.

https://ads.tiktok.com/business/creativecenter/topads/7323282833940774914/pc/en?countryCode=US&from=00111 0&period=30 (last visited Oct. 6, 2024).

¹⁰³ Age Appropriate Experiences, TikTok, https://www.tiktok.com/legal/page/global/age-appropriate-experiences/en (last visited Oct. 6, 2024); *TikTok for Younger Users*, TikTok Newsroom (Dec. 19, 2019),

¹⁰⁴ Youth Safety and Well-Being, TikTok, https://www.tiktok.com/community-guidelines/en/youth-safety (last visited Oct. 6, 2024).



275.	g. Before April 1, 2020,
276.	As recently as June 2023,
277.	Internal documents
278.	A document from April 2023



279. In addition to such inadequate policies, on information and belief, TikTok simply failed to remove thousands of children's accounts that (a) parents had requested be deleted and/or (b) TikTok's own content moderators or quality assurance reviewers had tagged as belonging to children.

C. TikTok Violates COPPA

280. COPPA requires parental consent before collecting the personal information of children under the age of 13.

281. TikTok collected personal information from users of its platform from users it knew were under 13 years old without first obtaining parental consent. This personal information included

282. Additionally,

TikTok did not notify parents it is collecting this information or obtain parental consent prior to collecting it.

283. TikTok did not properly screen out, or "age gate" users under 13 from its platform prior to collecting COPPA-covered personal information despite being directed to children. For example, until 2019 TikTok did not require users to state their age at all to create an account, ¹⁰⁵

and,

¹⁰⁵ Dami Lee, *TikTok users over 13 are having their accounts deleted after putting in the wrong birthdays*, The Verge (Feb. 28, 2019), https://www.*theverge*.com/2019/2/28/18245011/tiktok-age-coppa-child-privacy-accounts-deleted-ftc-requirement/.

284. TikTok's conduct—through collecting this personal information, without providing the requisite notice and obtaining parental consent, of users it knows are under the age of 13 and from users it had not adequately determined to be 13 or older from its child-directed experience—violates COPPA and Children's Online Privacy Protection Rule (the "COPPA Rule"), a federal statute and regulations that protect children's privacy and safety online. It also defies a court order entered in 2019 to resolve a lawsuit in which the United States alleged that TikTok Inc.'s and TikTok, Ltd.'s predecessor companies similarly violated COPPA and the COPPA Rule by allowing children to create and access accounts without their parents' knowledge or consent, collecting data from those children, and failing to comply with parents' requests to delete their children's accounts and information which is subject to a recent lawsuit.¹⁰⁶

V. TikTok Falsely Represents That It Operates Independently of Chinese Entities and Is Not Subject to Influence by the Chinese Government

285. TikTok has misled and continues to mislead New York consumers by publicly professing that it operates independently of its Chinese owner, ByteDance, and that TikTok including its algorithm, content, and the U.S. consumer data it controls—is beyond the reach of the government of the People's Republic of China ("PRC" or "China"). But this is untrue. Despite its representations, TikTok and its vast potential to influence U.S. consumers remain in the control of Chinese entities and within the sphere of influence of the Chinese government.

286. As described *supra* in paragraph 31, TikTok is owned and controlled by ByteDance, which is based in Beijing, China. As a Chinese company, ByteDance is required to have an internal "Communist Party committee composed of employees who are party members."¹⁰⁷ The Chinese government also took a 1% share of ByteDance's Chinese subsidiary, Beijing Douyin Information Service (Douyin is the version of TikTok operational in China and its powerful algorithm underlies TikTok's).¹⁰⁸ Although ByteDance is a private company, it is not free from the Chinese government's powerful influence and control.

¹⁰⁶ Justice Department Sues TikTok and Parent Company ByteDance for Widespread Violations of Children's Privacy Laws, U.S. Dept. of Justice (Aug. 2, 2024), https://www.justice.gov/opa/pr/justice-department-sues-tiktok-and-parent-company-bytedance-widespread-violations-childrens.

¹⁰⁷ Laura He, *Wait, is TikTok really Chinese*?, CNN.com (Mar. 28, 2024), https://www.cnn.com/2024/03/18/tech/tiktok-bytedance-china-ownership-intl-hnk/index.html.

 $^{^{108}}$ *Id*.

287. In the U.S., TikTok implicitly and explicitly represents itself as operating independently of ByteDance and Chinese control. It does so both to assuage consumers that their data will not be shared with a foreign adversary, but also to persuade U.S. regulators and lawmakers that TikTok is not a threat to the national security of the United States.

288. These representations have been made on many platforms and over several years, including:

- a. TikTok's Terms of Service describes its services as being "provided by TikTok Inc. in the United States" and does not disclose TikTok's relationship with ByteDance or China.¹⁰⁹;
- b. TikTok's Privacy Policy benignly states that information collected about users may be shared with "certain entities within our corporate group" without identifying those entities or where they are located.¹¹⁰;
- c. The Privacy Policy further states that TikTok may disclose user data to "respond to subpoenas, court orders, legal process, law enforcement requests, legal claims, or government inquiries" and "comply with any applicable law" without specifying that the legal regimes that it might be subject to include China¹¹¹;
- d. TikTok's public postings have included statements distancing itself from ByteDance, including that "TikTok, which is not available in mainland China, has established Los Angeles and Singapore as headquarters locations" and

¹⁰⁹ Terms of Service, TikTok, https://www.tiktok.com/legal/page/us/terms-of-service/en (last visited Oct. 6, 2024).

¹¹⁰ Privacy Policy, TikTok, https://www.tiktok.com/legal/page/us/privacy-policy/en (last visited Oct. 6, 2024).

¹¹¹ Privacy Policy, TikTok, https://www.tiktok.com/legal/page/us/privacy-policy/en (last visited Oct. 6, 2024).

that, "[d]ecisions about TikTok are [not] made in Beijing" but instead by TikTok's CEO, who is based in Singapore.¹¹²;

- e. TikTok has repeatedly represented that all "TikTok US user data" is stored "in the United States" and that "none of [TikTok's user] data is subject to Chinese law".¹¹³;
- f. TikTok has widely touted its "Project Texas," a venture it undertook with Oracle to adopt certain safeguards regarding U.S. user data, including transitioning all U.S. "private" user data to "Oracle cloud servers located in the U.S."¹¹⁴ and create "layers of independent oversight to protect against backdoors into TikTok that could be used to manipulate the platform or access U.S. user protected data".¹¹⁵;
- g. In March 2023, the CEO of TikTok, Shou Chew, testified in front of Congress that, among other things, Project Texas would mean that "there is no way for the Chinese government to access it or compel access to it".¹¹⁶;
- h. TikTok has also asserted that it has created internal protections and protocols that "minimiz[e] employee access to U.S. user data and minimiz[e] data transfers across regions – including to China".¹¹⁷; and,
- Finally, TikTok has repeatedly represented that "TikTok has never shared, or received a request to share, U.S. user data with the Chinese government" and TikTok would not "honor such a request if one were ever made."¹¹⁸

¹¹² *The Truth About TikTok: Separating Myths from Facts*, TikTok USDS (Nov. 28, 2023), https://usds.tiktok.com/usds-myths-vs-facts/.

¹¹³ Statement on TikTok's content moderation and data security practices, TikTok Newsroom (Oct. 24, 2019), https://newsroom.tiktok.com/en-us/statement-on-tiktoks-content-moderation-and-data-security-practices.

¹¹⁴ Albert Calamug, *Delivering on our US data governance*, TikTok Newsroom (June 17, 2022), https://newsroom.tiktok.com/en-us/delivering-on-our-us-data-governance.

¹¹⁵ Written Testimony of Shou Chew Before the U.S. House Committee on Energy and Commerce (Mar. 23, 2023), https://docs.house.gov/meetings/IF/IF00/20230323/115519/HHRG-118-IF00-Wstate-ChewS-20230323.pdf. ¹¹⁶ Id.

¹¹⁷ Michael Beckerman, *Our approach to keeping U.S. data secure*, TikTok Newsroom (July 5, 2022), https://newsroom.tiktok.com/en-us/our-approach-to-keeping-us-data-secure.

¹¹⁸ Written Testimony of Shou Chew Before the U.S. House Committee on Energy and Commerce (Mar. 23, 2023), https://docs.house.gov/meetings/IF/IF00/20230323/115519/HHRG-118-IF00-Wstate-ChewS-20230323.pdf.

289. These statements are intended to—and do—create the impression that TikTok operates independently of ByteDance, outside of China, and beyond the reach of the Chinese government. But TikTok is deliberately misleading consumers with this false impression.

290. Indeed, TikTok is firmly intertwined with and relies heavily on ByteDance. This intertwined nature goes straight to the top: TikTok's CEO, whom TikTok has widely touted as making independent decisions for TikTok, previously served as ByteDance's CFO and simultaneously held both positions for a period.¹¹⁹ And it has been widely reported that Mr. Chew's independent decision-making authority is, in actuality, quite limited.¹²⁰

291. TikTok's employees further report that they regularly work with—and are managed by—ByteDance employees on issues related to the operation of the U.S. TikTok app, including engineering and product design, ¹²¹ that "management power rests in China," ¹²² and that "the boundaries between TikTok and ByteDance [are] so blurry as to be almost non-existent." ¹²³ Moreover, in 2023, several ByteDance executives were transferred to TikTok to oversee important divisions like monetization, marketing, and advertising. ¹²⁴ This deep connection between the companies belies TikTok's suggestion that it operates independently of ByteDance.

292. TikTok's representations as to its independence from Chinese control have also been contradicted by the actions of the Chinese government. For instance, the Chinese government at least once demanded that TikTok censor videos "on topics of Chinese political importance" and TikTok did so.¹²⁵ And, in 2020, after President Trump sought to compel a sale of TikTok to a U.S. company, the Chinese government responded by adding TikTok's algorithms to China's list of "banned exports" such that ByteDance would need government permission to

¹¹⁹ Salvador Rodriguez, *TikTok insiders say social media company is tightly controlled by Chinese parent ByteDance*, CNBC (June 25, 2021), *available at*

https://web.archive.org/web/20221104203859/https:/www.cnbc.com/2021/06/25/tiktok-insiders-say-chinese-parent-bytedance-in-control.html.

¹²⁰ Ryan Mac & Chang Che, *TikTok's C.E.O. Navigates the Limits of His Power*, N.Y. Times (Sept. 16, 2022), https://www.nytimes.com/2022/09/16/technology/tiktok-ceo-shou-zi-chew.html.

¹²¹ Will Knight, *TikTok a Year After Trump's Ban: No Change, but New Threats*, Wired (July 26, 2021), https://www.wired.com/story/tiktok-year-trump-ban-no-change-new-threats/. ¹²² Id.

¹²³ See Rodriguez, supra n. 115.

¹²⁴ Georgia Wells, *TikTok Employees Say Executive Moves to U.S. Show China Parent's Influence*, The Wall Street Journal (Sept. 27, 2023), https://www.wsj.com/tech/tiktok-employees-say-executive-moves-to-u-s-show-china-parents-influence-ef5ff21f.

¹²⁵ Emily Baker-White, *Inside Project Texas, TikTok's Big Answer To US Lawmakers' China Fears*, Buzzfeed News (Mar. 11, 2022), https://www.buzzfeednews.com/article/emilybakerwhite/tiktok-project-texas-bytedance-user-data.

sell its algorithms, and therefore TikTok.¹²⁶ The Chinese state-run news service also ran warnings to ByteDance that it should "strongly and carefully" consider any potential deal to sell TikTok.¹²⁷ Given this direct pressure exerted on ByteDance, and ByteDance's intimate involvement in the management of TikTok, it is unclear what basis TikTok has for saying that it would resist requests for data or other interference from the Chinese government.

293. TikTok's assertions that U.S. user data is inaccessible to and outside the control of the Chinese government due to, among other things, its "Project Texas" also do not withstand scrutiny. As technical experts have noted, "[i]t doesn't matter where a server [that stores U.S. user data] is plugged in . . . if someone still has access half a world away."¹²⁸

294. In other words, TikTok's efforts to store U.S. user data in the U.S. do not, on their own, have any impact on the ability of Chinese entities to access that data—TikTok instead needs to adopt technological efforts that prevent that data from being accessed in China. And it has not done so.

295. To the contrary, it has been widely reported that Chinese employees regularly access U.S. user data to carry out their job duties, including engineering the platform and the app's "For You" algorithm. ¹²⁹ And this access has been used for inappropriate purposes—for instance, it has been widely reported that in 2022, ByteDance employees in China accessed the user data of two American journalists and people connected to them in an effort to investigate leaks..¹³⁰

296. Thus, contrary to TikTok's representations, TikTok, its algorithm, and its U.S. user data are clearly accessible in China and controlled by its Chinese parent company. This also means that they can be leveraged by the Chinese government: under Chinese national security laws, companies must turn over any data requested by the government and do not have any recourse or right to appeal.¹³¹ And certainly the Chinese government could exert pressure on

¹²⁶ Drew Harwell & Elizabeth Dwoskin, *Lack of TikTok regulation stirs angst in Washington over privacy risks*, Washington Post (Oct. 30, 2022), https://www.washingtonpost.com/technology/interactive/2022/bytedance-tiktok-privacy-china/.

¹²⁷ Drew Harwell, & Elizabeth Dwoskin, *As Washington wavers on TikTok, Beijing exerts control*, Washington Post (Oct. 30, 2022), https://www.washingtonpost.com/technology/interactive/2022/bytedance-tiktok-privacy-china/ ¹²⁸ See Harwell Dwoskin, *supra* n. 122.

¹²⁹ See Rodriguez, supra n. 115.

¹³⁰ Cecilia Kang, *ByteDance Inquiry Finds Employees Obtained User Data of 2 Journalists*, N.Y. Times (Dec. 22, 2022), https://www.nytimes.com/2022/12/22/technology/byte-dance-tik-tok-internal-investigation.html.

¹³¹ See Rodriguez, supra n. 115.

ByteDance and its employees to control elements of TikTok beyond simply U.S. user data, such as influencing the content displayed to users prior to a national election.

297. Accordingly, TikTok's repeated representations that it is neither subject to Chinese control nor Chinese law are false and misleading. New Yorkers would rather not share their personal information with a government that they are unsure what they can do with their personal information.

FIRST CAUSE OF ACTION PURSUANT TO EXECUTIVE LAW § 63(12): REPEATED AND PERSISTENT FRAUDULENT BUSINESS CONDUCT

298. The plaintiff repeats and realleges paragraphs 1 through 297 as if fully set forth herein.

299. Executive Law § 63(12) authorizes the OAG to bring an action to enjoin repeated or persistent fraudulent business conduct.

300. As set forth above, TikTok has engaged in repeated and persistent fraudulent acts, including but not limited to:

- a. Misrepresenting to consumers, expressly and by implication, that its platform is safe and appropriate for teens and pre-teens;
- b. Misrepresenting to consumers, expressly and by implication, the effectiveness of built-in features designed to combat addictive use/harms including parental controls, community standards, and age verification;
- Misrepresenting to consumers, expressly and by implication, that the platform is not directed to children under 13 years old and complies with federal privacy law; and,
- d. Failing to disclose the adverse health consequences of the TikTok app and platform.

301. By these actions, TikTok has engaged in repeated and persistent fraudulent conduct in violation of Executive Law § 63(12).

SECOND CAUSE OF ACTION PURSUANT TO EXECUTIVE LAW § 63(12): VIOLATIONS OF GENERAL BUSINESS LAW § 349: DECEPTIVE BUSINESS PRACTICES

302. The plaintiff repeats and re-alleges paragraphs 1 through 297 and incorporates them by reference herein.

303. Executive Law § 63(12) authorizes the OAG to bring an action to enjoin repeated illegal acts or persistent illegality in the carrying on, conducting, or transaction of business.

304. GBL § 349 prohibits deceptive acts and practices in the conduct of any business, trade, or commerce or in the furnishing of any service in the state of New York.

305. As set forth above, TikTok has engaged in repeated and persistent deceptive acts and practices, including but not limited to:

- a. Misrepresenting to consumers, expressly and by implication, that its platform is safe and appropriate for teens and pre-teens;
- b. Misrepresenting to consumers, expressly and by implication, the effectiveness of built-in features designed to combat addictive use/harms including parental controls, community standards, and age verification;
- Misrepresenting to consumers, expressly and by implication, that the platform is not directed to children under 13 years old and complies with federal privacy law; and,
- d. Failing to disclose the adverse health consequences of the TikTok app and platform.

306. By these actions in violation of GBL § 349, TikTok has engaged in repeated and persistent illegality in violation of Executive Law § 63(12).

THIRD CAUSE OF ACTION PURSUANT TO EXECUTIVE LAW § 63(12): VIOLATIONS OF GENERAL BUSINESS LAW § 350: FALSE ADVERTISING

307. The plaintiff repeats and re-alleges paragraphs 1 through 297 and incorporates them by reference herein.

308. Executive Law § 63(12) authorizes the OAG to bring an action to enjoin repeated illegal acts or persistent illegality in the carrying on, conducting, or transaction of business.

309. GBL § 350 prohibits false advertising in the conduct of any business, trade, or commerce or in the furnishing of any service in the state of New York.

310. As set forth above, TikTok has engaged in repeated and persistent false advertising, including but not limited to:

- a. Misrepresenting to consumers, expressly and by implication, that its platform is safe and appropriate for teens and pre-teens;
- b. Misrepresenting to consumers, expressly and by implication, the effectiveness of built-in features designed to combat addictive use/harms including parental controls, community standards, and age verification;
- Misrepresenting to consumers, expressly and by implication, that the platform is not directed to children under 13 years old and complies with federal privacy law; and,
- d. Failing to disclose the adverse health consequences of the TikTok app and platform.

311. By these actions in violation of GBL § 350, TikTok has engaged in repeated and persistent illegality in violation of Executive Law § 63(12).

FOURTH CAUSE OF ACTION VIOLATIONS OF GENERAL BUSINESS LAW § 349

312. The plaintiff repeats and realleges paragraphs 1 through 297 as if fully set forth herein.

313. GBL § 349 prohibits deceptive acts and practices in the conduct of any business, trade, or commerce or in the furnishing of any service in the state of New York.

314. As set forth above, TikTok has engaged in deceptive acts and practices in violation of GBL § 349, including, but not limited to:

- a. Misrepresenting to consumers, expressly and by implication, that its platform is safe and appropriate for teens and pre-teens;
- b. Misrepresenting to consumers, expressly and by implication, the effectiveness of built-in features designed to combat addictive use/harms including parental controls, community standards, and age verification;
- c. Misrepresenting to consumers, expressly and by implication, that the platform is not directed to children under 13 years old and complies with federal privacy law; and,
- d. Failing to disclose the adverse health consequences of the TikTok app and platform.

FIFTH CAUSE OF ACTION VIOLATIONS OF GENERAL BUSINESS LAW § 350

315. The plaintiff repeats and realleges paragraphs 1 through 297 as if fully set forth herein.

316. GBL § 350 prohibits false advertising in the conduct of any business, trade, or commerce or in the furnishing of any service in the state of New York.

317. As set forth above, TikTok has engaged in false advertising in violation of GBL §350, including, but not limited to:

- a. Misrepresenting to consumers, expressly and by implication, that its platform is safe and appropriate for teens and pre-teens;
- b. Misrepresenting to consumers, expressly and by implication, the effectiveness of built-in features designed to combat addictive use/harms including parental controls, community standards, and age verification;
- c. Misrepresenting to consumers, expressly and by implication, that the platform is not directed to children under 13 years old and complies with federal privacy law; and,
- d. Failing to disclose the adverse health consequences of the TikTok app and platform.

SIXTH CAUSE OF ACTION PURSUANT TO EXECUTIVE LAW § 63(12) ILLEGAL CONDUCT — VIOLATION OF FTC ACT §5

318. The plaintiff repeats and realleges paragraphs 1 through 297 as if fully set forth herein.

319. Executive Law § 63(12) authorizes the OAG to bring an action to enjoin repeated illegal acts or persistent illegality in the carrying on, conducting, or transaction of business. Section 5(a) of the Federal Trade Commission Act (15 U.S.C. § 45(a)(1)) prohibits "unfair or deceptive acts or practices in or affecting commerce."

320. An act or practice is unfair if it causes or is likely to cause substantial injury to consumers, which is not reasonably avoidable by consumers, and such substantial injury is not outweighed by countervailing benefits to consumers or to competition. 15 U.S.C. § 45(n).

321. As set forth above, TikTok has engaged in repeated illegality by committing unfair acts and practices in the marketing and promotion of the TikTok app and platform by:

- a. Misrepresenting to consumers, expressly and by implication, that its platform is safe and appropriate for teens and pre-teens;
- Misrepresenting to consumers, expressly and by implication, the effectiveness of built-in features designed to combat addictive use/harms including parental controls, community standards, and age verification;
- Misrepresenting to consumers, expressly and by implication, that the platform is not directed to children under 13 years old and complies with federal privacy law; and,
- d. Failing to disclose the adverse health consequences of the TikTok app and platform.

322. TikTok's conduct has caused and is likely to cause substantial injury to consumers in New York and throughout the United States that cannot be reasonably avoidable and is not outweighed by countervailing benefits.

323. By engaging in the acts and practices described above, which include violations of Section 5(a) of the FTC Act, TikTok has engaged in and continues to engage in repeated illegal acts or persistent illegality in violation of Executive Law § 63(12).

SEVENTH CAUSE OF ACTION PRODUCT LIABILITY – DESIGN DEFECT

324. The plaintiff repeats and realleges paragraphs 1 through 297 as if fully set forth herein.

325. Defendants are responsible for the design, development, management, operation, testing, control, production, marketing, and advertisement of the TikTok platform.

326. The TikTok platform is designed and intended to be a product that is distributed and sold to the public through retail channels like the Apple App Store and the Google Play Store.

327. The TikTok platform is marketed and advertised to the public for the personal use of consumers.

328. The design, engineering, and programming inherent in the TikTok platform are inherently defective.

329. The TikTok platform was and continues to be unreasonably dangerous when it left Defendants' possession and control. The defects continued to exist through the products'

distribution to and use by consumers who use the products without any substantial change in the product's condition.

330. The risks inherent in the design of the TikTok platform significantly outweigh any benefit of its design.

331. The TikTok platform is not reasonably safe and was defectively designed to be addictive to young users, who are particularly vulnerable and unable to appreciate the risks posed by the platform and are thus susceptible to harms from the product.

332. Defendants failed to adequately test the safety of the features they developed and implemented for use on the TikTok platform. When Defendants did perform limited product testing, they determined that the product caused ongoing harm to young users but failed to adequately warn users or remedy the product's defects.

333. Defendants knew or should have known, by the exercise of reasonable care, that the TikTok platform would cause injury, especially to young users who would use the product without inspection for its addictive nature.

334. Defendants knew or should have known, by the exercise of reasonable care, of safer design and programming that would mitigate foreseeable dangers to young users.

335. Defendants could have utilized cost-effective, reasonably feasible alternative designs including algorithmic changes and changes to the addictive features described above, to minimize the harm of the TikTok platform. These changes include but are not limited to:

- a. Prioritizing user mental health for adolescents over "engagement";
- b. Redesigning algorithms to limit addictive engagement;
- c. Warning of health effects of use and extended use upon sign-up;
- d. Requiring stronger, well-accepted controls for ensuring that certain features are disabled for those users under a certain age;
- e. Implementing protective limits to the length and frequency of sessions;
- f. Allowing users to fully reset the personalization of their "Feed" upon request;
- g. Creating a beginning and end to a user's "Feed;"
- h. Limits on the strategic timing and clustering of notifications to lure back users;
- i. Designing more effective age-gating mechanisms; and,

j. Designing products that did not include the defective features listed and described in this Complaint while still fulfilling the social networking purposes of a social media product.

336. Alternative designs were available that would reduce young users' addictive engagement with the TikTok platform, and which would have effectively served the same purpose of the TikTok platform while reducing the gravity and severity of danger posed by its defects.

337. The TikTok platform is defective in design and poses a substantial likelihood of harm because it fails to meet the safety expectations of ordinary consumers when used in an intended or reasonably foreseeable manner, and because the product is less safe than an ordinary consumer would expect when used in such a manner. Adolescents are among the ordinary consumers of the TikTok platform. Indeed, Defendants market, promote, and advertise the platform to pre-teen and young consumers. Adolescent consumers do not expect the TikTok platform to be addictive when the product is used in its intended manner by its intended audience.

338. As set forth above, these defects in the TikTok platform have caused harm to young users in New York.

339. The conduct of the Defendants, as described above, was intentional, fraudulent, willful, reckless, and displayed an entire want of care and a conscious and depraved indifference to the consequences of its their actions, including to the health, safety, and welfare of their customers, and warrants an award of punitive damages.

EIGHTH CAUSE OF ACTION PRODUCT LIABILITY – FAILURE TO WARN

340. The plaintiff repeats and realleges paragraphs 1 through 297 as if fully set forth herein.

341. The TikTok platform is dangerous to an extent beyond that contemplated by the ordinary user who uses the product because it encourages unhealthy, addictive engagement and compulsive use.

342. Defendants had actual knowledge of dangers and harms associated with the design, engineering, and programming of the TikTok platform.

343. The dangerous design defect of the TikTok platform leads to overexposure to harmful content.

344. Defendants failed to provide adequate instructions or warnings to inform users that the TikTok platform was defective and not reasonably safe.

345. Defendants sold and distributed the TikTok platform to users in a defective and unreasonably dangerous condition by failing to adequately warn about the risk of harm to youth as described herein, including a risk of addictive engagement and compulsive use by youth, which can lead to a cascade of harms described above.

346. The TikTok platform is defective and unreasonably dangerous because, among other reasons described herein, Defendants failed to exercise reasonable care to inform users that, among other things, the TikTok platform causes addiction, compulsive use, and other physical and mental injuries.

347. Sufficient warnings could have helped young users avoid the risks and harms discussed above, but Defendants chose not to warn despite their awareness of these risks and harms.

348. Defendants' failure to adequately warn was a direct and proximate cause of harms described in this Complaint.

349. As a result of the defective design features of the TikTok platform products, young users in New York suffered the harms described in this Complaint.

350. The conduct of the Defendants, as described above, was intentional, fraudulent, willful, reckless, and displayed an entire want of care and a conscious and depraved indifference to the consequences of its their actions, including to the health, safety, and welfare of their customers, and warrants an award of punitive damages.

NINTH CAUSE OF ACTION NEGLIGENCE

351. The plaintiff repeats and realleges paragraphs 1 through 297 as if fully set forth herein.

352. Defendants had a duty to exercise reasonable care in the development, setup, management, maintenance, operation, marketing, advertising, promotion, supervision, and control of the TikTok platform so as to avoid creating unreasonable risk of harm from the use of the product.

353. Defendants knew or should have known that marketing and advertising their products to young users would increase the users' risk for mental health problems, poor mental health, and poor well-being.

354. Defendants knew, or by the exercise of reasonable care, should have known, that ordinary young users of the TikTok platform would not realize the potential risks and dangers of using the platform.

355. Defendants owed a heightened duty of care to young users who are more susceptible to these risks.

356. Defendants knew or, by the exercise of reasonable care, should have known, that the reasonably foreseeable use of the TikTok platform was dangerous, harmful, and injurious to young users.

357. Defendants knew or, by the exercise of reasonable care, should have known that the TikTok platform posed an unreasonable risk of harm to young users, which risks were known and knowable, including in light of the internal data and knowledge Defendants had regarding the platform.

358. Defendants knew or, by the exercise of reasonable care, should have known of safety measures that would mitigate, reduce, and eliminate the above-described hazards, but failed to implement those safety measures.

359. A reasonable company under the same or similar circumstances as the Defendants would have developed, maintained, and operated their platforms in a manner that is safer for and more protective of young users.

360. Defendants breached their duty of care by failing to develop, maintain, and operate the TikTok platform in a manner that is safer for and more protective of young users.

361. As a direct and proximate cause of Defendants' breach, young users were subject to the harms and injuries described in this Complaint.

362. Defendants' breach of their duties was a substantial factor in causing harms and injuries to young users in New York.

363. The conduct of Defendants was reckless, warranting an award of punitive damages in an amount sufficient to punish Defendants.

PRAYER FOR RELIEF

WHEREFORE, plaintiff requests an order and judgment:

- a. Permanently enjoining TikTok from violating the laws of the State of New York, including Executive Law § 63(12) and GBL §§ 349, 350;
- b. Directing TikTok to disgorge profits from ads directed to New York teen and pre-teen users as a result of TikTok' fraudulent, deceptive, and illegal acts;
- c. Directing TikTok to pay a civil penalty of \$5,000 for each violation of GBL
 Article 22-A, pursuant to GBL § 350-d;
- d. Directing TikTok to pay punitive damages in an amount the Court deems just and proper;
- e. Directing such other equitable relief as may be necessary to redress TikTok' violations of New York law;
- f. Awarding plaintiff costs of \$2,000 pursuant to CPLR § 8303(a)(6); and,
- g. Granting such other and further relief as the Court deems just and proper.

New York, NY October 7, 2024

Respectfully submitted,

Letitia James Attorney General of New York

By: Kin Dallin

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