

OFFICE OF THE ATTORNEY GENERAL
OF THE STATE OF NEW YORK
CIVIL RIGHTS BUREAU

IN THE MATTER OF THE INVESTIGATION OF
ANDREW M. CUOMO, ATTORNEY GENERAL OF THE
STATE OF NEW YORK,

AOD No. 10-101

OF

CAMILO PERDOMO and
ASILOS d/b/a ASILOS.ORG f/k/a ASILOS@NYC.COM

ASSURANCE OF DISCONTINUANCE

The Office of the Attorney General of the State of New York (“OAG”), pursuant to New York State Executive Law § 63(12), conducted an investigation of certain policies, procedures, and practices of Camilo Perdomo, an individual primarily engaged in the business of providing immigration-related services for a fee in New York State, under his name and through his business, Asilos d/b/a Asilos.org f/k/a Asilos@nyc.com, targeting some of the most vulnerable minorities, persons seeking political asylum on the basis of sexual orientation and/or positive HIV/AIDS status.

Specifically, the OAG investigated whether Camilo Perdomo and Asilos d/b/a Asilos.org f/k/a Asilos@nyc.com in violation of New York State Executive Law § 63(12); New York State General Business Law (“GBL”) §§ 349, 350, and 460-a *et seq.*; New York State Judiciary Law § 478; New York State Human Rights Law § 296(2)(a); New York City Human Rights Law § 8-107(4); and New York City Immigration Service Provider Law § 20-770 *et seq.*, engaged in unlawful business practices, including the unauthorized practice of law in New York State, by providing immigration-related services to members of the public.

DEFINITIONS

1. As used throughout this Assurance, the terms set forth below shall be defined as follows:
 - (a) “Advertisement” means any written or oral communication made by or on behalf of Camilo Perdomo or Asilos d/b/a Asilos.org f/k/a Asilos@nyc.com for immigration-related services, including, but not limited to, print, television, radio, and internet.
 - (b) “Assurance” means this Assurance of Discontinuance.
 - (c) “Customer” means any client, individual or entity that paid for immigration-related services offered by Camilo Perdomo or Asilos d/b/a Asilos.org f/k/a Asilos@nyc.com.
 - (d) “Effective Date” means the last date this Assurance is signed by any of the parties hereto.
 - (e) “Immigration Services” means any service provided to individuals to aid or purporting to aid them in any immigration matter including, but not limited to, the obtaining of a “green card,” residency visa or any other document or process relating to or affecting an individual’s immigration status in the United States.
 - (f) Perdomo/Asilos means Camilo Perdomo and Asilos d/b/a Asilos.org f/k/a Asilos@nyc.com, and all of their owners, officers, directors, managers, representatives, subsidiaries, affiliates, employees and all individuals and agents who act on their behalf.
 - (g) “Reporting Period” means all four (4) quarters in a calendar year, which are January 1 through March 31, April 1 through June 30, July 1 through September

30, and October 1 through December 31.

(h) Terms of construction:

- i. “And” and “or” shall be construed conjunctively or disjunctively as necessary to make the meaning inclusive rather than exclusive.
- ii. “All” means “any and all” and “any” means “any and all.”
- iii. “Including” means without limitation.
- iv. “Day” refers to a calendar day, not a business day.
- v. The singular of any word includes the plural; the plural of any word includes the singular.

FINDINGS

Introduction and Background

2. New York State residents seeking assistance in immigration matters may retain the services of a licensed attorney or a recognized organization authorized by the United States Board of Immigration Appeals (“BIA”) to provide such assistance. For clerical services only, New York State residents may retain the services of non-attorneys, also known as “immigrant assistance service providers” (“IASPs”).
3. IASPs are regulated by N.Y. Gen. Bus. Law §§ 460-a through 460-j and, if in New York City, IASPs are also regulated by Local Law 31, § 20-770 *et seq.* The law seeks to prevent individuals from preying on immigrant communities by claiming to have legal authorization to handle immigration matters. As a result, IASPs are restricted to providing solely clerical services, such as completing immigration forms based on information provided by the immigrant customer, translating documents, and mailing

documents on behalf of customers to the required government agencies for processing. Further, New York State (“State”) and New York City (“City”) law requires IASPs to comply with certain advertising guidelines, signage and surety requirements, as well as provide customers with written contracts in both English and a language that the customer can understand.

4. IASPs are legally prohibited from providing any legal services, including giving legal advice to customers on what form of immigration relief they should be seeking or what immigration forms to complete and file, or appearing in immigration court or before officials with the United States Citizenship and Immigration Services (“USCIS”).
5. Additionally, State and City law prohibits IASPs from charging any fees for referring a customer to another person or entity that is qualified to provide legal immigration services, such as an attorney or an organization accredited by the BIA. IASPs also are prohibited from charging referral fees in the form of membership fees.
6. In addition to the State and City requirements, Federal law regulates who may represent immigrants in immigration court and who may appear on behalf of immigrants before other immigration authorities such as the USCIS. The USCIS requires that representatives of immigrants complete and file a “Notice of Entry of Appearance as Attorney or Representative” (Form G-28). Only attorneys and accredited representatives of organizations recognized by the BIA as defined in 8 C.F.R. §§ 103.2 and 292.1 may file Form G-28. An individual may obtain accreditation only through an organization recognized by the BIA. The organization must submit documentation showing that it has knowledge, information and experience in immigration and nationality law and

procedure. Further, the organization must certify through the application process that the individual seeking accreditation, among other things, is a person of good moral character and will only charge or accept a nominal fee set by the organization through which the individual gains his or her accreditation.

Attorney General's Investigation

7. The OAG received complaints that Perdomo/Asilos engaged in unlawful business practices, including but not limited to fraud, the unauthorized practice of law, and making false promises and misrepresentations to customers concerning their immigration-related matters.
8. The OAG issued a subpoena to Camilo Perdomo for documents and testimony relating to his business practices. The OAG obtained testimony from Camilo Perdomo and reviewed documents including, among other things, pages from his business' website, www.asilos.org, correspondence and bank statements.

Unauthorized Practice of the Law

9. The OAG investigation confirmed that Camilo Perdomo is not licensed to practice law in the State of New York, and is not authorized or accredited to provide legal services to anyone on immigration-related matters. Nonetheless, Camilo Perdomo has been providing immigration-related services, for a fee, under his name and through his business, asilos.org f/k/a asilos@nyc.com. Camilo Perdomo practiced as an attorney-at-law, used the title and advertised that he is an "abogado" (lawyer), advertised on his business' website as providing "asesoría legal" (legal advice) and provided legal advice, thereby conveying the impression that he is a legal practitioner of law and that he has,

owns, conducts or maintains a business for the practice of law, where immigrants could get legal advice. As such he engaged in the unauthorized practice of law.

Violations of the New York State and New York City Immigration Services Provider Law

10. In violation of GBL §§ 460-a through 460-j and Judiciary Law § 478, Perdomo/Asilos engaged in the unauthorized practice of law by advising customers in immigration matters, such as instructing customers on which immigration forms to complete and file with the immigration authorities in order to obtain certain immigration benefits and advising customers on the best course of action for their immigration matters.
11. Perdomo/Asilos also engaged in fraud and illegality by misleading the public indicating that they were authorized to provide legal services when in fact Asilos d/b/a Asilos.org f/k/a Asilos@nyc.com is not a registered business in New York State and Camilo Perdomo is not a licensed attorney in New York State.
12. In addition, the OAG's investigation revealed that Perdomo/Asilos failed to comply with the requirements of providing immigration assistance services as required by the GBL § 460-a *et seq.* and NYC Immigration Service Provider Law § 20-770 *et seq.*
13. Specifically, Perdomo/Asilos repeatedly failed to provide individuals with written contracts, in both English and a language that individuals could understand, that include certain disclosures and information required by GBL § 460-b, including an itemization of all services to be provided and its fees, and informing individuals of their right to cancel the contract within three business days without any penalties or fees.
14. Perdomo/Asilos also failed to display signs at their place of business, as required by GBL § 460-c, in English and in any other language in which Perdomo/Asilos offers

immigration services, alerting individuals: (a) of their right to cancel the contract within three business days without penalty; and (b) alerting individuals that Camilo Perdomo is not an attorney licensed to practice in New York State, cannot provide legal advice and is not authorized to represent individuals before immigration authorities.

15. Perdomo/Asilos failed to post or include in advertising for their business a notice that Camilo Perdomo is not an attorney licensed to practice in New York State, cannot give legal advice and is not authorized to represent individuals before the immigration authorities, as required by GBL § 460-d.
16. Perdomo/Asilos also used the title and advertised that Camilo Perdomo is an “abogado,” causing customers to believe that he possessed special professional skills and was authorized to provide advice on immigration matters in violation of GBL § 460-e(2).
17. Perdomo/Asilos also posted on the business’ website, correspondence from an asylum officer implying that they can obtain special favor or have special influence with the USCIS, in violation of GBL § 460-e(3).
18. Perdomo/Asilos also charged fees and then failed to provide services as promised and/or refunds for services not rendered, in violation of GBL § 460-e(4).
19. Perdomo/Asilos made misrepresentations or false statements in violation of GBL § 460-e(8); charged fees to prepare and submit immigration forms to the USCIS in violation of GBL § 460-e(10) and failed to retain copies of all documents prepared or obtained in connection with a customer request for assistance for a period of three years as required under GBL § 460-f.
20. In addition, Perdomo/Asilos failed to secure a surety bond payable to the People of the

State of New York in an amount determinable by the income received from providing Immigration Services, as required by GBL § 460-g.

21. Similarly, based on these omissions, Perdomo/Asilos violated the provisions of the New York City Immigration Service Provider Law that mirror GBL §§ 460-a through 460-j.
22. Perdomo/Asilos also violated New York's human rights laws by illegally seeking to defraud immigrants based on their alienage, citizenship status, national origin, sexual orientation and disability.
23. Accordingly, the OAG has concluded that there is sufficient evidence to support a claim that Perdomo/Asilos violated New York General Business Law §§ 349, 350, and 460-a *et seq.*, New York Judiciary Law § 478, New York Executive Law §§ 63(12) and 290 *et seq.*; New York City Human Rights Law § 8-107(4) and New York City Immigration Service Provider Law § 20-770 *et seq.*

PROSPECTIVE RELIEF

WHEREAS, New York Executive Law § 63(12); New York General Business Law §§ 349, 350, and 460-a *et seq.*; New York City Immigration Service Provider Law; New York Judiciary Law; and New York State and New York City Civil Rights Laws, prohibit, among other things: (1) individuals not admitted or registered as attorneys within New York State from practicing law, including but not limited to giving legal advice; (2) individuals from providing immigration services without: the proper surety bond made out to the People of the State of New York and the People of the City of New York, signs stating the provider is not an attorney, and contracts in both the English language and a language the customers can understand and (3) any conduct targeting a community because of that community's alienage, ethnicity, national origin,

citizenship status, sexual orientation and/or disability;

WHEREAS, the OAG's investigation involved reviewing documents pursuant to subpoena *duces tecum* and obtaining testimony from Camilo Perdomo;

WHEREAS, Perdomo/Asilos neither admit nor deny the OAG's Findings;

WHEREAS, the OAG is willing to accept the terms of this Assurance pursuant to New York Executive Law § 63(15) and to discontinue its investigation of Perdomo/Asilos; and

WHEREAS, the parties believe that the obligations imposed by this Assurance are prudent and appropriate;

IT IS HEREBY UNDERSTOOD AND AGREED, by and between Perdomo/Asilos and the OAG, as follows:

Entities Bound by Assurance

24. This Assurance binds Perdomo/Asilos, their principals, directors, beneficial owners, officers, shareholders, successors, assigns, "a/k/a" companies, "d/b/a" companies, and any other business entities whom any such individuals may hereafter form or control.

Monetary Payment

25. Perdomo/Asilos shall pay a total of ten thousand dollars (\$10,000) to the State of New York to resolve this investigation.

26. Payment of ten thousand dollars (\$10,000) shall be made in quarterly installments of twenty five hundred dollars (\$2,500) over a period of twelve (12) months from the Effective Date of this Assurance. The payment shall be in the form of a wire transfer, or a certified or bank check made out to the New York State Department of Law and forwarded to the Office of Attorney General, Civil Rights Bureau, 120 Broadway, 23rd

Floor, New York, New York 10271, Attention: Alphonso B. David, Special Deputy Attorney General for Civil Rights. Any payments and all correspondence related to this Assurance must reference AOD No. 10-101.

Confession of Judgment

27. Camilo Perdomo agrees to execute an Affidavit of Confession of Judgment (“Confession of Judgment”) (attached as Exhibit A) upon the signing of this Assurance. The Confession of Judgment will be held in escrow and may be filed if Camilo Perdomo fails to make the payments, as set forth in Paragraphs 25-26 of this Assurance. If all payments have not been made pursuant to this Assurance within twelve (12) months of the Effective Date, the OAG has the right to move to enforce the Judgment without further notice to Camilo Perdomo or his counsel.

Written and Verbal Notice to Customers

28. Within fourteen (14) days of the Effective Date, Perdomo/Asilos shall send a letter to all current and former customers who received immigration services from Perdomo/Asilos. The letter should be translated into Spanish and any other language spoken by Perdomo/Asilos’ current and former customers. The letter shall include the following:
- (a) a statement that the New York State Office of the Attorney General has entered into an agreement with Perdomo/Asilos;
 - (b) a statement that Perdomo/Asilos have agreed to stop offering and providing immigration services effective immediately and indicating the date when the office and website, www.asilos.org, will be officially closed;

- (c) a statement that the customer has the right to obtain their file from Perdomo/Asilos (including the time and place the request for files may be made and whether requests may be made by phone, facsimile or e-mail), or may request that Perdomo/Asilos, at Perdomo/Asilos' expense, mail the files to the customer;
 - (d) a statement that immigration matters are time-sensitive and the customer should promptly seek the assistance of an immigration attorney, an accredited organization or other authorized immigration service provider;
 - (e) a phone number where clients may contact a representative of Perdomo/Asilos until the dissolution of asilos.org is complete with questions about their cases and any documents in connection with their files;
 - (f) a notice that a monetary fund has been created to compensate customers who are entitled to a refund of their money (attached as Exhibit B);
 - (g) a notice that Perdomo/Asilos may not refer customers to any attorneys; and
 - (h) an attachment of the list of BIA and pro-bono accredited organizations provided to Perdomo/Asilos by the OAG.
29. Perdomo/Asilos shall, within three (3) days of the Effective Date, forward the draft letter as required by Paragraph 28 along with translations of the letter, to the OAG for approval.
30. Within ten (10) days of the Effective Date, Perdomo/Asilos shall identify the files of customers who may have upcoming deadlines or pending hearing dates in their cases. Perdomo/Asilos shall contact these customers by phone and give notice of the information required by Paragraph 28 followed by the written notice.

Signage

31. Within five (5) days of the Effective Date, Perdomo/Asilos shall post and maintain in a conspicuous place at each place of business a sign alerting individuals that, pursuant to the OAG's investigation and findings, Perdomo/Asilos are no longer providing immigration services, and to recommend that individuals contact an accredited organization or an immigration attorney. The sign shall be no smaller than 18" x 22" and in 60-point type and be translated into Spanish and any other language spoken by the customers who received immigration services from Perdomo/Asilos. Perdomo/Asilos shall submit a copy of the sign to be posted for approval to the OAG.
32. Within five (5) days of the Effective Date, Perdomo/Asilos shall also post a sign in each place of business alerting customers that they may file a complaint with the OAG if they believe they have been a victim of immigration fraud (attached as Exhibit C).

Advertising

33. Within seven (7) days of the Effective Date, Perdomo/Asilos shall send a notice to all applicable communication outlets, including but not limited to, newspapers, television and radio stations and web-based outlets, canceling any future written and/or oral advertisements, whether in English or any other language in which Perdomo/Asilos advertised. Prior to mailing such notice, Perdomo/Asilos shall submit it to the OAG for approval.

Dissolution of Business Entity

34. Perdomo/Asilos shall cease and desist from operating any business which provides immigration services to customers including, but not limited to, assisting customers in

completing required forms and affidavits for submission to the USCIS or other government agencies.

35. Camilo Perdomo shall dissolve asilos.org and its successors in interest, assigns, “d/b/a companies,” “a/k/a companies,” affiliates, and subsidiaries, including but not limited to dismantling the website, www.asilos.org, and submit proof of the dissolution(s) to the OAG within sixty days (60) days of Effective Date.
36. Camilo Perdomo agrees that he is permanently barred from serving as an officer, director, trustee, manager or fundraiser of a not-for-profit entity or for-profit entity that is in the business of providing immigration-related services in the State of New York.

Record-Keeping

37. Perdomo/Asilos shall maintain the following records during the duration of the Assurance:
 - (a) All documents concerning the letter and other communication Perdomo/Asilos have with customers as required by Paragraphs 28 and 30;
 - (b) All documents concerning the posting and/or recording of any sign or advertisement affected by the provisions in Paragraphs 31-33;
 - (c) All documents concerning any individual complaints related to the provision of immigration services;
 - (d) All documents concerning any complaints alleging that Perdomo/Asilos have engaged in unlawful practices or failed to comply with this Assurance;
 - (e) Any and all customer files that were not retrieved by the customer or were returned by mail as undeliverable.

38. For the duration of this Assurance, the OAG shall have the right to request, at any time that Perdomo/Asilos produce, within fourteen (14) days of the request, any document required to be maintained by Perdomo/Asilos under this Assurance.

Penalties

39. If the OAG finds evidence that Perdomo/Asilos failed to comply with the applicable laws or any provision of this Assurance, Perdomo/Asilos shall pay a penalty to the OAG of five thousand dollars (\$5,000) for each instance of noncompliance, including but not limited to, failing to cease and desist to conduct an immigration services business as required by Paragraph 34 or send letters to customers as required by Paragraph 28 and an additional five hundred dollars (\$500.00) per day where instances of noncompliance are not rectified.
40. Individuals may submit complaints alleging that Perdomo/Asilos have engaged in unlawful conduct or failed to comply with applicable laws. If an individual brings such a complaint directly to Perdomo/Asilos, Perdomo/Asilos shall forward the complaint to the OAG within two (2) days of receiving such complaint.

**SCOPE OF THE ASSURANCE, JURISDICTION,
AND ENFORCEMENT PROVISIONS**

41. The OAG has agreed to the terms of this Assurance based on, among other things, the representations made to the OAG by Perdomo/Asilos and the OAG's own factual investigation as set forth in Findings 2-23 above. To the extent that any material representations are later found to be inaccurate or misleading, this Assurance is voidable by the OAG in its sole discretion. Unless another time period is provided with respect to

particular relief being agreed upon, this Assurance will expire three (3) years after the Effective Date.

42. Notwithstanding any provision of this Assurance to the contrary, the OAG may, in its sole discretion, grant written requests for extensions of time for Perdomo/Asilos to comply with any provision of this Assurance upon a good-faith determination that Perdomo/Asilos has not complied with this Assurance, which non-compliance the OAG will discuss and attempt to resolve with Perdomo/Asilos in good-faith before making such determination.
43. The signatories to this Assurance warrant and represent that they are duly authorized to execute this Assurance and that they have the authority to take all appropriate action required or permitted to be taken pursuant to this Assurance to effectuate its terms.
44. No representation, inducement, promise, understanding, condition, or warranty not set forth in this Assurance has been made to or relied upon by Perdomo/Asilos in agreeing to this Assurance.
45. The OAG may seek to enforce this Assurance through enforcement proceedings including a civil action in federal or state court seeking appropriate relief, such as specific performance of the provisions of this Assurance. Pursuant to New York State Executive Law § 63(15), evidence of a violation of the Assurance will constitute *prima facie* proof of a violation of the applicable laws in any civil action or proceeding hereafter commenced by the OAG. In the event of a dispute among the parties regarding any issue arising hereunder, the parties will attempt in good faith to resolve the dispute before seeking judicial intervention.

46. If a court of competent jurisdiction determines that Perdomo/Asilos has breached this Assurance, Perdomo/Asilos shall pay to the OAG the cost, if any, of such determination and of enforcing this Assurance, including, without limitation, legal fees, expenses, and court costs.
47. Any failure by the OAG to enforce this entire Assurance or any provision thereof with respect to any deadline or any other provision herein shall not be construed as a waiver of the OAG's right to enforce other deadlines and provisions of this Assurance.
48. If any provision, term, or clause of this Assurance is declared illegal, unenforceable, or ineffective in a legal forum, such provision, term, or clause shall be deemed severable, such that all other provisions, terms, and clauses of this Assurance shall remain valid and binding on the parties.
49. This Assurance constitutes the entire agreement between Perdomo/Asilos and the OAG on the matters raised herein, and no other statement, promise or agreement, either written or oral, made by either party or agents of either party that is not contained in this Assurance shall be enforceable.
50. Nothing in this Assurance is intended to, nor shall, limit the OAG's investigatory or compliance review powers otherwise provided by law or this Assurance.
51. Nothing in this Assurance shall be construed to prevent any individual from pursuing any right or remedy under the law.
52. This Assurance may be executed in multiple counterparts, each of which shall be deemed a duplicate original.
53. This Assurance is final and binding on the parties, including principals, directors,

beneficial owners, officers, shareholders, agents and representatives, successors in interest, assigns, "d/b/a companies," "a/k/a companies," affiliates, subsidiaries, legal representatives thereof, and any other business entities whom any such individuals may hereafter form or control. No assignment by any party hereto shall operate to relieve such party of its obligations herewith.

54. Perdomo/Asilos represents and warrants, through the signatures below, that the terms and conditions of this Assurance are duly approved, and execution of this Assurance is duly authorized. Perdomo/Asilos agree not to take any action or to make or permit to be made any public statement denying, directly or indirectly, any finding in this Assurance or creating the impression that this Assurance is without factual basis. Nothing in this paragraph affects Perdomo/Asilos' (a) testimonial obligations; or (b) right to take legal or factual positions in defense of litigation or other legal proceedings to which the Attorney General is not a party.
55. This Assurance may not be amended except by an instrument in writing signed on behalf of all the parties to this Assurance.
56. This Assurance shall be binding on and inure to the benefit of the parties to this Assurance and their respective successors and assigns, provided that no party, other than the OAG, may assign, delegate, or otherwise transfer any of its rights or obligations under this Assurance without the prior written consent of the OAG.
57. Any payments and all correspondence related to this Assurance shall reference the OAG Assurance Number AOD 10-101.
58. All communications and notices regarding this Assurance shall be sent by first-class mail

and, if twenty-five (25) pages or fewer in length, by facsimile, to:

Office of the NYS Attorney General:

Elizabeth De León
Civil Rights Bureau
Office of the NYS Attorney General
120 Broadway, 23rd Floor
New York, New York 10271
Tel. (212) 416-8250
Fax (212) 416-8074

Camilo Perdomo

25-58 32nd Street, 1st Floor,
Astoria, New York 11102

Any changes in the person to whom communications should be specifically directed shall be made in advance of the change.

59. Acceptance of this Assurance by the OAG shall not be deemed approval by the OAG of any of the practices or procedures referenced herein, and Perdomo/Asilos shall make no representation to the contrary.
60. The OAG finds the relief and agreements contained in this Assurance appropriate and in the public interest. The OAG is willing to accept this Assurance pursuant to Executive Law § 63(15), in lieu of commencing a statutory proceeding. This Assurance shall be governed by the laws of the State of New York without regard to any conflict of law principles.

IN WITNESS THEREOF, this Assurance is executed by the parties hereto as follows:

ANDREW M. CUOMO

Attorney General of the State of New York

By: 

ALPHONSO B. DAVID

Special Deputy Attorney General
for Civil Rights

By: 

SPENCER FREEDMAN

Chief Counsel for Civil Rights

ELIZABETH DE LEÓN

Assistant Attorney General

Civil Rights Bureau

120 Broadway

New York, New York 10271

Dated: ~~July~~ ^{August} 17, 2010

CAMILO PERDOMO

By: 

CAMILO PERDOMO

In his personal and individual capacity

Dated: July 23, 2010

ASILOS d/b/a ASILOS.ORG d/b/a

ASILOS@NYC.COM

By: 

CAMILO PERDOMO

Dated: July 23, 2010